

BRIGHTON & HOVE CITY COUNCIL MEETING

4.30PM 20 OCTOBER 2016

COUNCIL CHAMBER, HOVE TOWN HALL



AGENDA



**Brighton & Hove
City Council**

Council Meeting

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| Title: | Council |
| Date: | 20 October 2016 |
| Time: | 4.30pm |
| Venue | Council Chamber, Hove Town Hall |
| Members: | All Councillors You are summoned to attend a meeting of the BRIGHTON & HOVE CITY COUNCIL to transact the under-mentioned business. |
| | Prayers will be conducted in the Council Chamber at 4.20pm by Rev Anthea Ballam |
| Contact: | Mark Wall Head of Democratic Services 01273 291006 mark.wall@brighton-hove.gov.uk |

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| | <p>Public Involvement The City Council actively welcomes members of the public and the press to attend its meetings and holds as many of its meetings as possible in public.</p> <p>Please note that the Public Gallery is situated on the first floor of the Town Hall.</p> <p>If you wish to attend a meeting but are unable to use stairs please contact the Democratic Services Team (Tel: 01273 291066) in advance of the meeting to discuss your access requirements. We can then work with you to enable your attendance and also to ensure your safe evacuation from the building, in the event of an emergency.</p> |
|  | The Town Hall has facilities for disabled people including a lift and wheelchair accessible WCs. However in the event of an emergency evacuation use of the lift is restricted for health and safety reasons. Please refer to the Access Notice in the agenda below. |
|  | An infra-red hearing enhancement system is available within the council chamber to assist hard of hearing people. Headsets and neck loops are provided. If you require any further information or assistance, please contact the receptionist on arrival. |

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AGENDA

25 DECLARATIONS OF INTEREST

- (a) Disclosable pecuniary interests;
- (b) Any other interests required to be registered under the local code;
- (c) Any other general interest as a result of which a decision on the matter might reasonably be regarded as affecting you or a partner more than a majority of other people or businesses in the ward/s affected by the decision.

In each case, you need to declare

- (i) the item on the agenda the interest relates to;
- (ii) the nature of the interest; and
- (iii) whether it is a disclosable pecuniary interest or some other interest.

If unsure, Members should seek advice from the committee lawyer or administrator preferably before the meeting.

26 MINUTES

1 - 34

To approve as a correct record the minutes of the last Council meeting held on the 21st July 2016 (copy attached).

Contact Officer: Mark Wall
Ward Affected: All Wards

Tel: 01273 291006

27 MAYOR'S COMMUNICATIONS.

To receive communications from the Mayor.

28 TO RECEIVE PETITIONS AND E-PETITIONS.

Petitions will be presented by Members and/or members of the public to the Mayor at the meeting.

29 WRITTEN QUESTIONS FROM MEMBERS OF THE PUBLIC.

A list of public questions received by the due date of 12noon on the 13th October 2016 will be circulated separately as part of an addendum at the meeting.

30 DEPUTATIONS FROM MEMBERS OF THE PUBLIC.

A list of deputations received by the due date of 12noon on the 13th October 2016 will be circulated separately as part of an addendum at the meeting.

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31 PETITIONS FOR COUNCIL DEBATE 35 - 40

Petitions to be debated at Council. Report of the Monitoring Officer (copies attached).

- (a) Family Homes Not HMOs. Lead petitioner Mr. W. Gandey.
- (b) Save the Dyke Pub. Lead petitioner Ms. L. Sigfrid.

Contact Officer: Mark Wall Tel: 01273 291006
Ward Affected: Moulsecoomb & Bevendean

32 WRITTEN QUESTIONS FROM COUNCILLORS. 41 - 44

A list of the written questions submitted by Members has been included in the agenda papers. This will be repeated along with the written answers received and will be taken as read as part of an addendum circulated separately at the meeting.

Contact Officer: Mark Wall Tel: 01273 291006
Ward Affected: All Wards

33 ORAL QUESTIONS FROM COUNCILLORS 45 - 46

A list of Councillors who have indicated their desire to ask an oral question at the meeting along with the subject matters has been listed in the agenda papers.

Contact Officer: Mark Wall Tel: 01273 291006
Ward Affected: All Wards

34 CALL OVER FOR REPORTS OF COMMITTEES.

- (a) Call over (items 35 - 38) will be read out at the meeting and Members invited to reserve the items for consideration.
- (b) To receive or approve the reports and agree with their recommendations, with the exception of those which have been reserved for discussion.
- (c) Oral questions from Councillors on the Committee reports, which have not been reserved for discussion.

6.30 - 7.00PM REFRESHMENT BREAK

Note: A refreshment break is scheduled for 6.30pm although this may alter slightly depending on how the meeting is proceeding and the view of the Mayor.

35 CITY EMPLOYMENT & SKILLS PLAN 2016 - 2020 47 - 98

Extracts from the proceedings of the Economic Development & Culture Committee meeting held on the 22nd September and the Children & Young People Committee meeting held on the 3rd October 2016; together

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with a Joint report of the Executive Director for Families, Children & Learning and the Executive Director for Economy, Environment & Culture (copies attached).

Contact Officer: Elizabeth Cadman
Ward Affected: All Wards

Tel: 01273 291094

36 4 YEAR FUNDING SETTLEMENT AND EFFICIENCY PLAN

99 - 110

Extract from the proceedings of the Policy, Resources & Growth Committee meeting held on the 13th October 2016, (to be circulated), together with a report of the Executive Director for Finance & Resources (copy attached).

Contact Officer: Nigel Manvell
Ward Affected: All Wards

Tel: 01273 293104

REPORTS REFERRED FOR INFORMATION

The following reports have been referred to the full Council for information in accordance with procedural rule 24.3

37 RENT SMART

111 - 120

Extract from the proceedings of the Housing & New Homes Committee meeting held on the 21st September 2016, together with a report of the interim Executive Director for Neighbourhoods, Communities & Housing (copies attached).

Contact Officer: Martin Reid
Ward Affected: All Wards

Tel: 01273 93321

38 SINGLE HOMELESS AND ROUGH SLEEPER ACCOMMODATION & SUPPORT SERVICES REMODELLING & TENDER

121 - 148

Extract from the proceedings of the Housing & New Homes Committee meeting held on the 21st September and the Policy, Resources & Growth Committee meeting held on the 13th October 2016, together with a report of the Acting Executive Director for Adult Care & Health (copies attached, with the extract from the Policy Resources & Growth Committee to follow).

Contact Officer: Jenny Knight
Ward Affected: All Wards

Tel: 01273 293081

NOTICES OF MOTION

39 THE FOLLOWING NOTICES OF MOTION HAVE BEEN SUBMITTED BY MEMBERS FOR CONSIDERATION:

149 - 162

- (a). **Protect Refugee Children.** Proposed by Councillor Daniel.
- (b). **HMO Licensing and Business Rates.** Proposed by Councillor Hill.
- (c). **Diversity of Schools.** Proposed by Councillor Brown.

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- (d). **Christmas Parking and Road works Suspension.** Proposed by Councillor Bell.
- (e). **The Fast Track Cities Initiative 90:90:90.** Proposed by Councillor Yates.
- (f). **Community Pharmacy Support.** Proposed by Councillor Page.
- (g). **Replacing Truly Affordable Rented Housing.** Proposed by Councillor Gibson.

40 CLOSE OF MEETING

The Mayor will move a closure motion under Procedure Rule 17 to terminate the meeting 4 hours after the beginning of the meeting (excluding any breaks/adjournments).

Note:

1. *The Mayor will put the motion to the vote and if it is carried will then:-*
 - (a) *Call on the Member who had moved the item under discussion to give their right of reply, before then putting the matter to the vote, taking into account the need to put any amendments that have been moved to the vote first;*
 - (b) *Each remaining item on the agenda that has not been dealt with will then be taken in the order they appear on the agenda and put to the vote without debate.*

The Member responsible for moving each item will be given the opportunity by the Mayor to withdraw the item or to have it voted on. If there are any amendments that have been submitted, these will be taken and voted on first in the order that they were received.
 - (c) *Following completion of the outstanding items, the Mayor will then close the meeting.*
2. *If the motion moved by the Mayor is **not carried** the meeting will continue in the normal way, with each item being moved and debated and voted on.*
3. *Any Member will still have the opportunity to move a closure motion should they so wish. If such a motion is moved and seconded, then the same procedure as outlined above will be followed.*

Once all the remaining items have been dealt with the Mayor will close the meeting.

PUBLIC INVOLVEMENT

Provision is made on the agendas for public questions to committees and details of how questions can be raised can be found on the website and/or on agendas for the meetings.

The closing date for receipt of public questions and deputations for the next meeting is 12 noon on the fifth working day before the meeting.

Agendas and minutes are published on the council's website www.brighton-hove.gov.uk. Agendas are available to view five working days prior to the meeting date.

Electronic agendas can also be accessed through our meetings app available through www.moderngov.co.uk

We can provide meeting papers in alternate formats (including large print, Braille, audio tape/disc, or in different languages). Please contact us to discuss your needs.

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Therefore by entering the meeting room and using the seats around the meeting tables you are deemed to be consenting to being filmed and to the possible use of those images and sound recordings for the purpose of web casting and/or Member training. If members of the public do not wish to have their image captured they should sit in the public gallery area.

If you have any queries regarding this, please contact the Head of Democratic Services or the designated Democratic Services Officer listed on the agenda.

For further details and general enquiries about this meeting contact Mark Wall, (01273 291006, email mark.wall@brighton-hove.gov.uk) or email democratic.services@brighton-hove.gov.uk.

ACCESS NOTICE

The public gallery to the council chamber – which is on the first floor – is limited in size but does have 2 spaces designated for wheelchair users. There is a lift to the first floor and an automatic door and ramped access to the public gallery. There is a wheelchair accessible WC close by. The seated spaces available in the gallery can be used by disabled people who are not wheelchair users.

The lift cannot be used for evacuation purposes so those unable to use the stairs to the public gallery can be seated at the rear of the council chamber on the ground floor should you wish to watch the meeting or need to take part in the proceedings, for example if you have submitted a public question.

Please inform staff on Reception if you have any access requirements so that they can either direct to the public gallery, or to the rear of the council chamber as appropriate.

We apologise for any inconvenience caused

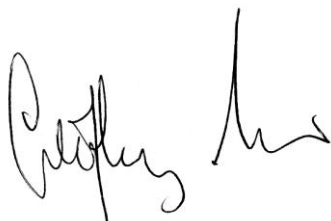
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- **You should proceed calmly; do not run and do not use the lifts;**
- **Do not stop to collect personal belongings;**
- **Once you are outside, please do not wait immediately next to the building, but move some distance away and await further instructions; and**

Do not re-enter the building until told that it is safe to do so.

Date of Publication - Wednesday, 12 October 2016



Chief Executive

King's House
Grand Avenue
Hove
BN3 2LS

BRIGHTON & HOVE CITY COUNCIL**COUNCIL****4.30pm 21 JULY 2016****COUNCIL CHAMBER, BRIGHTON TOWN HALL****MINUTES**

Present: Councillors West (Chair), Marsh (Deputy Chair), Allen, Atkinson, Barford, Barnett, Bell, Bennett, Bewick, Brown, Cattell, Chapman, Cobb, Daniel, Deane, Druitt, Gibson, Gilbey, Greenbaum, Hamilton, Hyde, Hill, Horan, Inkpin-Leissner, Janio, Knight, Lewry, Littman, Mac Cafferty, Meadows, Mears, Miller, Mitchell, Moonan, Morgan, Morris, Nemeth, A Norman, K Norman, O'Quinn, Page, Peltzer Dunn, Penn, Phillips, Robins, Simson, Sykes, Taylor, C Theobald, G Theobald, Wares, Wealls and Yates.

PART ONE**12 DECLARATIONS OF INTEREST**

12.1 No declarations of interests in matters appearing on the agenda were made.

13 MINUTES

13.1 **RESOLVED** – That the minutes of the last ordinary meeting held on the 24 March 2016 were approved and signed by the Mayor as a correct record of the proceedings.

13.2 **RESOLVED** – That the minutes of the annual meeting held on the 12 May 2016 were approved and signed by the Mayor as a correct record of the proceedings.

14 MAYOR'S COMMUNICATIONS.

14.1 The Mayor gave the following Communications:

“It is with great sadness that I share with you the news of the passing of Hilary Summerville former Councillor and Mayor of Brighton who served as Councillor for more than two decades from 1963. Can ask everyone to stand for a minutes silence as a mark of respect for a former Member?

I would like to offer the Council's congratulations to the city council parking team as Brighton & Hove City Council was declared overall winner at the parking annual awards by councils held at the houses of parliament on Monday the 11th July. Brighton & Hove won the first annual report award 7 years ago and has been short listed every year

since. The awards have been designed to reward, share and promote best practice in local authority annual reporting nationwide. Can I ask members of the team to come forward along with Councillor Mitchell to collect the award and can I just add personally that this award received by the parking team follows one in March and I think this is an absolutely fantastic achievement that we should all be very proud of and grateful to our fantastic parking team.

These first two months have been pretty incredible and I have been delighted by the sheer number and variety of invitations I have received and the warmth of communities and other organisations. I'd like to take a couple of minutes now to let you know what I have been up to in my ambassadorial role as first citizen and to share with you my importantly some of the incredible things that your constituents have been doing. There has been a real mix from the formal tone of graduation ceremonies to running through bubbles for charity last weekend in Preston Park. I've been really touched by the dignity of the Filipino community which is a young community in our society. Who early on in May invited us along and I was really touched by the way that they are seeking inclusion in our society and recognition of the Mayor is incredibly important to them. I was royally entertained by the G-scene Golden Handbag Awards. The recent blue plaque unveiling that celebrated the 250th anniversary of our first Jewish resident was both touching and celebratory as was a similar event at the India gate commemorating Mir Dast VC and many members turned up to those occasions. I've been pleased by the enthusiastic reaction of school children and overseas student to events in the parlour not least the Chinese students who were excited to learn of the three ghosts that haunt the town hall and I can tell you I took some translating to get all that across.

My 27 charities have responded with enthusiasm to the new way of working and whilst some have been happy to just use the name of the Mayor and title. Others are working on fund raising opportunities for later in the year. So please consider supporting them when the time comes and I am hoping to showcase many of them at our Christmas reception to which you will all be invited and will be taking place in the Brighthelm centre. The very first being organised is a sponsored walk, we haven't completely finalised it yet but if you can save the 18 September in your diaries. This week I have been celebrating an achievement of 3,500 graduates of the University of Sussex and having listened to the Vice Chancellor's speech I am very aware that 25% of Sussex students are from overseas and Sussex is 4th in the UK for research impact and brings £1/2 Billion into our local economy and is the second biggest employer. It is a significant institution for us and next week I will be attending the University of Brighton graduation. What I am very mindful of is these are now lifelong friends of this city as they go back to wherever they come from around the world and I hope all members are equally proud of the two universities, what they do and the students who attend them. I have enjoyed supporting communities across the city and most memorably I attended a 50 plus tea dance organised by the Hangleton and Knoll Project, I've been to Mile Oak Primary School to receive some Chinese exchange students who were making their first trip so far away from home. The Kemp Town Carnival was a fantastic occasion as was Abfest last weekend. The Patcham Flower festival where I met Councillors Theobald was a great and colourful occasion as part of the fringe festival. Stowman Farmers Market which I was invited to was a great early occasion; most recently I enjoyed cleaning up viaduct road with students from Sussex University which was a long overdue matter. I have been really enjoying the Bevey pub in Bevendean and if you are unfamiliar with that you really need to go and see that you really should go and see that project.

They've built a community kitchen to help people learn the skills of cooking and I enjoyed making pizza there but I also went along to see the lunch club which was celebrating the Queen's birthday and there were 50 members of the local community there having a great time. I've taken part in the Take Part festival in a number of places around the city that's our sport and physical activities festival. It's fantastic getting so many young people and through the ages active and one of the things I hadn't come across before is walking football and that's a brilliant new activity. Finally I had the delight of playing the female number one table tennis champion on national table tennis day and I actually managed to score a couple of points although I think she was taking it easy on me. On Sunday I abseiled down Peacehaven cliff and that was a scary thing to do I can tell you, I am still raising sponsorship for that and I have had a tremendous response so far and I am doing that for the Matlets. They have to bring in £11,000 every day to keep doing what they do. As many of you know I am endeavouring to post about my engagements and spread the good news of what wonderful people are up to. So if you want to follow and like the Mayor on Facebook and Twitter please do so, I think it's quite an interesting story of our communities that I'm able to tell in celebration.

Pride is coming up and the City's population will double for that day and this year we have Trans-Pride a fairly young which I hope many of us will be out to support. On a more sombre note there have been many occasion for us to reflect and remember recently not least the commemorations of the battle of the Somme the battle of Boars Head which involved men of Sussex and many people in Brighton and the battle of Jutland and also the recent tragedies which we have faced in Orlando and in Nice and I attended the Orlando vigil and I found that particularly moving. It was a unbelievable response and I have been very, very moved by the ways which our communities have responded across this period of time and I think that what they do is they offer a beacon of hope. That is a point of pride which we should all be wanting to share in."

15 TO RECEIVE PETITIONS AND E-PETITIONS.

- 15.1 The Mayor invited the submission of petitions from Councillors and members of the public. He reminded the Council that petitions would be referred to the appropriate decision-making body without debate and the person presenting the petition would be invited to attend the meeting to which the petition was referred.
- 15.2 Councillor Mears presented a petition signed by 142 residents concerning Traffic Safety on the A259 around Marine Gate.

16 WRITTEN QUESTIONS FROM MEMBERS OF THE PUBLIC.

- 16.1 The Mayor reported that two written questions had been received from members of the public and invited Christopher Hawtree to come forward and address the council.
- 16.2 Christopher Hawtree asked the following question; "Could Councillor Morgan Please tell us when work will commence in situ upon the reconfiguration of and improvements to the Valley Gardens and the envisaged completion date for this?"
- 16.3 Councillor Mitchell replied; "An independent modelling assessment has been carried out based on a now fully updated traffic model and Officers are looking at the model and results in more detail including aspects of the original scheme to ensure that proposals

put forward will offer best possible solution for the city in terms of operational viability and resilience of the transport network but also including the enhanced use of space for pedestrians and for cyclists.”

- 16.4 Christopher Hawtree asked the following supplementary question; “Can we be assured that the forthcoming closure of all of North Street for its vital reconstruction will not be used to delay the Valley Gardens work for which the previous administration secured national and LEP funding?”
- 16.5 Councillor Mitchell replied; “Southern Water have notified the Council that they do need to do some remedial works to their pipework in North Street. All of the works in the city including emergency work and planned works such as Valley Gardens will be carefully coordinated along with other development works such as the Royal Sussex County Hospital which will have its own traffic needs. It is not going to be at all easy but we are committed to mitigating the effects of these improvements to our city as far as it is possible.”
- 16.6 The Mayor thanked Christopher Hawtree for his questions and invited Nigel Furness to come forward and address the Council.
- 16.7 Nigel Furness asked the following question; “In line with the spirit of democracy expressed so clearly in the recent referendum on Britain’s leaving the European Union can you now tell me please when all flags of that foreign power will be removed from all public buildings.”
- 16.8 Councillor Morgan replied; “The Chief Executive will continue to consult with the Leader of the Council and opposition parties to plan the annual calendar of flag flying.”
- 16.9 Nigel Furness asked the following supplementary question; “Would he further enlighten us please as to these persistent rumours I’m continually hearing that he is now a fully paid up member of the People’s Republic of Brighton and Hove who wish to ‘brexit’ Brighton from Britain?”
- 16.10 Councillor Morgan declined to answer the supplementary question.
- 16.11 The Chair noted there were no other public questions.

17 DEPUTATIONS FROM MEMBERS OF THE PUBLIC.

- 17.1 The Mayor reported that two deputations had been received from members of the public and invited Stephen Roke as the spokesperson for the first deputation to come forward and address the Council.
- 17.2 Stephen Roke thanked the Mayor and stated that: “For the last few years now the traffic issues in Woodingdean have raised many issues mostly exacerbated by the bus lane closures on the Lewes Road. Woodingdean has had increased pressure on its road thoroughfare at peak times in the morning and again from around 2:30pm when the children come home from school to the early evening drivers become very impatient, and have found ways to try and beat the queues this has created pressure points – notably Channel View Road – which for drivers coming from Brighton is a rat run used

by 100s of cars coming into the village now. Drivers coming from Flamer on their way to Rottingdean use the Bexhill Road rat run which allows them to bypass the cross roads and rush through the housing estate joining the Falmer Road at the far end of Woodingdean.

It won't be long now before a serious accident happens at either junction of Bexhill Road or at the school crossing on Warren Road where cars going south cut across the white chevrons in the middle road outside the primary school putting our children and lolly pop lady in danger as they rush to get on to the slip road to turn right to Rottingdean. Whenever there is a major event such as the vintage car or bike race the support vehicles are always routed through Woodingdean by the Council's yellow signage. It was therefore decided to hold a public meeting. We invited representatives of the Council, the NHS and the construction company Laing O'Rourke to discuss the traffic problems. 167 residents turned out to hear the speakers to learn how the city managers were going to manage the traffic flow through the village in the light of the additional 80+ heavy trucks, support vans and light commercial vehicles and staff cars which would be passing twice a day now through the village.

They also turned out to find out way the decision to change the agreed routes of the A23 and A270 was made without any consultation, we never received an answer to that question. There will now be 200 extra-large and polluting vehicle trips though Woodingdean, which is worse than on a race meeting day, causing pollution and damage to our main single lane road, and between 10 and 2 this will turn existing hours of congestion into an all day event.

It will delay the hospital building so much that lorries are likely to run through the village overnight even when we have been told they will only operate during the day. These are piece work drivers they won't care when they operate, there is no delivery – no pay. Brighton & Hove Council have said some of the issues were not known or detail formalised when the planning application was considered and determined in 2012. This is because the planning agreement originally stated that lorries should only approach and leave the site on main A roads and that Wilson Avenue should not be used. In other words the Council guessed the transport issues in the planning application in 2012, and has since told Laing O'Rourke in 2015 that Woodingdean should now be used.

Woodingdean is already severe overload is due to get much worse when the Preston Barracks and Marina building traffic comes through as well. We doubt the hospital plan will be able to keep to its construction schedule if it chooses this change in routes through Woodingdean and it should be aware of the risk and additional running cost that will be added when things start to go wrong. I quote the Council again 'Woodingdean congestion will not be severe before the year 2030' and yet Brighton & Hove City Council's authority said that by 2019 congestion will already be above the predicted 2030 levels. Following a recent public meeting in Woodingdean a Council official said they would take on board what was requested.

Recently a survey made from the residents of Channel View Road found that the majority of residents wanted 1 end of Channel View Road closed to stop the rat run. However they were told there was no Council money available to make this happen and now they are not even being considered in the figures the council are now using to retrospectively justify its case. In fact the traffic flow measures in Woodingdean are

rubber strips which go across the road to court the vehicles using the road. Fine in principle but where have they been placed? 40 metres after the Downing Road turning and there are enough set of rubber measures 40 metres before the turning out of Channel View Road. Thus every vehicle which uses the rat run of Downing Road and Channel View Road will not be included in the Council's figures. In 2016 a monitoring report prepared by the Council did confirm an additional figure of 812 vehicles using Woodingdean a day but it is noted an 'insignificant figure'. We would like independent arbiters for the above statistics namely Google typical travel traffic statistics where you can collate traffic flow figures over six months and prove the points made by the residents of Woodingdean.

We would like answers to the following questions: Why was the decision made to re-route all construction traffic for the hospital construction project through Woodingdean when planning has been specifically given to use the A23 and A270 roads? Why was the change to the original plan not re-agreed with the same planning process and passed again by the planners? Why did the Council go ahead in 2015 with revised plans without even the courtesy of consultation with concerned parties? Why haven't the police been consulted in the new agreement to run traffic through Woodingdean?"

- 17.3 Councillor Mitchell replied; "You have raised a number of points that I will seek to address but I am hoping that we will be able to follow these up in more detail when the text of your deputation comes to the Environment, Transport & Sustainability Committee in the autumn.

There is no doubt that over a number of year's traffic levels in Woodingdean Village have increased in the same way as in other neighbourhoods across the city leading to the problems that you describe. This is why the Council for many years has promoted a sustainable transport strategy that seeks to promote and facilitate the use of public transport and other sustainable forms of travel. We have recently commissioned a city wide traffic management plan and are implementing a £2 million intelligent transport system to better coordinate traffic flow. In terms of the works associated with the hospital development I can fully appreciate and share your concerns as the hospital site is within my ward and has been continually redeveloped since I became a Councillor in 1993 and I think we do have to accept as the admirable forbearance of residents of Kemp Town has shown that work on this new regional facility is substantial and long overdue and without it the lives and long-term health and welfare of many, many people within and beyond this city will be affected.

However, I would like to correct two points which I think might be misunderstandings about what has happened. Firstly no plans for vehicle and traffic routes have been changed or altered since the planning permission was granted in 2012. The routes were not fully set at the time of the permission as the site for consolidation centre had not been identified. Any statements made at that time would have been subject to further information and proposals from the hospital trust and its developers and a number of factors have changed between 2012 and now. The most important of these has been the identification and conformation of the development site's consolidation centre and facility with its location in Marina Way at the Kemp Town Gas Works and this was only confirmed to the council in April this year when the route plans that you are aware of were also put forward.

Secondly the planning process does not always require public consultation on the various obligations placed on developers after permission is granted. Professionally qualified Officers have the responsibility to complete and agree these. On this particular occasion as soon as this new information was received, and because of the scale and importance of it, I personally asked Officers to ensure that the local Councillors in the ward either side of my own were made aware of these proposals. Councillors Simson and Bell immediately took up an invitation to discuss the matter further and it was raised and discussed at your public meeting therefore enabling yourself and others to be involved. I'm pleased that officials and their contractors were able to be at that meeting and so that they could explain to you how they intend to manage that traffic flow. I would really recommend that you and any of your committee members that wish to keep in touch with the progress of this development via the hospital liaison group meetings that have been held regularly for the past 20 years. These are advertised on the 3T's website."

- 17.4 The Mayor thanked Stephen Roke for attending the meeting and speaking on behalf of the deputation. He explained that the points had been noted and the deputation would be referred to the next meeting of the Environment, Transport & Sustainability Committee for consideration. The persons forming the deputation would be invited to attend the meeting and would be informed subsequently of any action to be taken or proposed in relation to the matter set out in the deputation.
- 17.5 The Mayor then invited Madeleine Dickens, Tony Graham and Ken Kirk as the spokespersons for the second deputation to come forward and address the Council.
- 17.6 Madeleine Dickens, Tony Graham and Ken Kirk thanked the Mayor and stated that:

"Firstly I would like to talk about the financing of the NHS generally. The UK currently spends 8.8% of its GDP on health services this compares with an OECD average of 8.9%, France 10.1%, Germany 11% and the US 16.4% so don't get carried away; we are not big spenders on health. In 2015 the King's Fund said that the Government has fulfilled its promise by increasing the NHS spend but only by 0.8% and it really needs a 3-4% increase in its budget in order to account for increasing demand. The Sustainability and Transformation Plan (STP) which we must produce locally must show that local services will become sustainable over the next 5 years. It must also plan manage demand, increase provider efficiency, reconfigure services and most important of all balance the budget in its local area. So in other words we must absorb the deficit which we've already accumulated because of coalition underfunding. The first tranche of that funding has already been issued that's the fund that's called the sustainability and transformation fund. This fund is held by NHS England, but it is ring fenced and it can only be released with agreement from both the department of health and the treasury. So the principles enshrined in the health and social care act that it was now down to local GPs has gone because it's now under central control. Of this the Chief Economist of the Health Foundation said turning that sort of financial performance around when there are so many other underlying issues is an 'enormous if not impossible task'. The King's Fund also said that it is inconceivable that the NHS will be able to achieve both financial sustainability and large scale transformation within these financial constraints. So the Government is therefore set to limit the range of services, down grade quality of remaining services more likely provided by private profit seeking companies with staff reductions, even lower moral and resulting industrial disputes. What we are witnessing

is the contraction of health service from one driven by patient need and heralded by the Commonwealth fund as the best in the world to one controlled primarily by impossible financial targets.

STP is being imposed across England. Its imposition has no mandate, no parliamentary oversight, follows no consultation and has no legal status. STP planning guidelines stress consultation some attempt at public engagement has now begun locally but the draft plan submitted on 30 June 2016 were produced behind closed doors. There is a growing equality gap in health and social care here as well as elsewhere where marketisation and privatisation have hit service provision. On Tuesday this week the Conservative Chair of the Commons Health Select Committee Dr Sarah Wollaston referred to the direct damage of public health cuts. Locally our share of cuts is £1 million an 18% cut which is being imposed over the next 3 years. Outsourcing such as with the substance misuse service and currently with the children's services may give the appearance of achieving the required cut. The actual ongoing costs of outsourcing and the threat of it involved damage to workforce conditions, damage to moral, damage to good practice, damage to effectiveness critically and to sustainability.

The Local Government Association (LGA) recently challenged the democratic deficit of STP in the strongest terms criticising the pace of implementation undermining local ownership and squeezing out LA and community involvement, lack of democratic accountability, eroding the role of HWPs, footprints override devolution or Local government transformation boundaries. We ask with the greatest urgency that the Council halts the erosion of NHS and social care services and demands the cessation of any further action on STP pending detailed scrutiny. That this submission be referred to the Health Overview and Scrutiny Committee. That the Health & Wellbeing Board organise a public consultation meeting on STP at the earliest opportunity and that the Council looks at the best means of soliciting city resident's opinions on the privatisation of NHS services along the lines of the University of Brighton's citizen's health services survey."

17.7 Councillor Yates replied;

"The first thing to say is that we as a Council aren't in a position to stop this. This is something that hasn't come from the Council, it hasn't come locally, it's something that was issued just before Christmas and it's something that the NHS is undertaking. It's not something that was decreed by the Local Government Authority, not something that was agreed by local government, it didn't even come out of the DCLG. We are not in a position to be able to stop it and in fact for a lot of reasons we might want to engage with it. The emerging ideas that are coming out of the STP very much build on the stuff we've already agreed within the local health economy are the right things to be doing; working closer together, using more health services out in the community, not making people go to hospital when they don't need to, ensuring that the community is properly engaged in the delivery of health service that are after all for the benefit of the community. You're right to make clear 8.8% GDP probably isn't as much as we could spend on health service and we could get better outcomes with more money again I don't have control over how much money is given to the NHS.

The important thing is to recognise that there isn't an established plan. The plan that was submitted at the end of June was very much an interim draft report on how much progress had been made it was not a plan of action it was much more a description of the areas that were being looked at when that plan does emerge and we're expecting it to emerge sometime in early Autumn. I would expect that the Health Overview and Scrutiny Committee is absolutely the right place, they are the structure within the council whose job is to scrutinise health after all. We want them to be undertaking that. We know that there is work already going on within the Sustainability and Transformation Board looking at how they undertake engagement but we have to engage at the right time. They've undertaken two pieces of engagement already bringing together stakeholders from across the footprint and also bringing together stakeholders and the public from across the city so we've seen two pieces of engagement. The most important pieces of engagement though is being able to present people with a plan that's come from the people who after all we all employ through our taxes to determine how our health services are best run and actually then asking the public how should that be done? Is this the right plan? Does this plan deliver as much as we possibly can within the limits that are imposed? I can't give a better answer than that at the moment as I say the plan isn't anywhere near developed enough to be able to even to I expect bother showing it to people to be frank."

17.8 The Mayor thanked Madeleine Dickens, Tony Graham and Ken Kirk for attending the meeting and speaking on behalf of the deputation. He explained that the points had been noted and the deputation would be referred to the next meeting of the Health Overview & Scrutiny Committee for consideration. The persons forming the deputation would be invited to attend the meeting and would be informed subsequently of any action to be taken or proposed in relation to the matter set out in the deputation.

17.9 The Mayor noted there were no other deputations.

18 PETITIONS FOR COUNCIL DEBATE

18.1 The Mayor stated that the council's petition scheme provided that where a petition secured 1,250 or more signatures it could be debated at a Council meeting. He had been notified of four such petitions which had sufficient signatures to warrant a debate and therefore would call on the lead petitioner to present their petition before opening the matter up for debate.

(a) Reintroduce Scratch Card Voucher Parking

18.1 The Mayor invited Councillor Brown to present the petition calling on the Council to reintroduce scratch card voucher parking across the city.

18.2 Councillor Brown stated that the petition had received a large number of signatures which demonstrated the strength of feelings across the city. Many people did not have a mobile phone and found the current system to be confusing. It was also more difficult for the elderly, and when the weather was bad; the introduction of more debit/credit card machines would help, but some people still would have problems actually finding the machines. The current system also caused problems for shopkeepers, and it was felt that scratch card parking would be a cheaper solution.

- 18.3 Councillor Mitchell responded to the petition and stated that the previous scratch card parking system had covered a small area of the city until 2008 and had been stopped at that time as it was too expensive to operate, as well as mistakes which lead to fines. The reintroduction would also need to be accompanied by new signage that would be costly to provide. The Policy, Resources & Growth Committee had agreed, the previous week, to retaining 150 cash machines as well 'pay by cash' points and well as an increased number of debit/credit card machines. It was highlighted that 92% of people now used bank cards.
- 18.4 Councillor Gibson moved the amendment on behalf of the Green Group and stated that there was concern some people were struggling and many residents would welcome the reintroduction of scratch card parking vouchers; the amendment sought to ensure the matter was properly considered.
- 18.5 Councillor Greenbaum formally seconded the amendment.
- 18.6 Councillor Bennett noted that the Conservative Group were supportive of the amendment.
- 18.7 In response to the debate Councillor Mitchell highlighted the recent awards that the Council had achieved for its parking services, and noted her faith in the contactless card payment system, as well as the advantage of having less money physically in machines on the streets which had historically been a target for thefts.
- 18.8 The Mayor then put the proposed amendment from the Green Group to the vote; this was **carried** by 30 votes to 23.
- 18.9 The Mayor then put the recommendation, as amended, to the vote and these were **carried** unanimously.
- 18.10 **RESOLVED:**
- 1) That the petition is noted and referred to the Environment, Transport & Sustainability Committee for consideration at its meeting on 11 October 2016.
 - 2) That the Environment, Transport & Sustainability Committee in response to this petition are requested to investigate difficulties faced by people without access to mobile phones and with mobility constraints (which are not necessarily sufficient to qualify for a blue badge) when using existing parking payment systems and recommend appropriate action to remedy any inequities of access to service for these groups.

(b) Rottingdean Air Quality & Traffic Petition

- 18.11 The Mayor invited Nigel Smith to present calling upon the Council to take action to address air quality and traffic in Rottingdean. The Mayor also explained that Item 23(d) – Notices of Motion: Rottingdean Air Quality would be considered with this item.
- 18.12 Mr Smith thanked the Mayor and explained that due to traffic congestion Rottingdean High Street was designated as an air quality management area (AQMA) and it

exceeded EU air quality limits; the effects of prolonged exposure to pollution were also highlighted. The level of traffic passing through the village also increased the potential for accidents. The Parish Council were supportive of actions to address the problem, and it was argued that preference had been given to air quality management schemes in the west of the city. Council were asked to address the issues in relation to air quality at the earliest opportunity, and the specific actions requested were outlined in the body of the petition.

- 18.13 Councillor Hyde moved the Notice of Motion listed in the agenda on behalf of the Conservative Group. She stated that the impetus for the Notice of Motion had been a previous deputation to the Environment, Transport & Sustainability Committee, calling for traffic modelling as a means to reduce pollution; the deputation had been noted. Children and the elderly were most affected by the pollution and there were two primary schools just off the High Street in Rottingdean. There were also a number of residential properties in the High Street, and the vehicles could be as close as 1 metre from people's living room windows. Councillor Hyde noted comments made by Councillor Mitchell in relation to Labour Party Support for a clean air act; which stated that improvements had been made in Rottingdean, but there was still much to do. It was hoped that the request to bring a report to would receive the support of Council.
- 18.14 Councillor Miller formally seconded to motion and stated that the Notice of Motion was in response to the disappointing receipt of the Parish Council's deputation, namely that there was not sufficient LTP funding. Some of the issues and the impact were highlighted, and it was stated that this traffic build up in the east of city had a knock on effect. Councillor also noted that the City Plan had identified additional housing in the ward and this would only seek to add to the existing problems.
- 18.15 Councillor Page proposed an amendment on behalf of the Green Group and thanked the petitioners and the ward Councillors for bringing attention to the issue; he noted that Portslade was also in an AQMA and there were a number of other hotspots in the city that had issues with air quality management. He noted that the Environment, Transport & Sustainability Committee needed to consider carefully what could be done in these areas and some funded should be found to address this. Councillor Page went on to highlight that the Conservative Chair of the Environment, Food & Rural Affairs Select Committee had stated that poor air quality was harming health nationally and figures suggested that it accounted for 40,000 to 50,000 premature deaths each year; this equated to approximately 200 within the city.
- 18.16 Councillor Deane formally seconded the amendment and stated that the Green Group were in support of the motion, but were proposing an amendment on the basis that it was important to seek to reduce traffic wherever possible. Councillor Deane highlighted proposed measures that the previous Green Administration had undertaken; she highlighted her sympathy with residents in Rottingdean and noted that the Green Group were seeking to encourage the use of alternative means of transportation to the car where possible.
- 18.17 Councillor Mears highlighted that this was not a new problem for the city and noted that some steps had been taken by the previous Green Administration. Council had already heard a deputation from residents in Woodingdean as many of these problems started from traffic on the Falmer Road into Rottingdean. The area was semi-rural and hilly,

and, whilst many residents relied on it, the bus service was not good in the area forcing many to use cars as the only means of transportation. Councillor Mears urged the administration to look carefully at residents' concerns and requests.

- 18.18 Councillor Mitchell responded to the debate and stated that the Administration supported the Notice of Motion, and highlighted that the principle cause of harmful emissions was cars and vans. Air quality in Rottingdean High Street had been measured regularly since 2013, whilst it had improved, this had now stalled. Options around parking and redirecting traffic were not necessarily suitable as they could create block backs elsewhere in the city. It was noted that the spending in the LTP was already committed, but other funding methods could be potentially considered. Councillor Mitchell noted that the work the Green Group amendment proposed would already be undertaken by the LTP and therefore the amendment was unnecessary. It was important to look at how funding could be used to unlock housing and provide jobs, which had to be the basis on any transport bid to Central Government. Councillor Mitchell concluded by stating she would be happy to receive a report to the Environment, Transport & Sustainability Committee to consider all of these issues.
- 18.19 Councillor Hyde spoke in response to the debate and stated that that the proposed amendment to the Notice of Motion would not be accepted. She thanked Councillor Mitchell's for her positive contributions. In response to comments from Councillor Deane she noted that the bus on the seafront A259 had made traffic problems much worse in that area, and the pollution had increased since the opening of the bus lane on the Lewes Road.
- 18.20 The Mayor then put the recommendations in the petition report to the vote, these were **carried**.
- 18.21 **RESOLVED** – That the petition is noted and referred to the Environment, Transport & Sustainability Committee for consideration at its meeting on 11 October 2016.
- 18.22 The Mayor then put the proposed Green Amendment to the Conservative Notice of Motion, this was **lost** 11 to 42 as set out below:

| | | For | Against | Abstain | | For | Against | Abstain |
|---|-----------------|-----|---------|---------|-----------------|-----|---------|---------|
| 1 | Allen | | X | | Marsh | | X | |
| 2 | Atkinson | | X | | Meadows | | X | |
| 3 | Barford | | X | | Mears | | X | |
| 4 | Barnett | | X | | Miller | | X | |
| 5 | Bell | | X | | Mitchell | | X | |
| 6 | Bennett | | X | | Moonan | | X | |
| 7 | Bewick | | X | | Morgan | | X | |
| 8 | Brown | | X | | Morris | | X | |
| 9 | Cattell | | X | | Nemeth | | X | |

| | | | | | | | | |
|----|-----------------|---|---|--|--------------|-----------|-----------|--|
| 10 | Chapman | | X | | Norman A | | X | |
| 11 | Cobb | | X | | Norman K | | X | |
| 12 | Daniel | | X | | O'Quinn | | X | |
| 13 | Deane | ✓ | | | Page | ✓ | | |
| 14 | Druitt | ✓ | | | Peltzer Dunn | ✓ | | |
| 15 | Gibson | ✓ | | | Penn | | X | |
| 16 | Gilbey | | X | | Phillips | ✓ | | |
| 17 | Greenbaum | ✓ | | | Robins | | X | |
| 18 | Hamilton | | X | | Simson | | X | |
| 19 | Hill | | X | | Sykes | ✓ | | |
| 20 | Horan | | X | | Taylor | | X | |
| 21 | Hyde | | X | | Theobald C | | X | |
| 22 | Inkpin-Leissner | | X | | Theobald G | | X | |
| 23 | Janio | | X | | Wares | | X | |
| 24 | Knight | ✓ | | | Wealls | | X | |
| 25 | Lewry | | X | | West | ✓ | | |
| 26 | Littman | ✓ | | | Yates | | X | |
| 27 | Mac Cafferty | ✓ | | | | | | |
| | | | | | | | | |
| | | | | | Total | 11 | 42 | |

18.22 The Mayor then put the Notice of Motion as listed to the vote this was **carried** unanimously.

(c) Designate St Aubyns Playing Field, Rottingdean as Local Green Space

18.23 The Mayor invited Lynne Moss to present the petition calling upon the Council to designate St Aubyns Playing Field Rottingdean as Local Green Space at the earliest opportunity.

18.23 Lynne Moss thanked the Mayor and stated the same petition had been submitted to the Council a year ago, at which time the Council had agreed to the designation; however, when the petition was considered at the subsequent meeting of the Economic Development & Culture Committee the resolution of Council was changed by way of an amendment from Officers. The site met all the criteria in the NPPF to be a green space. It was noted that the petition was accompanied by a barrister's letter which argued that the decision of the Economic Development & Culture Committee was unlawful. The group were also asking that Council's constitution be reviewed to prevent Officer

amendments in future. Lynne Moss, finished by highlighting the group's lack of confidence in the Council's Planning Department.

- 18.24 Councillor Robins responded to the petition and stated that the Administration recognised the value of the space and wished to see it retained and funding provided for its maintenance. The land currently had some protection under local and national policies, and any future planning application would need to be considered against these tests. In terms of a designation as a local green space, this could only be done with a development plan and would need to meet the set criteria. It was added that the City Plan Part Two, would soon be out for consultation, and it was at these early stages that the case could be made for local green spaces designations. In relation to the Officer amendment that had been agreed by the Economic Development & Culture Committee, there was an accepted working practice for Officer's to proposed amendments (usually for technical reasons). In this case the amendment had been a means to enable the recommendation of Council to be implemented; any proposed amendment still had to be agreed by the Members on the Committee in the usual manner.
- 18.25 Councillor Mears thanked Councillor Robins for his comments, and went on to highlight the amendment that had been agreed to the previous petition by Council before it was referred to the Economic Development & Culture Committee. Councillor Mears noted that a lot of work had been undertaken around this issue and urged the Council to resolve this at the earliest opportunity; she noted that the barrister's opinion was 'damming' and suggested that a working group could be the means to resolve the matter.
- 18.26 Councillor Druitt noted his support for green spaces across the city, and, whilst the city needed housing, building on green spaces was not the solution. Councillor Druitt noted that the amendment had been a practical means to implement the petition, but he argued that he was unsure if we would act the same way again if he knew the amendment would undermine the material nature of the petition.
- 18.27 The Monitoring Officer clarified that he was satisfied the advice of Officers and the agreement of the amendment at the Economic Development & Culture Committee had all been appropriate and in accordance with the Council's procedures.
- 18.28 **RESOLVED** – That the petition is noted and referred to the Economic Development & Culture Committee for consideration at its meeting on 22 September 2016.

(d) Brighton Kids Not Commuters

- 18.29 The Mayor invited Chris Arulanandam to present calling upon the Council to ensure all children in the city could attend their local school without having to travel long distances.
- 18.29 Chris Arulanandam thanked the Mayor and stated that he was attending on behalf of the group 'Brighton Kids Not Commuters'. The group believed that every child in the city should have access to quality education; the most impactful way to do this would be to create single school catchment areas. It was argued that keeping friendship groups together was highly impactful as children transitioned from primary to secondary school. The group were suggesting that admissions priority should be given to those with SEN, and schools should have a quota for those on free school meals that needed to be in

attendance. There should be minimal distances to schools so that children could walk to school without placing additional burden on the traffic flow in the city.

- 18.30 Councillor Bewick responded to the petition and stated that the Council had a statutory duty to regularly review its admissions policy. The population of the city was growing and by 2018 the city would need to accommodate a new secondary school and the current catchment areas would no longer be fit for purpose. There was already a review group of Members that had met over the last year to review options, and 24 public meetings had been held and 644 consultation responses received. The working group would look at all of these responses and would consider them at the meeting of the Children, Young People & Skills Committee in September. The priority for the Administration was to achieve the best outcomes for children in the city, but also to draw fairer catchment areas that would minimise disruption.
- 18.31 Councillor Littman thanked the petitioner and commended the work to obtain so many signatures. He noted that parents within his own Ward were concerned that any changes could impact on friendship groups and force children to travel long distances to school. Councillor Littman noted the importance of children being able to attend after school clubs and activities. Increased travel created costs and for the Council as well as increased pollution for the city generally. The varied costs of housing in parts of the city also meant that low incomes households were disproportionately affected and the Council should be working to ensure that all children, regardless of background, were able to attend a good school.
- 18.32 Councillor Wealls thanked the petitioner, as well as Councillor Chapman for chairing the cross-party working group. He highlighted how the working-party had approached the matter and noted that all options had been considered in full, with the aim being that the process be fair and transparent. It was important that community cohesion be protected and children be able to transition between schools with their established peers. Councillor Wealls asked that as people as possible contribute to the formal consultation in the autumn.
- 18.33 In response to the debate Councillor Bewick emphasised the amount of work that had already been undertaken. He welcomed the comments made by Councillor Littman and noted that this would be an opportunity to ensure the Council made decisions that promoted fairness and he hoped that the consultations options would demonstrate that the working group had listened carefully.
- 18.34 **RESOLVED** – That the petition is noted and referred to the Children, Young People & Skills Committee for consideration at its meeting on 3 October 2016.

19 WRITTEN QUESTIONS FROM COUNCILLORS.

- 19.1 The Mayor reminded Council that written questions from Members and the replies from the appropriate Councillor were taken as read by reference to the list included in the addendum which had been circulated as detailed below:

(a) Councillor Littman

19.2 “Whilst Chair of the Economic Development and Culture Committee; you said, in your Chair’s Communications at the meeting on 18th June 2015:

‘A petition with over 5,300 signatures by Our Brighton Hippodrome is not being presented today. It asks the council to support plans for theatre restoration and to use all available powers and its best endeavours to facilitate such plans. I can confirm that we are now in positive discussions with Academy Music Group, the new owner of the Hippodrome, Hippodrome House and the access yard off Ship Street. We have agreed to join a stakeholders group with Our Brighton Hippodrome, Brighton Hippodrome CIC, The Theatres Trust, Historic England and the Frank Matcham Society. The stakeholder group will work with Academy Music Group to find the best way forward to bring the Hippodrome back to life. The council will assist in that process by sharing relevant information for an independent viability assessment.’

I note that since then, the independent viability assessment has been conducted and an agreement is being drawn up for the “enabling development” part of the project.

In the light of this encouraging news, could Cllr. Morgan please update me on the support we, as a Council, have given, and will be giving in the future, in order to ensure the stakeholder group is able to pursue their development plans and that we ‘bring the Hippodrome back to life’?”

Reply from Councillor Morgan, Leader of the Council

“I can confirm that the council has continued to be represented on the stakeholder group and is supportive of the Hippodrome CIC’s efforts to access funding streams to help restore this historic Grade II* listed building as a successful theatre and multi-event space. The council’s assistance has recently included providing the CIC with written support in respect of its £3.6 million bid to secure funding from the Coastal Communities Fund for initial restoration work to preserve the fabric of the building. The outcome of this bid is currently awaited.

Earlier in July officers from the council and Historic England met with the CIC and its appointed team to discuss their emerging plans. Obtaining the freehold interest is the key factor necessary to enable the CIC to move forward, as it would provide access to potential funding streams towards the building’s restoration that would not be available to commercial bodies. The CIC’s proposals are therefore dependent on its development partner securing a land with Academy Music Group, current owners of the site.

Assuming that such a land deal is secured, the council is committed to hold regular meetings with the CIC in order to help facilitate progress wherever appropriate.

Officers are meeting with the Academy Music Group on 25 July and this will provide us with further information on the freeholder’s considerations. Whatever the outcome of current negotiations between the CIC, its development partner and the Academy Music Group, the council will continue to play whatever role it reasonably can in helping to facilitate the restoration of this important building.”

(b) Councillor Knight

- 19.3 “Can the Chair of the Children, Young People and Skills Committee please confirm how many unaccompanied asylum seeking children the Council plans to take in response to the growing refugee crisis, and confirm whether the Council plans to take additional asylum seeking children beyond the Government target of 0.07% of the total child population?”

Reply from Councillor Bewick – Chair of the Children, Young People & Skills Committee

“Thank you for your question. As you will be aware this council has a proud record of receiving refugee and asylum seeking families and children. Last year we accepted 10 unaccompanied young people from Kent to help support the pressure they were under. As you have noted in your question the Home Office have made an assumption that each local authority area will receive additional unaccompanied asylum seeking children as part of a national dispersal programme. We have agreed to take part in this programme and are in liaison with them regarding receiving children. It is likely that children will arrive in small numbers and over an extended period but we are happy to confirm that we will accept these children who require support and help. If this means we go slightly above the 0.07% figure quoted by the Home Office we believe that this is our responsibility as a city of sanctuary.”

(c) Councillor Sykes

- 19.3 “At the March 2016 meeting of Environment Transport and Sustainability committee, Cllr Mitchell undertook to provide me with a briefing in response to a Green Group Notice of Motion entitled ‘Being prepared for flooding’, which had been agreed by Full Council in January 2016. Please could this briefing be provided?”

Reply from Councillor Mitchell – Chair of the Environment, Transport & Sustainability Committee

“Following the ETS Committee a written briefing was prepared for Councillor Sykes that unfortunately was not sent. This was an error and the briefing has now been sent to Cllr Sykes.”

(d) Councillor C. Theobald

- 19.4 “Will Cllr. Cattell please list the % for Art S. 106 contributions that have been agreed by the Council over the last 12 years, the monetary value of each of those contributions and what they have been spent on?”

Reply from Councillor Cattell – Chair of the Planning Committee

I have provided you with two lists of public art contributions. These have been made as part of planning consents for major developments. The first is a list of developer contributions directly towards public art - this includes contributions implemented in the last 12 years as well as those secured within the last 12 years.

The second list is developer contributions for public art integrated into public realm. In some cases these payments include public realm improvements as well as public art contributions. It is not possible to provide a percentage split between the two.

List 1: Developer Contributions directly towards Public Art – either secured or implemented in the last 12 years

| Application Number | Site | Amount |
|---------------------------|--|---------------|
| 2000/1760 | Asda, Hollingbury | £10k |
| 2000/3122 | Clock Tower, North Street Quadrant | £20k |
| 2001/1019 | Former Alliance and Leicester Building | £40k |
| 2001/1737 | Ex BCT, Richmond Terrace | £16k |
| 2001/2071 | 179 Church Road/Connaught Road | £20k |
| 2001/2075 | Varndean High School | £15k |
| 2001/2593 | 9-10 Crowhurst Road | £10k |
| 2003/0630 | 20-26 York Place | £14.5k |
| 2003/3698 | Land adjacent to Falmer Station | £20k |
| 2004/1260 | Knoll Primary School | £25k |
| 2004/1573 | Varndean College, Surrenden Road | £10k |
| 2004/1705 | 9-11 Upper Drive | £25k |
| 2004/2722 | 4-8 Somerhill Road | £30,140 |
| 2005/00142 | Block K, Brighton Station | £10k |
| 2005/0681 | Carden Medical Centre | £10k |
| 2005/2267 | Nuffield, New Church Road | £17.2k |
| 2006/0900 | Hollingdean MRF/WTS | £10k |
| 2006/1430 | Block G, Brighton Station | £5.3k |
| 2006/1761 | Blocks E and F Brighton Station | £20k |
| 2006/3882 | Freshfield/Pankhurst Reservoir | £12k |
| 2007/2192 | Uni of Brighton | £42k |
| 2007/2930 | 50-52 New Church Road | £26k |
| 2007/2974 | Travis Perkins, Wellington Road | £41k |
| 2008/0210 | Dresden House | £33k |
| 2008/2303 | Elmhurst, Warren Road | £10k |
| 2009/1340 | Vega Building, 331 Kingsway | £10k |
| 2010/1824 | 112-113 Lewes Road | £12.5k |
| 2010/3714 | 88-92 Queens Road | £40k |
| 2011/3358 | Maycroft, Carden Avenue | £8k |
| 2012/2625 | Co-op Site, London Road | £100k |

List 2: On-site Provision by Developer – Public Art integrated into Public Realm

| Site | Amount |
|---------------------------------|---------------|
| Amex, Edward Street/John Street | £250k |
| New England Quarter | £1m |
| 1 Manor Road | £17.4k |
| Former Buxtons, Ditchling Road | £20.8k |
| Maycroft, Carden Avenue | £24.5k |
| Open Market | £35k |

| | |
|---------------------------------------|-----------------|
| Marina, Outer Harbour | £60k min |
| RSCH 3Ts | No amount given |
| Former Royal Alex Hospital, Dyke Road | £59k |
| I360, West Pier | No amount given |
| Falmer Stadium | £70k |
| Circus Street | £100k |

20 ORAL QUESTIONS FROM COUNCILLORS

- 20.1 The Mayor noted that four oral questions had been received and that 30 minutes were set aside for the duration of the item.
- 20.2 The Mayor then invited Councillor G. Theobald to put his question to the Chair of the Planning Committee.
- 20.3 Councillor G. Theobald asked; “As Councillor Cattell will no doubt be aware the court of appeal recently found in favour of the government in a case brought by Redding and West Berkshire Councils who objected to the government’s guidance that developers should not have to have affordable housing on sites of less than 10 units. The fact that Brighton & Hove City Council continues to ignore this government guidance is effectively inviting a costly legal challenge by developers in the near future. Does Councillor Cattell agree with me that this brinkmanship on the part of the Council is pretty reckless at a time when, as we keep being told, the Council needs every penny it can get?”
- 20.4 Councillor Cattell replied; “As you said that is guidance and it is not legislation and we have an agreed supplementary planning document and at Planning Committee last week we approved a scheme of under 10 units with an affordable housing contribution. If that particular applicant wished to apply to have that set aside then we will but it is a test case We also approved another one because the applicant did not agree to the section 106: affordable housing quote for under 10 units and if that developer decides to appeal then that will be decided by appeal. At the moment we are going by the guidance being what it says it is; guidance.”
- 20.5 Councillor G. Theobald asked the following supplementary question; “I would just point out that the guidance is backed up by the court of appeal so that’s legislation for you. The fact that so much of the city’s housing comes from small sites of less than ten units makes it all the more important that as a Council we don’t do anything to jeopardise that supply not developed by the big players in the market but by small developers –often family firms- who struggle to meet the Council’s financial demands. I think that in this chamber we are all agreed that we need to see more affordable housing developed in Brighton & Hove but does Councillor Cattell agree that by continuing to make these demands of developers the Council risks reducing the supply of housing of all types and tenures?”
- 20.6 Councillor Cattell replied; “No, I don’t agree. The fact is even though there are a lot of small developers they all know what the score is they all know what the local plan has been saying for the last couple of years that it has been coming on stream, it’s not a surprise to them and if they are properly and professionally advised then they will take into their business model. If anybody around in the chamber knows anything about developer’s profit then they will know that all these things are taken into consideration

certainly when I was a planning consultant the first thing I would say to clients is check out all of the section 106 requirements. If you still can't make a profit then you should walk away because there will be plenty of other people who will come in."

- 20.7 Councillor Sykes asked; "Given the opportunity of new faces at 10, 11 and at DCLG and the relentless pressure on this Council's finances and other Council's finances what action is Councillor Hamilton and the administration planning, together with other Labour Councils, and possibly through the LGA and alone, to lobby for maintenance and increase in support for underfunded local authorities?"
- 20.8 Councillor Hamilton replied; "Whilst this is not something I have discussed in great detail with our Finance Team I am aware that the Local Government Association will, of course, be making approaches to the new Government, because quite clearly we have a new Minister instead of Greg Clark. With the new Minister we hope that there will be a change in the overall financial situation. I have to say I am not very optimistic but nevertheless new Prime Minister, new Cabinet it may well be that they will have another look at that as all of us here, whatever our political persuasions are, know that with £44m savings still to make it can only cause us further problems in trying to present the balanced budget and provide a full range of services. I will discuss with our Finance Team to see if there is any way to try and pursue this, but I think it is best to say that the Local Government Association is probably the best vehicle to use to try to see what can be possibly squeezed out of the Government to make sure that our Revenue Support Grant doesn't go down by the £11.5m next year which is what is intended."
- 20.9 Councillor Sykes asked the following supplementary question; "I am quite disappointed by that response, because I wasn't looking for a technical response about how we are going to do this with Officers, but more of a political response about the state of Local Government Finances and the situation going forward, so it sounds to me like this administration is doing very little to lobby for our cause. The other element of the Medium Term Financial Strategy, is of course, Council Tax and the Medium Term Financial Strategy illustrates this administration's adeptness of what you might call extreme U-turns with 17% Council Tax rise over this 4 year period and that is their choice and my question is what plans do the administration have to discuss this huge Council Tax rise over the next period with residents given their choice to cut back on consultation last year."
- 20.10 Councillor Hamilton replied; "Thank you for your second question. Well, clearly, I think everybody has to agree that the new Government has been in place for a very short time and I imagine that it will take a bit of time to see what is going on. We will certainly make representations and also, of course, we have had one of the MP's for the city, who is my MP and I will certainly contact him as well to see if he can put some pressure on for us as well. With regard to the Council Tax increase over the coming years, obviously as Councillor Sykes knows, we do have a consultation process. We will, I am sure, be having a Budget Review Group Meeting before long and as I said to you before if you want to bring things along for our consideration on consultation on Council Tax then by all means do and we will see how it can be done. I think that there are two conflicting things, you could say, let everybody who owns a computer send their consultations online and that's fine and you would probably get quite a few people to do that, on the other hand would that be a legitimate fair cross-section of the public as a whole? We need to try and reconcile the two things, but I always say this at Budget Review Group

we are always welcome to receive suggestions from the other Groups and, if you want to, come along to our next meeting when there will be plenty of time to carry out a consultation on the council tax increase. It is whether we do it for the remaining years or the next one that will again be something for the Budget Review Group to consider. Clearly we are mindful of the situation, we are in a very difficult position, we have 1.99% maximum. The 2% for care, we know, goes nowhere near meeting the extra costs for the demand led adult social care which we are getting, which we estimate might be, between now and 2020 might run up to another £20-23m of extra adult social care pressures we won't get that by 2.5% with another 2% each year which is about £2.5m per annum."

- 20.11 Councillor Page asked; "Thank you Mr. Mayor and I hope that none of us are feeling lonely tonight, but evidence is strong now that loneliness and isolation is a harmful thing on people's health. It has been equated to smoking more than 15 cigarettes a day, contributing to much greater risks of heart disease; depression etc. and older people are particularly at risk. We have 10% more than the national average of older people living alone in our city according to the census. So will Councillor Yates join in applauding local projects which encourage communities to reach out to those amongst them who may not otherwise speak to anyone else for a whole week, such as the Food Partnerships Casserole Club and in particular Impetus' Yellow Rose Campaign. I would encourage everybody to look out for yellow roses being sold on Saturday 30th July which is the UN's day of friendship. I have come across another project just recently called "hen power" this is nothing to do with party houses it about older people looking after hens, chickens and to reduce isolation. Will he join me in applauding these projects to reduce loneliness and isolation?"
- 20.12 Councillor Yates responded; "Absolutely, it's really good to hear Councillor Page bringing this to everyone's attention. It's one of our key strategies for the Health & Wellbeing Board; addressing loneliness and social isolation. It's one of the big concerns we have in terms of things that are unnecessary and are driving ill health; both psychological ill health and physical ill health as well as having other significant social impacts and cost implications for the whole of society. So all of the partners that we work with whether those are partners across the city like the food partnership, community or voluntary sector, independent organisations like food clubs/shared meals organisations. People like 'men in sheds' who are trying to organise in the city to develop services those are all absolutely brilliant. Just a few things you might not be aware of we are working, using EU funding, to share best practises with 5 partner cities and that is funding we've been able to use here in the city to tackle social isolation and, of course, we are also a World Health Organisation age friendly something that isn't going to be affected unlike that EU funding by Brexit."
- 20.13 Councillor Page asked the following supplementary; "I am encouraged to know that the Health & Wellbeing Strategy has something on loneliness because when I looked at it on the website a week or two ago I could hardly see the word loneliness mentioned. Can you suggest more specific ways the Health & Wellbeing Strategy, possibly another Committee, can encourage residents and other organisation to support this sort of community care?"
- 20.14 Councillor Yates replied; "There is a variety of ways and, as I've already said, we're working with building based services, and community sector partners. This isn't just

about what we do as a Council, this is about what the whole health and wellbeing system does and in fact what the whole community does because you can reduce social isolation just by talking to your neighbour, just by introducing yourself to your neighbour. It doesn't have to be something that's funded necessarily, doesn't have to be something that's pushed by the government or even local government. The better care plan of course is to address social isolation because we know that some of that better care funding can do some really good things and we've developed 'I statements' to help people who may be at risk of social isolation to be able to identify and for us to be able to measure are we doing good things about social isolations?

The 'I statements' are:

I'm enabled to remain independent for as long as possible,

I'm supported to have social connections and feel happy,

I'm enabled to stay well and maintain a good quality of life for as long as possible,

I'm able to access a range of community support to help me maintain my resilience and wellbeing,

I have access to appropriate information and support to enable me to manage my long-term health conditions,

I have access to appropriate advice and support to help me avoid harm or injury and I have to say as someone who lives alone with a long term health condition I hope as I age I'll be able to answer in the affirmative to all of those statements."

20.15 Councillor Phillips asked; "Since many of our young people in our city's secondary schools at the moment will go on to study at one of our universities could Cllr Bewick clarify what the likely implications is of the loss of EU research funding on our universities?"

20.16 "In terms of opportunities for young people in this country I believe that there will be more opportunities for young people to not only go to university but to exchange in cultural, intellectual and other academic exercises because Britain is re-joining the global economy and that means that our young people here in Brighton & Hove and across the rest of Britain will get those opportunities. We will continue with the Erasmus programme that has given tens of thousands of young people in this country the opportunity to study a degree included at masters and post-graduate level but we will be extending those opportunities to places like Australia, Canada and other growing parts of the world."

20.17 Councillor Phillips asked the following supplementary question; "I quite intrigued as to how the Erasmus programme will continue since Switzerland can't have it but that wasn't my question but if he could respond to that too that would be great. As the leader of the leave campaign in Brighton & Hove and one of the few proponents of Brexit who is yet to resign can Councillor Bewick please provide some reassurances that the loss of funding will be replaced by other income streams despite the significant worsening of the UK financial position as a result of leaving the EU?"

20.18 "On the impact of Brexit on our education system, on our universities it wasn't very long ago that university vice chancellors were writing to the Secretary of State for Business, writing to the Chancellor of the Exchequer about the fact that they could not let in non-EU from other parts of the world who often pay more to come and arguably contribute more to the economy because they tend to occupy those important key areas to the

economy like IT, Finance and Management. So let's be absolutely clear about this when we leave the European Union there will be more opportunities for young people because we're re-joining the global economy. I didn't lead the campaign for Brexit here in the city because I'm some little Englander and want to pull up the draw-bridge of opportunity, no I joined the campaign because I want to leave little Europe behind for a global economy."

21 CALL OVER FOR REPORTS OF COMMITTEES.

(a) Callover

21.1 The following items on the agenda were reserved for discussion:

Item 22 - Children's Services Annual Report 2015/16

22 CHILDREN'S SERVICES ANNUAL REPORT 2015/16

22.1 Councillor Bewick introduced, and formally moved, the report for noting and thanked all the Members of the Children, Young People & Skills Committee for their contributions during the debate at the Committee. The number of schools rated 'good' or 'outstanding' had increased under the Labour Administration, and none of the city schools were considered to be failing. Children's Services accounted for approximately one third of the total budget of the organisation, and it was right that all Members be given an opportunity to scrutinise its work. Councillor Bewick explained that, as Chair of the Committee, he had agreed four key priorities, all of which were achievable; however, the service still faced significant challenges as children and young people were still being left behind and the number of child safeguarding referrals was increasing. There was a high uptake of nursery places across the city, but there was some pressure on the early years budget and the decision to close children's centres had been very difficult. It was important that work continue to ensure the city remained a great place to bring up a child, and where education and opportunity was not determined by postcode.

22.2 Councillor Brown stated that she agreed with the overarching goal of the Administration in relation to Children's Services and she felt that closing the gap should be the priority for the city as this was still apparent despite the improvement in attainment. The high demand for mental health services was of concern and this work needed to be prioritised. There was little mention in the report of proposed youth and employability trust which had been started under the Conservative Administration. In relation to collaborative working it was highlighted that many headteachers did not feel sufficiently involved in the partnership model, and this needed to be addressed if the Council were to achieve better educational outcomes.

22.3 Councillor Wealls stated his view that there was poor linkage between the content of the report and the performance report that had been considered by the Policy, Resources & Growth Committee the previous week. He noted that the key performance indicators (KPIs) were set in consultation with Committee Chairs, but he was felt this still left a gap in the accountability thread for performance management. He went on to add that there was a large amount of very good work being undertaken in Children's Services and he congratulated Councillor Bewick for his personal commitment to apprenticeships and the excellent work in this area. He highlighted that the target for NEETs had remained the

same, and urged the Administration to ensure it was working from a consistent framework. He also congratulated the SEN needs review, which was excellent work that could be reflected better in the report.

- 22.4 Councillor Taylor noted that he welcomed the report as an opportunity to hold the administration to account, but he felt it presented an overoptimistic picture, though he highlighted he did not wish to detract from the good work taking place in the directorate. He highlighted that education was cumulative, and it was harder to close the gap further into a child's education, because of this he welcomed to excellent up take of the early years scheme. Councillor Taylor advocated looking more in-depth at Ofsted reports; in particular he noted that no secondary schools in the city were rated as outstanding – though none were failing either. It was argued that the city should set its aims beyond 'average'. Councillor Taylor also highlighted that the performance of primary schools needed greater attention, and noted that half of primary schools were average or below average on 'value added'.
- 22.5 Councillor Mac Cafferty stated his views that the report masked the issue of cuts to children's centres despite opposition from parents; as well cuts to youth services and families services which impacted some of the poorest people in the city.
- 22.6 Councillor Bewick responded to the debate and highlighted the improvements in Ofsted rating in the city; he noted that this improvement was due to the work of staff in schools and Officers at the Council. He noted that the Administration was committed to the Youth Employment Trust and this form the subject of a report to the Children, Young People & Skills Committee in the autumn. As well as listening and entering into dialogue with headteachers it was important that the Council listen to the 50,000 parents in the city, and he made reference to the recent creation of the alignment of inset days – which had started as a petition to Council.
- 22.7 **RESOLVED** – That Council note the report.

23 THE FOLLOWING NOTICES OF MOTION HAVE BEEN SUBMITTED BY MEMBERS FOR CONSIDERATION:

(a) COUNCIL UNITED AGAINST HATE CRIMES

- 23.1 The Notice of Motion listed in the agenda was proposed by Councillors Morgan, G. Theobald and Mac Cafferty cross-party on behalf of all Groups and seconded by Councillors Daniel, Simson and Littman.
- 23.2 The Mayor put the following motion to the vote:

"We are proud to live in a diverse and tolerant society. Racism, xenophobia and hate crimes have no place in our country.

Brighton & Hove City Council condemns racism, xenophobia and hate crimes unequivocally. We will not allow hate to become acceptable.

Brighton & Hove City Council will work to ensure local bodies and programmes have support and resources needed to fight and prevent racism and xenophobia.

We reassure all people living in Brighton & Hove that they are valued members of our community.”

23.3 The motion was **carried**.

(b) GOVERNMENT EDUCATION POLICY

23.4 The Notice of Motion listed in the agenda was proposed by Councillor Bewick on behalf of the Labour & Co-Operative Group and seconded by Councillor Chapman.

23.5 Councillor Phillips moved an amendment on behalf of the Green Group which was seconded by Councillor Mac Cafferty.

23.6 The Mayor noted that the Green Groups Amendment had not been accepted and put it to the vote which was lost by 11 votes to 42 as detailed below:

| | | For | Against | Abstain | | For | Against | Abstain |
|----|------------------|-----|---------|---------|---------------------|-----|---------|---------|
| 1 | Allen | | X | | Marsh | | X | |
| 2 | Atkinson | | X | | Meadows | | X | |
| 3 | Barford | | X | | Mears | | X | |
| 4 | Barnett | | X | | Miller | | X | |
| 5 | Bell | | X | | Mitchell | | X | |
| 6 | Bennett | | X | | Moonan | | X | |
| 7 | Bewick | | X | | Morgan | | X | |
| 8 | Brown | | X | | Morris | | X | |
| 9 | Cattell | | X | | Nemeth | | X | |
| 10 | Chapman | | X | | Norman A | | X | |
| 11 | Cobb | | X | | Norman K | | X | |
| 12 | Daniel | | X | | O'Quinn | | X | |
| 13 | Deane | ✓ | | | Page | ✓ | | |
| 14 | Druitt | ✓ | | | Peltzer Dunn | | X | |
| 15 | Gibson | ✓ | | | Penn | | X | |
| 16 | Gilbey | | X | | Phillips | ✓ | | |
| 17 | Greenbaum | ✓ | | | Robins | | X | |
| 18 | Hamilton | | X | | Simson | | X | |
| 19 | Hill | | X | | Sykes | ✓ | | |

| | | | | | | | | |
|----|------------------------|---|---|--|-------------------|-----------|-----------|----------|
| 20 | Horan | | X | | Taylor | | X | |
| 21 | Hyde | | X | | Theobald C | | X | |
| 22 | Inkpin-Leissner | | X | | Theobald G | | X | |
| 23 | Janio | | X | | Wares | | X | |
| 24 | Knight | ✓ | | | Wealls | | X | |
| 25 | Lewry | | X | | West | ✓ | | |
| 26 | Littman | ✓ | | | Yates | | X | |
| 27 | Mac Cafferty | ✓ | | | | | | |
| | | | | | | | | |
| | | | | | Total | 11 | 42 | 0 |

23.7 The Mayor then put the following motion as listed to the vote:

The Council resolves:

To request that the Chief Executive writes to the Secretary of State for Education stating the Council's support for:

- improving school standards through a family of schools approach, working within existing structures
- increased local accountability of schools, where families and communities are able to scrutinise and hold to account local plans for school improvement and action to reduce inequality of educational outcomes across communities
- protection, enhancement and valuing of the role of parents in the running of schools

To request that the Chief Executive writes to the Secretary of State for Education stating the Council's concern in relation to:

- national top-down reorganisations of schools that do not reflect local needs. School reorganisation should be based on the strengths and needs of local communities and have local support.
- any plans that mean parents will have a reduced role in running schools.
- any plans to restrict options for 'struggling' schools, including potentially forcing schools to become academies, that may cut them off from the key support that can be offered by the LA family of schools. There is a lack of firm evidence that academisation is the only or most effective route to guarantee school improvement.
- any plans that will reduce local authorities' vital role in educational provision, in terms of planning for school places, school admissions arrangements, support for special educational needs, staff support and development, and so limiting opportunities to reduce inequality in outcomes for young people across local communities, and ensure no young people are left behind.

23.8 The Mayor confirmed that the motion had been **carried** by 33 votes to 20 as listed below:

| | | For | Against | Abstain | | For | Against | Abstain |
|----|------------------------|-----|---------|---------|---------------------|-----------|-----------|---------|
| 1 | Allen | ✓ | | | Marsh | ✓ | | |
| 2 | Atkinson | ✓ | | | Meadows | ✓ | | |
| 3 | Barford | ✓ | | | Mears | | X | |
| 4 | Barnett | | X | | Miller | | X | |
| 5 | Bell | | X | | Mitchell | ✓ | | |
| 6 | Bennett | | X | | Moonan | ✓ | | |
| 7 | Bewick | ✓ | | | Morgan | ✓ | | |
| 8 | Brown | | X | | Morris | ✓ | | |
| 9 | Cattell | ✓ | | | Nemeth | | X | |
| 10 | Chapman | ✓ | | | Norman A | | X | |
| 11 | Cobb | | X | | Norman K | | X | |
| 12 | Daniel | ✓ | | | O'Quinn | ✓ | | |
| 13 | Deane | ✓ | | | Page | ✓ | | |
| 14 | Druitt | ✓ | | | Peltzer Dunn | | X | |
| 15 | Gibson | ✓ | | | Penn | ✓ | | |
| 16 | Gilbey | ✓ | | | Phillips | ✓ | | |
| 17 | Greenbaum | ✓ | | | Robins | ✓ | | |
| 18 | Hamilton | ✓ | | | Simson | | X | |
| 19 | Hill | ✓ | | | Sykes | ✓ | | |
| 20 | Horan | ✓ | | | Taylor | | X | |
| 21 | Hyde | | X | | Theobald C | | X | |
| 22 | Inkpin-Leissner | ✓ | | | Theobald G | | X | |
| 23 | Janio | | X | | Wares | | X | |
| 24 | Knight | ✓ | | | Wealls | | X | |
| 25 | Lewry | | X | | West | ✓ | | |
| 26 | Littman | ✓ | | | Yates | ✓ | | |
| 27 | Mac Cafferty | ✓ | | | | | | |
| | | | | | Total | 33 | 20 | |

23.9 The motion was **carried**.

(C) RAIL CRISIS

- 23.10 The Notice of Motion listed in the agenda was proposed by Councillor Horan on behalf of the Labour & Co-Operative Group and seconded by Councillor Morgan. Councillor Horan also moved an amendment to the Notice of Motion to reflect recent events which was seconded by Councillor Morgan.
- 23.11 Councillor G. Theobald moved an amendment on behalf of the Conservative Group which was seconded by Councillor Peltzer Dunn.
- 23.12 Councillor Greenbaum moved an amendment on behalf of the Green Group which was seconded by Councillor Phillips.
- 23.13 The Mayor noted that the Labour & Co-Operative, Conservative and Green Groups amendments had all been accepted and that the Council was happy to take it as the substantive motion. He therefore put the following motion as amended to the vote:

“This Council notes that good rail links and reliable train services to London are vital for Brighton and Hove’s economy, and the need for investment in the rail infrastructure between Brighton and Hove and London.

This Council regrets the fact that no announcements on rail infrastructure investment on the Brighton line were made in the last Budget.

This Council also notes the serious issues with Southern Rail services in recent months, leading to a protest by commuters at Brighton Station on June 14th, and the disappointing response from the Rail Minister Claire Perry MP.

This Council applauds the work done by local MPs, and calls on the city’s MPs, the Greater Brighton Economic Board, the Coast to Capital Local Economic Partnership and other relevant bodies to press the Government to act on rail infrastructure and services at the earliest opportunity and to make an early announcement to bring forward the development of BML2 (a second Brighton Main Line to London).

This Council notes with serious concern the recent closure of Brighton Railway Station resulting in unacceptable risk and inconvenience to commuters and calls on the Permanent Undersecretary of State for Transport to ensure there is an urgent and lasting solution to the problem

This Council requests:

The Chief Executive writes to the Chief Executive of Govia Thameslink railway to request that:

- GTR implement a compensation scheme for passengers as outlined by the Campaign for Better Transport
- Additional capacity is provided for the Pride weekend and start of the Albion season.

That the Chief Executive writes to the Railways Minister to:

- Set out concerns over passenger safety associated with changing the role of the conductors
- Urge the Government to strip GTR of its franchises, bring these into transparent and accountable public hands, and take immediate steps to restore services, reduce overcrowding and improve reliability.”

23.14 The motion was **carried**.

(d) FINDING A SOLUTION TO THE AIR POLLUTION PROBLEMS ON ROTTINGDEAN HIGH STREET

23.15 This Notice of Motion was discussed together with the petition for debate on a similar subject at item 17(b).

(e) ESTATE AGENTS' BOARDS REGULATION 7 AREA EXTENSION

23.16 The Notice of Motion listed in the agenda was proposed by Councillor Nemeth on behalf of the Conservative Group and seconded by Councillor Peltzer Dunn.

23.17 Councillor Cattell moved an amendment on behalf of the Labour & Co-Operative Group which was seconded by Councillor Hill.

23.18 The Mayor noted that the Green Groups Amendment had not been accepted and put it to the vote which was **lost** by 22 votes to 31 as detailed below:

| | | For | Against | Abstain | | For | Against | Abstain |
|----|-----------------|-----|---------|---------|-----------------|-----|---------|---------|
| 1 | Allen | ✓ | | | Marsh | ✓ | | |
| 2 | Atkinson | ✓ | | | Meadows | ✓ | | |
| 3 | Barford | ✓ | | | Mears | | X | |
| 4 | Barnett | | X | | Miller | | X | |
| 5 | Bell | | X | | Mitchell | ✓ | | |
| 6 | Bennett | | X | | Moonan | ✓ | | |
| 7 | Bewick | ✓ | | | Morgan | ✓ | | |
| 8 | Brown | | X | | Morris | ✓ | | |
| 9 | Cattell | ✓ | | | Nemeth | | X | |
| 10 | Chapman | ✓ | | | Norman A | | X | |
| 11 | Cobb | | X | | Norman K | | X | |
| 12 | Daniel | ✓ | | | O'Quinn | ✓ | | |
| 13 | Deane | | X | | Page | | X | |

| | | | | | | | | |
|----|------------------------|---|---|--|---------------------|-----------|-----------|--|
| 14 | Druitt | | X | | Peltzer Dunn | | X | |
| 15 | Gibson | | X | | Penn | ✓ | | |
| 16 | Gilbey | ✓ | | | Phillips | | X | |
| 17 | Greenbaum | | X | | Robins | ✓ | | |
| 18 | Hamilton | ✓ | | | Simson | | X | |
| 19 | Hill | ✓ | | | Sykes | | X | |
| 20 | Horan | ✓ | | | Taylor | | X | |
| 21 | Hyde | | X | | Theobald C | | X | |
| 22 | Inkpin-Leissner | ✓ | | | Theobald G | | X | |
| 23 | Janio | | X | | Wares | | X | |
| 24 | Knight | | X | | Wealls | | X | |
| 25 | Lewry | | X | | West | | X | |
| 26 | Littman | | X | | Yates | ✓ | | |
| 27 | Mac Cafferty | | X | | | | | |
| | | | | | | | | |
| | | | | | Total | 22 | 31 | |

23.19 The Mayor then put the following motion as listed to the vote:

“This Council resolves to recommend to the Economic Development and Culture Committee that the current Regulation 7 Direction ban on estate agents’ boards in certain areas of the city under the Town and Country Planning (Control of Advertisements) (England) Regulations 2007 be extended to other central parts of the city where this is a significant problem, and requests that a report be brought to that Committee at the earliest opportunity reviewing other roads which may satisfy the criteria and outlining options for further introduction.”

23.20 The Mayor confirmed that the motion had been **carried** unanimously.

23.21 The motion was **carried**.

(f) ACADEMIES

23.22 The Notice of Motion listed in the agenda was proposed by Councillor Phillips on behalf of the Green Group and seconded by Councillor Littman.

23.23 The Mayor put the following motion as listed to the vote:

“This Council expresses its concern regarding attempts to convert local schools into Academies, and welcomes steps to prevent this as far as reasonably practical while upholding its legal obligations

The Council requests that the Chief Executive write to the Secretary of State for Education:

- Setting out the improvements that have been made in all Brighton & Hove schools, and the important role of democratic oversight of state-maintained schools in the city in facilitating school improvement across the board.
- Calling on the Government to abandon its policy of forcing schools to become academies and to work with parents, governors, teachers and students themselves to continue to raise standards for Brighton and Hove.”

23.24 The Mayor noted that the motion had been **lost** by 11 votes to 20 with 22 abstentions as listed below:

| | | For | Against | Abstain | | For | Against | Abstain |
|----|------------------|-----|---------|---------|---------------------|-----|---------|---------|
| 1 | Allen | | | Ab | Marsh | | | Ab |
| 2 | Atkinson | | | Ab | Meadows | | | Ab |
| 3 | Barford | | | Ab | Mears | | X | |
| 4 | Barnett | | X | | Miller | | X | |
| 5 | Bell | | X | | Mitchell | | | Ab |
| 6 | Bennett | | X | | Moonan | | | Ab |
| 7 | Bewick | | | Ab | Morgan | | | Ab |
| 8 | Brown | | X | | Morris | | | Ab |
| 9 | Cattell | | | Ab | Nemeth | | X | |
| 10 | Chapman | | | Ab | Norman A | | X | |
| 11 | Cobb | | X | | Norman K | | X | |
| 12 | Daniel | | | Ab | O'Quinn | | | Ab |
| 13 | Deane | ✓ | | | Page | ✓ | | |
| 14 | Druitt | ✓ | | | Peltzer Dunn | | X | |
| 15 | Gibson | ✓ | | | Penn | | | Ab |
| 16 | Gilbey | | | Ab | Phillips | ✓ | | |
| 17 | Greenbaum | ✓ | | | Robins | | | Ab |
| 18 | Hamilton | | | Ab | Simson | | X | |
| 19 | Hill | | | Ab | Sykes | ✓ | | |
| 20 | Horan | | | Ab | Taylor | | X | |
| 21 | Hyde | | X | | Theobald C | | X | |

| | | | | | | | | |
|----|------------------------|---|---|----|-------------------|-----------|-----------|-----------|
| 22 | Inkpin-Leissner | | | Ab | Theobald G | | X | |
| 23 | Janio | | X | | Wares | | X | |
| 24 | Knight | ✓ | | | Wealls | | X | |
| 25 | Lewry | | X | | West | ✓ | | |
| 26 | Littman | ✓ | | | Yates | | | Ab |
| 27 | Mac Cafferty | ✓ | | | | | | |
| | | | | | | | | |
| | | | | | Total | 11 | 20 | 22 |

23.25 The motion was **lost**.

(e) IMPACT OF BREXIT

23.26 The Notice of Motion listed in the agenda was proposed by Councillor Deane on behalf of the Green Group and seconded by Councillor DrUITT.

23.27 Councillor Inkpin-Leissner proposed an amendment on behalf of the Labour & Co-Operative Group which was seconded by Councillor Bewick.

23.28 The Mayor noted that the Labour & Co-Operative Group's amendment had been accepted and that the Council was happy to take it as the substantive motion. He therefore put the following motion to the vote:

"This Council is concerned to ensure the economic, social and environmental wellbeing of the city. In furtherance of this the Council will seek to consider (within the limitation of the law):

- Maintaining the protections afforded to Council workers that might otherwise be lost following the loss of EU Directives
- Maintaining the environmental protection standards that are currently in place in Brighton & Hove as a result of our membership of the EU, especially with regard to air and water quality.

The Council requests:

- That the Chief Executive to write to the Government's new EU unit setting out concerns with the local impact of any loss of EU funding in research, higher education, infrastructure and community support, the value of free movement of people to Brighton & Hove's economy, as well as the impact on workers' rights and the environment in Brighton and Hove if legal obligations and protections under EU law are weakened on leaving the EU
- That Officer reports be presented to future meetings of the relevant Committees setting out the likely impacts of Brexit, and recommendations on appropriate mitigation measures that could be taken within areas of each committee's portfolio.
- Request the Chief Executive to ensure Brighton and Hove plays a full part in the national feedback process initiated by the LGA on the fallout of Brexit.

- That the Chief Executive takes a proactive role in reassuring both EU and non EU Nationals in Brighton and Hove that their contribution to the economic and cultural life of the city is fully valued in this uncertain time.

23.29 The Mayor noted that the motion had been **carried** by 33 in favour with 20 abstentions as set out below:

| | | For | Against | Abstain | | For | Against | Abstain |
|----|------------------------|-----|---------|---------|---------------------|-----|---------|---------|
| 1 | Allen | ✓ | | | Marsh | ✓ | | |
| 2 | Atkinson | ✓ | | | Meadows | ✓ | | |
| 3 | Barford | ✓ | | | Mears | | | Ab |
| 4 | Barnett | | | Ab | Miller | | | Ab |
| 5 | Bell | | | Ab | Mitchell | ✓ | | |
| 6 | Bennett | | | Ab | Moonan | ✓ | | |
| 7 | Bewick | ✓ | | | Morgan | ✓ | | |
| 8 | Brown | | | Ab | Morris | ✓ | | |
| 9 | Cattell | ✓ | | | Nemeth | | | Ab |
| 10 | Chapman | ✓ | | | Norman A | | | Ab |
| 11 | Cobb | | | Ab | Norman K | | | Ab |
| 12 | Daniel | ✓ | | | O'Quinn | ✓ | | |
| 13 | Deane | ✓ | | | Page | ✓ | | |
| 14 | Druitt | ✓ | | | Peltzer Dunn | | | Ab |
| 15 | Gibson | ✓ | | | Penn | ✓ | | |
| 16 | Gilbey | ✓ | | | Phillips | ✓ | | |
| 17 | Greenbaum | ✓ | | | Robins | ✓ | | |
| 18 | Hamilton | ✓ | | | Simson | | | Ab |
| 19 | Hill | ✓ | | | Sykes | ✓ | | |
| 20 | Horan | ✓ | | | Taylor | | | Ab |
| 21 | Hyde | | | Ab | Theobald C | | | Ab |
| 22 | Inkpin-Leissner | ✓ | | | Theobald G | | | Ab |
| 23 | Janio | | | Ab | Wares | | | Ab |
| 24 | Knight | ✓ | | | Wealls | | | Ab |
| 25 | Lewry | | | Ab | West | ✓ | | |

| | | | | | | | | |
|----|---------------------|---|--|--|--------------|-----------|--|-----------|
| 26 | Littman | ✓ | | | Yates | ✓ | | |
| 27 | Mac Cafferty | ✓ | | | | | | |
| | | | | | | | | |
| | | | | | Total | 33 | | 20 |

23.30 The Motion was **carried**.

24 CLOSE OF MEETING

24.1 The Mayor thanked everyone for attending the meeting and declared the meeting closed.

The meeting concluded at 10.24pm

Signed

Chair

Dated this

day of

2016

| | | | |
|-------------------------|-------------------------------|--------------------------------|-------------------|
| Subject: | Family Homes Not HMOs | | |
| Date of Meeting: | 20 October 2016 | | |
| Report of: | The Monitoring Officer | | |
| Contact Officer: | Name: | Mark Wall | Tel: 01273 291006 |
| | E-mail: | mark.wall@brighton-hove.gov.uk | |
| Wards Affected: | All | | |

FOR GENERAL RELEASE**1. SUMMARY AND POLICY CONTEXT:**

- 1.1 Under the Council's Petition Scheme if a petition contains more than 1,250 signatures and is not petition requesting officer evidence, it will be debated by the Full Council.
- 1.2 A combined e-petition and paper petition has resulted in triggering a debate at the council meeting, having exceeded the threshold with a total of 1,446 signatures confirmed at the time of printing the report.

2. RECOMMENDATIONS:

- 2.1 That the petition is noted and referred to the Housing & New Homes Committee for consideration at its meeting on the 16th November 2016.

3. RELEVANT BACKGROUND INFORMATION / CHRONOLOGY OF KEY EVENTS:**3.1 The Petition****Family Homes Not HMOs**

We the undersigned petition Brighton & Hove Council to prohibit the issuing of any future HMO certificates in the Bevendean/Moulsecoomb ward.

Over 800 'Houses In Multiple Occupation' (HMO) certificates have been currently issued in the Bevendean/Moulsecoomb ward, the ward includes Coombe road.

Families that have lived in this area all their lives are being out-priced of the housing market by HMO developers. That's the loss of over 800 affordable family homes that have been converted into HMOs. With the vast majority being exclusively let to University Students.

We believe it is the biggest threat to our community and to the affordable family homes housing market in the City of Brighton. There are, at present over 800

family homes that have been lost to HMOs in the Bevendean & Moulsecoomb ward alone. With another 4 HMO proposals as I write.
Sign this Petition and join us in calling for a halt to this practice

3.2 The options open to the council are:

- To note the petition and take no action for reasons put forward in the debate; or
- To refer the petition to the relevant Committee meeting; or
- To refer the petition to the relevant Committee meeting with recommendations.

4. PROCEDURE:

4.1 The petition will be debated at the Council meeting in accordance with the agreed protocol:

- (i) The Lead petitioner will be invited by the Mayor to present the petition and will have up to 3 minutes in which to outline the prayer of the petition and confirm the number of signatures;
- (ii) The Mayor will then open the matter up for debate by councillors for period of 15 minutes and will first call on the relevant Committee Chair to respond to the petition and move a proposed response. The Mayor will then call on those councillors who have indicated a desire to speak in the matter, before calling on the relevant Committee Chair to respond to the debate;
- (iii) Any councillor may move an amendment or recommendation, having regard to the recommendation in 2.1 above and any such proposal will need to be formally seconded;
- (iv) After the 15 minutes set aside for the debate, the Mayor will then formally put:
- (v) (a) Any amendments in the order in which they are moved, and
(b) The substantive recommendation(s) as amended (if amended).

| | | | |
|-------------------------|--|--------------------------------|-------------------|
| Subject: | Save the Dyke Pub – Petition for Debate | | |
| Date of Meeting: | 20 October 2016 | | |
| Report of: | The Monitoring Officer | | |
| Contact Officer: | Name: | Mark Wall | Tel: 01273 291006 |
| | E-mail: | mark.wall@brighton-hove.gov.uk | |
| Wards Affected: | All | | |

FOR GENERAL RELEASE**1. SUMMARY AND POLICY CONTEXT:**

- 1.1 Under the Council's Petition Scheme if a petition contains more than 1,250 signatures and is not petition requesting officer evidence, it will be debated by the Full Council.
- 1.2 A combined e-petition and paper petition has resulted in triggering a debate at the council meeting, having exceeded the threshold with a total of 1,350 signatures confirmed at the time of printing the report.

2. RECOMMENDATIONS:

- 2.1 That the petition is noted and referred to the Policy, Resources & Growth Committee for consideration at its meeting on the 8th December 2016.

3. RELEVANT BACKGROUND INFORMATION / CHRONOLOGY OF KEY EVENTS:**3.1 The Petition****Save the Dyke Pub**

We the undersigned value the Dyke Pub as a community asset which furthers social wellbeing, and urge the council to accept the nomination as an Asset of Community Value so we can work to save this important and historic community venue for generations to come.

The Dyke Pub has served the community for 121 years, but on September 3rd the doors closed and the next day it re-opened as a furniture shop. This happened in great secrecy. We, the local community were not consulted, and not even staff members knew. Under current planning law, the owners were able to do this legally, without full planning permission.

We want the pub to be a pub again! Sign the petition to show support for a nomination of the pub as an Asset of Community Value, which would give the building some protection under planning law, and could pave the way to make

the building a pub again! Let's do what we can to save the historic Dyke pub so that it can be the great, historic community venue it should be!

The Dyke pub not only has historic value, it is also an important community meeting point for the wide community around it. The Dyke pub is used regularly by us, the community as a venue to meet new and old friends and as a regular meeting venue for a range of organisations, including PTAs, book clubs, reunions, sport and social clubs, Reigate road community organisation, Tivoli road community organisation and many others. It has been used regularly by these organisations for many years and as a meeting venue for organising local street parties, charity, fun days and other community events, bringing neighbours of all ages together. It is regularly used by families, young and old. The fact that many people today live far away from family makes the pub even more valuable as a warm community venue which reduces isolation, and is open and welcoming to all. The Dyke pub on Dyke road is a historic and important venue which has brought communities together for decades.

3.2 The options open to the council are:

- To note the petition and take no action for reasons put forward in the debate; or
- To refer the petition to the relevant Committee meeting; or
- To refer the petition to the relevant Committee meeting with recommendations.

4. **PROCEDURE:**

4.1 The petition will be debated at the Council meeting in accordance with the agreed protocol:

- (i) The Lead petitioner will be invited by the Mayor to present the petition and will have up to 3 minutes in which to outline the prayer of the petition and confirm the number of signatures;
- (ii) The Mayor will then open the matter up for debate by councillors for period of 15 minutes and will first call on the relevant Committee Chair to respond to the petition and move a proposed response. The Mayor will then call on those councillors who have indicated a desire to speak in the matter, before calling on the relevant Committee Chair to respond to the debate;
- (iii) Any councillor may move an amendment or recommendation, having regard to the recommendation in 2.1 above and any such proposal will need to be formally seconded;
- (iv) After the 15 minutes set aside for the debate, the Mayor will then formally put:
- (v) (a) Any amendments in the order in which they are moved, and
(b) The substantive recommendation(s) as amended (if amended).

WRITTEN QUESTIONS FROM COUNCILLORS

The following questions have been received from Councillors and will be taken as read along with the written answer which will be included in an addendum that will be circulated at the meeting:

(a) Councillor Bell

“In light of the recent blunder by the Planning Department which has led to a 12.5 metre mast being erected next to a school and historic site in my Ward of Woodingdean, would the Chair of Planning Committee please explain how such an error has been allowed to happen and how many other known instances there have been if, as it has been reported, there are no checks to ensure that applicants have receipt of their planning decisions within the time period?”

Hollow apologies, from the Administration are a distraction to a systemic failure within the planning department and despite emails and phone calls we still are unable to inform our residents of what action this Administration is going to take to rectify their mistake. I respectfully request urgent action and response to this question.”

Reply from Councillor Cattell – Chair of the Planning Committee**(b) Councillor Wares**

“Recently in the Argus, the Chair of Environment, Transport and Sustainability commented on her sadness at the decline of our parks and open spaces in the wake of £600,000 savings required to Cityparks’ budget over the next 3 years. What is of greater sadness is the misrepresentation of this figure. According to the Council’s budget papers, Citypark’s overall budget for the next 3 years is gross £11,061,000 of which £7,743,000 is for parks and open spaces. The actual overall saving proposed for the 3 years is £430,000. £200,000 saving against the parks budget which is proposed as a cut in service and £230,000 saving against leisure and allotments dealt with by increasing charges and fees. Conservation and arboriculture’s budget are unchanged.

Therefore, over the next 3 years, the parks and open spaces budget reduction is £200,000; nothing like Cllr Mitchell’s £600,000.

Over the same 3 year period, the traveller budget is £1,839,000 of which a saving of £133,000 is proposed. The City has seen a reduction in unauthorised encampments following the £2.4m traveller site development that was supplemented with £700,000 of Council tax money coupled with the Police now responding swiftly to end them and PSPOs coming into force later this year.

Rather than Cllr Mitchell continuing with her proposed reduction in Cityparks’ budget of £430,000, will she now inform us how much she intends to re-allocate

from the over-funded traveller budget towards Cityparks, and how much she anticipates this will reduce her sadness and increase our residents' happiness?"

Reply from Councillor Mitchell – Chair of the Environment, Transport & Sustainability Committee

(c) Councillor Mac Cafferty

Preventing flash floods: Rooftops study

A roof audit study in 2014* found that there was 87 football pitches' worth of new green roof space in the city centre of Brighton and Hove.

The equivalent of up to 100 Olympic swimming pools of water could be held back from the city's roads and drains which could have a significant effect in reducing flooding and the need for infrastructure. Over 2 megawatt hours (MWh) of electricity could be saved every year on cooling costs for buildings – via reduced or avoided air conditioning.

Greening roofs would also reduce the so-called 'Urban Heat Island Effect', potentially providing an additional saving in cooling costs in the city of 1.3million kWh per annum, as well as decreased carbon dioxide emissions. New green roofs create new habitats for plant and animal species and help building energy efficiency.

Can the Chair of the Environment, Transport and Sustainability Committee advise on what work is being done by the Administration to bring this important study to fruition.

[*https://building-green.org.uk/2015/01/24/huge-potential-for-green-roofs-to-improve-the-centre-of-brighton/](https://building-green.org.uk/2015/01/24/huge-potential-for-green-roofs-to-improve-the-centre-of-brighton/)

Reply from Councillor Cattell – Chair of the Planning Committee

(d) Councillor Mac Cafferty

Free and accessible water in Brighton and Hove

Single-use plastic bottles expend finite natural resources, they also create transport and waste. As a seaside city, single-use plastic bottles and bottle tops add to sea pollution: 8 million tonnes of plastic waste enter the sea from land each year. Plastic bottled water is also excessively expensive for the consumer.

The public health benefits of water are widely acknowledged; 1.6 litres of water are needed a day to avoid dehydration. The Refill Project established in Bristol in 2015 works by having free and accessible tap water provided in venues across the city centre. Over 200 participating venues such as cafes, bars, restaurants, banks, galleries, museums and other businesses simply promote their participation. The public has access to free tap water.

Can the Chair of the Environment, Transport and Sustainability Committee advise if the Administration will investigate the idea and bring forward a report to committee?

Reply from Councillor Mitchell – Chair of the Environment, Transport & Sustainability Committee

(e) Councillor Mac Cafferty

Can the Chair of the Housing & New Homes Committee outline what information housing officers are now legally permitted to routinely collect on tenants?

Reply from Councillor Meadows – Chair of the Housing & New Homes Committee

(f) Councillor Taylor

“The works to Westdene Library agreed as part of the Libraries Plan are now some 2 months behind schedule. Will Councillor Hamilton please tell me how this will impact on the savings in the Libraries service budget for 2016/17?”

Reply from Councillor Hamilton – Deputy Chair (Finance) of the Policy, Resources & Growth Committee

ORAL QUESTIONS FROM COUNCILLORS

A period of not more than 30 minutes is set aside for oral questions from Members, at the expiry of which, the Mayor will call a halt and proceed to the next item of business of the agenda. Any Member whose question then remains outstanding will be contacted to determine whether they wish to have a written answer provided or for their question to be carried over to the next meeting.

The following Members have indicated that they wish to put questions to the Leader, Chairs of Committees or Members of the Council that have been appointed to an outside body. The Councillor asking the question may then ask one relevant supplementary question which shall be put and answered without discussion:

(a) Councillor Wealls

Subject matter: Secondary School Provision

Reply from Councillor Bewick – Chair of the Children, Young People & Skills Committee

(b) Councillor Mac Cafferty

Subject matter: Anti-Social Behaviour

Reply from Councillor Daniel, Chair of the Neighbourhoods, Communities & Equalities Committee

(c) Councillor Janio

Subject matter: City Parks and Open Spaces

Reply from Councillor Mitchell – Chair of the Environment, Transport & Sustainability Committee

(d) Councillor Page

Subject matter: Speed Limits and Road Safety

Reply from Councillor Mitchell – Chair of the Environment, Transport & Sustainability Committee

(e) Councillor Simson

Subject matter: Public Toilets

Reply from Councillor Mitchell – Chair of the Environment, Transport & Sustainability Committee

(f) Councillor Sykes
Subject matter: Budget Development

Reply from Councillor Hamilton – Deputy Chair (Finance) of the Policy, Resources & Growth Committee

(g) Councillor Mears
Subject matter: Housing Consultation

Reply from Councillor Meadows – Chair of the Housing & New Homes Committee

(h) Councillor Druitt
Subject matter: Closure(s) of South Street

Reply from Councillor Mitchell – Chair of the Environment, Transport & Sustainability Committee

(i) Councillor Miller
Subject matter: Asset Management

Reply from Councillor Hamilton – Deputy Chair (Finance) of the Policy, Resources & Growth Committee

(j) Councillor Cobb
Subject matter: Hollingdean Depot

Reply from Councillor Mitchell – Chair of the Environment, Transport & Sustainability Committee

(k) Councillor Hyde
Subject matter: HMOs

Reply from Councillor Meadows – Chair of the Housing & New Homes Committee

Council

20 October 2016

Agenda Item 35

Brighton & Hove City Council

Subject: City Employment & Skills Plan 2016 - 2020 - Extract from the proceedings of the Economic Development & Culture Committee Meeting held on the 22 September 2016

Date of Meeting: 20 October 2016 – Council

Report of: Executive Lead for Strategy, Governance & Law

Contact Officer: Name: Ross Keatley Tel: 29-1064

E-mail: ross.keatley@brighton-hove.gov.uk

Wards Affected: All

FOR GENERAL RELEASE***Action Required of Council***

To receive the item referred from the Economic Development & Culture Committee for approval, with consideration also given to the comments by the Children, Young People & Skills Committee:

Recommendation:

That the Council adopts the Brighton & Hove City Employment & Skills Plan 2016-2020.

BRIGHTON & HOVE CITY COUNCIL

ECONOMIC DEVELOPMENT & CULTURE COMMITTEE

4.00pm 22 SEPTEMBER 2016

COUNCIL CHAMBER, HOVE TOWN HALL

MINUTES

Present: Councillor Robins (Chair), Cattell (Deputy Chair), Nemeth (Opposition Spokesperson), Druitt (Group Spokesperson), Allen, Mac Cafferty, Morris, O'Quinn, Peltzer Dunn and C Theobald.

PART ONE**22 CITY EMPLOYMENT & SKILLS PLAN 2016 - 2020**

- 22.1 The Committee considered a joint report of the Executive Director for Economy, Environment & Housing and the Executive Director for Families, Children & Learning. The report sought approval from the Committee for the final City Employment & Skills Plan (2016-2020) to be recommended to Council for formal adoption. The Committee also noted that the report would be considered by the Children, Young People & Skills Committee on 3 October 2016, before being considered by Council on 20 October 2016.
- 22.2 In response to questions from Councillor Allen it was explained that the apprenticeship levy was due to be introduced in April 2016, and there had already been significant publicity around this. Employers with a wage bill in excess of the £3M would be subject to the levy and work was currently being undertaken with the LEP to identify which employers this would likely be. The Employer Action Group had been focusing its work on the creation of a brokerage to allow employers to access the levy funds through vouchers and training. It was envisaged that the brokerage would target smaller employers to ensure they were able to take advantage of the opportunities.
- 22.3 Councillor Druitt noted that he has personally attended both of the consultation events and commended the work that had been undertaken there. He noted the event had been focused and welcoming, and felt there was scope to use this as a model for future consultation events. In response to a query it was explained that management of skill shortages was difficult; however, education had tended to be supply driven. There was in-depth work being undertaken to analysis courses that were offered against growth areas in the city; it was hoped that the introduction of the levy would allow this to be more employer lead, with a more open dialogue.
- 22.4 In response to Councillor Peltzer Dunn it was explained that work had been undertaken to encourage employers to speak to schools, and the additional apprenticeship that City College were expecting to secure were highlighted. It was noted that there was a proper

structure in place to make this work accountable, and a progress report could be brought back to a future meeting.

22.5 The Chair then put the recommendations to the vote.

22.6 **RESOLVED TO RECOMMEND:**

- (1) That the final City Employment & Skills Plan and the steps that will be taken to deliver the Strategic Map be noted;
- (2) That the Plan be recommended to Council for adoption; and
- (3) That the Children, Young People & Skills Committee notes the final City Employment & Skills Plan and the steps that will be taken to deliver the Strategic Map.

BRIGHTON & HOVE CITY COUNCIL

CHILDREN YOUNG PEOPLE & SKILLS COMMITTEE

4.00pm 3 OCTOBER 2016

COUNCIL CHAMBER, HOVE TOWN HALL, NORTON ROAD, HOVE, BN3 4AH

MINUTES

Present: Councillors Bewick (Chair), Chapman (Deputy Chair), Brown (Opposition Spokesperson), Daniel, Greenbaum, Miller, Page, Penn, Russell-Moyle and Simson.

Co-Optees Ms B Connor, Mr B Glazebrook, Ms A Holt and Mr M Jones.

PART ONE

- 38.1 The Committee considered the joint report of the Executive Director Families, Children & Learning and the Executive Director for Economy, Environment & Culture. The report sought approval from the Committee for the City Employment & Skills Plan (2016-2020). The report was introduced by the Head of Skills and Employment (Families, Children and Learning).
- 38.2 Councillor Brown asked that regular updates on the plan be provided to the committee, and was advised they would.
- 38.3 In response to a suggestion from Councillor Miller, the Head of Skills and Employment (Families, Children and Learning) agreed that schools could provide more information about apprenticeships and said that over the coming year there would be a significant amount of work undertaken with secondary schools to promote apprenticeships as an alternative pathway to academic choices.
- 38.4 In response to a question from Councillor Miller regarding those from minority ethnic groups or who were disabled, the Head of Skills and Employment (Families, Children and Learning) said that there has been recent research regarding BME communities and people with disabilities and there would be a focus on supporting those groups and addressing issues which impacted on their ability to obtain employment.
- 38.5 In response to a question from Councillor Page, the Head of Skills and Employment (Families, Children and Learning) confirmed that the Department for Works & Pensions (DWP) were one of the agencies involved with the City Employment and Skills Plan.
- 38.6 **RESOLVED TO RECOMMEND:**
- (1) That the final City Employment & Skills Plan and the steps that would be taken to deliver the Strategic Map be noted; and
 - (2) That the Plan be recommended to Council for adoption.

| | | | |
|--------------------------|---|--|---|
| Subject: | City Employment & Skills Plan 2016-2020 | | |
| Date of Meeting: | 20 October 2016 22 September 2016 – Economic Development & Culture Committee 3 October 2016 – Children, Young People & Skills Committee | | |
| Report of: | Joint Report of the Executive Director for Families, Children & Learning and the Executive Director for Economy, Environment & Culture | | |
| Contact Officer: | Name: | Rachel Carter / Elizabeth Cadman | Tel: 01273 294921 01273 291094 |
| | Email: | <u>Rachel.carter@brighton-hove.gov.uk / Elizabeth.cadman@brighton-hove.gov.uk</u> | |
| Ward(s) affected: | All | | |

FOR GENERAL RELEASE**1. PURPOSE OF REPORT AND POLICY CONTEXT**

- 1.1 The report is to seek approval from the Committee for the final City Employment & Skills Plan (2016-2020) and before going to Full Council.

2. RECOMMENDATIONS:

That the Economic Development & Culture and the Children, Young People & Skills Committees:

- 2.1 Notes the final City Employment & Skills Plan and the steps that will be taken to deliver the Strategic Map.
- 2.2 Recommends the Plan to Council for adoption.

That Council:

- 2.3 Adopts the Brighton & Hove City Employment & Skills Plan 2016-2020.

3. CONTEXT/ BACKGROUND INFORMATION

- 3.1 A report proposing development of a new City Employment & Skills Plan (2016-2020) was agreed by the Children, Young People & Skills Committee in July 2015. It was noted by the Economic Development & Culture Committee in September 2015.
- 3.2 Following the tender process, Rocket Science, were the consultants appointed to develop the City Employment & Skills Plan.

- 3.3 A progress report on the development of the City Employment & Skills Plan (2016-2020) was noted by the Economic Development & Culture Committee and Children, Young People & Skills Committee in March 2016.
- 3.4 The City Employment & Skills Plan is a city-wide plan jointly owned by stakeholders and partners across the City. The Plan also recognises the important economic role of the City Region and proposes activities that can be delivered at City Region level.
- 3.5 The City Employment & Skills Plan supports the delivery of both the Economy & Jobs and Children & Young People priorities in the City Council's Corporate Plan 2015-2019.

The Greater Brighton Employer Skills Task Force

- 3.6 The Greater Brighton Employer Skills Task Force was formed in Autumn 2015 from over 30 of the City Region's leading businesses and education providers. The Task Force was established in September 2015 to consider how the number of apprenticeships can be increased locally, how those who have not worked for some time can be supported back into work and how more businesses can be encouraged to engage with schools as a way of helping to build and grow a pipeline of local talent about to enter work and learning with a greater understanding of the job and career opportunities in different sectors.
- 3.7 The Task Force set the City Region a target of a minimum of 1,000 new apprenticeships in 1,000 days. This has been included as a target in the City Employment & Skills Plan.
- 3.8 To achieve this they developed an Employer Pledge asking the wider business community to support the campaign. The Employer Pledge was launched during Apprenticeship Week in March this year and received over 100 pledges of support.
- 3.9 The Task Force also developed a report including eight recommendations for action. Three actions are under Objective 1 in the Strategic Map; a brand for the Greater Brighton City Region and the development of a Greater Brighton Employer Brokerage Model. The brokerage service is intended to help large employers and small and medium sized enterprises (including microbusinesses) to find trainees, apprentices, higher apprentices. It will also track the number of apprenticeships starts and completions and provide evidence in the form of metrics that will detail take-up by a range of indicators e.g. age, gender, ethnicity, disability and geography. Apprenticeship branding will be developed and maintained for the Greater Brighton City Region to help simplify the training and apprenticeship offer and reduce confusion for businesses, young people, schools and parents.
- 3.10 A separate report on the Greater Brighton Employer Brokerage Model will be brought to the Children, Young People & Skills Committee. This will form part of the Youth and Employability Trust Committee report, which is going to the Children, Young People & Skills Committee on October 3rd 2016.

3.11 **The Brighton & Hove Data Story** was produced to inform the City Employment & Skills Plan. It is an assessment of the Brighton & Hove labour market and issues relevant to the City's relationship with the Greater Brighton City Region and Coast to Capital area and provides an evidence base for the plan.

Priorities and Targets

3.12 From the evidence in the Brighton & Hove Data Story and the findings from the consultation phase, the priorities emerged. Along with three overall outcomes to be achieved over the life of the plan:

- **Priority 1 – No one left behind:** Residents and workers suffering disadvantage in the labour market either through unemployment, low pay or lack of aspiration are supported effectively to make the most of the economic opportunity the City and its wider partnerships can offer.
- **Priority 2 – Supporting learn to earn transitions:** Young people and those making career transitions at any age are supported on their journey from learning to earning and can take advantage of the career, lifestyle and further education opportunities the City has to offer.
- **Priority 3 – Enabling businesses and workers to benefit from growth:** The key employment sectors of the City driving growth such as Health & Life Sciences and those which are critical to sustaining a healthy and vibrant City such as Financial Services, Public Sector and Tourism, are accessing employees with the right technical skills, aptitude and readiness for work. These employers should be given support to help their workforce grow and prosper.

Outcomes

3.13 By 2020 the following outcomes will have been achieved:

- The target is to support 2,000 long-term unemployed residents move into sustainable employment.
- The target is to increase apprenticeships by at least 1,000 new starts in 1,000 days.
- The target is to secure 3,000 opportunities to help residents develop their skills, experience and career through the Employer Pledge.

3.14 In order to achieve these outcomes the CESP Strategic Map sets out four objectives which will provide the road map to delivery of the outcomes and the means by which progress can be measured.

Strategic Map

3.15 A Strategic Map (Appendix 1) has been developed and its four objectives are each supported by actions. The actions will help put in place the systems, funding and structures to make our employment, skills and business support infrastructure work better to secure the needs of residents and businesses.

- 3.16 The Learning, Skills and Employment Partnership is tasked with helping to drive the delivery of the Strategic Map. To achieve this aim four Action Groups will be established to oversee the workplan. Membership of the groups is from the Learning, Skills & Employment Partnership and other key stakeholders.
- 3.17 Its task will be to agree specific actions and activities that achieve the objectives. For example: one of the main focuses in Objective One will be to agree the steps needed to create a job Brokerage scheme that meets the needs of employers and will engage local training providers thereby making it easier for employers to find and train staff.

| Priority | Strategic Map | Group | Chaired By | Outcome |
|----------|--|-------------------------------|---|--|
| 2 | Objective One - Working better with employers to secure jobs and develop careers for our residents | Employer Action Group | Gavin Stewart, Brighton & Hove Economic Partnership | Help meet the City target of 1,000 apprentices in 1,000 days |
| 2 | Objective Two - Making skills infrastructure and funding work better for sectors key to our resilience and growth | Skills Action Group | Sarah Williams, Sussex Learning Network | Help meet the City target of 1,000 in 1,000 days |
| 1 | Objective Three - Making our services, providers and funding work better to help those furthest from the labour market | Services Action Group | Simon Newell, Brighton & Hove Connected | 2,000 long-term unemployed people into work |
| 3 | Objective Four - Supporting business growth and sustainability | Business Support Action Group | Sarah Springford, Brighton & Hove Chamber of Commerce | 3,000 opportunities through the Employer Pledge |

- 3.18 The City Management Board will oversee and monitor the Plan and support where appropriate.

4. ANALYSIS & CONSIDERATION OF ANY ALTERNATIVE OPTIONS

- 4.1 The do nothing approach represents a risk for Brighton & Hove and its residents because of a number of factors which will impact on the labour market and skills and employment in the City including but not limited to; changes to the funding landscape for skills; changes to benefits for under 25 year olds; introduction of an Apprenticeship Levy in April 2017; high number of Employment Support Allowance claimants in the City etc.
- 4.2 Following approval of a new City Employment & Skills Plan by the Children, Young People & Skills Committee in July 2015, no alternative options were considered.

5. COMMUNITY ENGAGEMENT & CONSULTATION

- 5.1 The consultants engaged with providers, public bodies, third sector partners and businesses throughout the development of the Plan.
- 5.2 Over 100 delegates attended the first consultation event in December 2015 which looked at the key priorities for the Plan.
- 5.3 Over 70 delegates attended the second consultation event in January 2016 to develop a set of recommendations for the Plan.
- 5.4 Over 25 in-depth interviews were conducted with key stakeholders in the City. In addition, over 170 respondents completed an online questionnaire which helped inform the development of the Plan.
- 5.5 Rocket Science presented the emerging priorities to the Fairness Commission in January 2016 and development of the Plan took into account the work of the Commission to ensure alignment between the two strands of work.
- 5.6 A Greater Brighton Employer Skills Task Force was convened which was an integral part of the development of the City Employment & Skills Plan, to ensure that the major local employers are central to its development.

6. CONCLUSION

- 6.1 Committee is asked to approve the final City Employment & Skills Plan report and that it is going to Full Council for approval on the 20th October 2016.
- 6.2 Committee is asked to note the Strategic Map (Appendix 1) and its four objectives each supported by three actions.
- 6.3 Committee is asked to note the convening of the four Action Groups to take forward the actions to deliver the Plan.
- 6.4 Committee is asked to note the City Management Board will oversee delivery of the Plan.

7. FINANCIAL & OTHER IMPLICATIONS:

Financial Implications:

- 7.1 There are no direct financial implications associated to the recommendations in this report to the Children, Young People & Skills Committee.
- 7.2 The cost of developing the City Employment & Skills Plan has been funded from the City Regeneration Investment Fund and existing City Regeneration service revenue budgets.
- 7.3 Any financial implications associated with the delivery of the actions set out in the Plan will be assessed within relevant future reports or business case and appropriate approval for funding will be sought where required.

- 7.4 It is anticipated that the Plan will assist in making funding applications for external resources and the development of joint funding bids to deliver the identified actions. External funding is potentially an important source of income, but funding conditions need to be carefully considered to ensure that they are compatible with the aims and objectives of the council.

Finance Officer Consulted: Steven Bedford

Date: 16/08/16

Legal Implications:

- 7.5 As detailed in the body of the report the plan provides a vehicle for a number of council objectives, and should enhance the council's capacity to meet duties in respect of addressing inequalities. It will further enhance the Council's capacity to meet the expectations under the Enterprise Act 2016. Compliance with the Specification of Apprenticeship Standards for England (SASE) is a statutory requirement of the Apprenticeships, Skills, Children and Learning Act. New employer designed apprenticeship standards are being developed to replace the current apprenticeship frameworks.

Lawyer Consulted: Natasha Watson

Date: 09/09/16

Equalities Implications:

- 7.6 An Equalities Impact Assessment for the City Employment & Skills Plan is in the process of being prepared. The Plan has taken into account recommendations from the Fairness Commission. Two other research studies have been commissioned as a result of the City Employment & Skills Plan. The first study looks at ways to overcoming barriers to employment for BME residents and the second study focuses on the same objective for disabled residents.

Sustainability Implications:

- 7.7 The Plan complements the strategic objectives in the council's Economic Strategy including; tackling barriers to employment, growth of the Creative Digital & IT Sector and improving the job prospects of the resident workforce will help economic sustainability. It also links to the work undertaken by the Greater Brighton Economic Board.

Any Other Significant Implications:

Crime and Disorder Implications

- 7.8 Studies have repeatedly linked unemployment to rising crime and the deterioration of health. Labour market policies can play a role in reducing crime rates and unemployment in the city, which should have a positive impact on crime reduction.

Risk and Opportunity Management Implications

- 7.9 Measures will be put in place to monitor and manage risks. By the involvement of Council officers in supporting the Action Groups, part of their role is to help the Chair of each Action Group to ensure the objectives in the City Employment & Skills Plan are achieved. The Action Groups will be expected to provide regular progress reports to the City Management Board.

Public Health Implications

- 7.10 The Office of National Statistics (ONS) measures national wellbeing and established that economic inactive people or under-employed people have lower levels of wellbeing than those who are employed. The Plan will have a positive impact on those residents in the city who are unemployed or under-employed.

Corporate & Citywide Implications

- 7.11 The new Plan supports the delivery of the Economy & Jobs and Children & Young People priorities of the City Council's Corporate Plan 2015-2019. The Plan is being written at a time when Local Authorities are facing significant cuts to their budgets and, at the same time, the implications of welfare reform are becoming unknown with growing numbers of residents being detrimentally affected. Interventions in the Plan should help reduce the financial burden on the Local Authority.

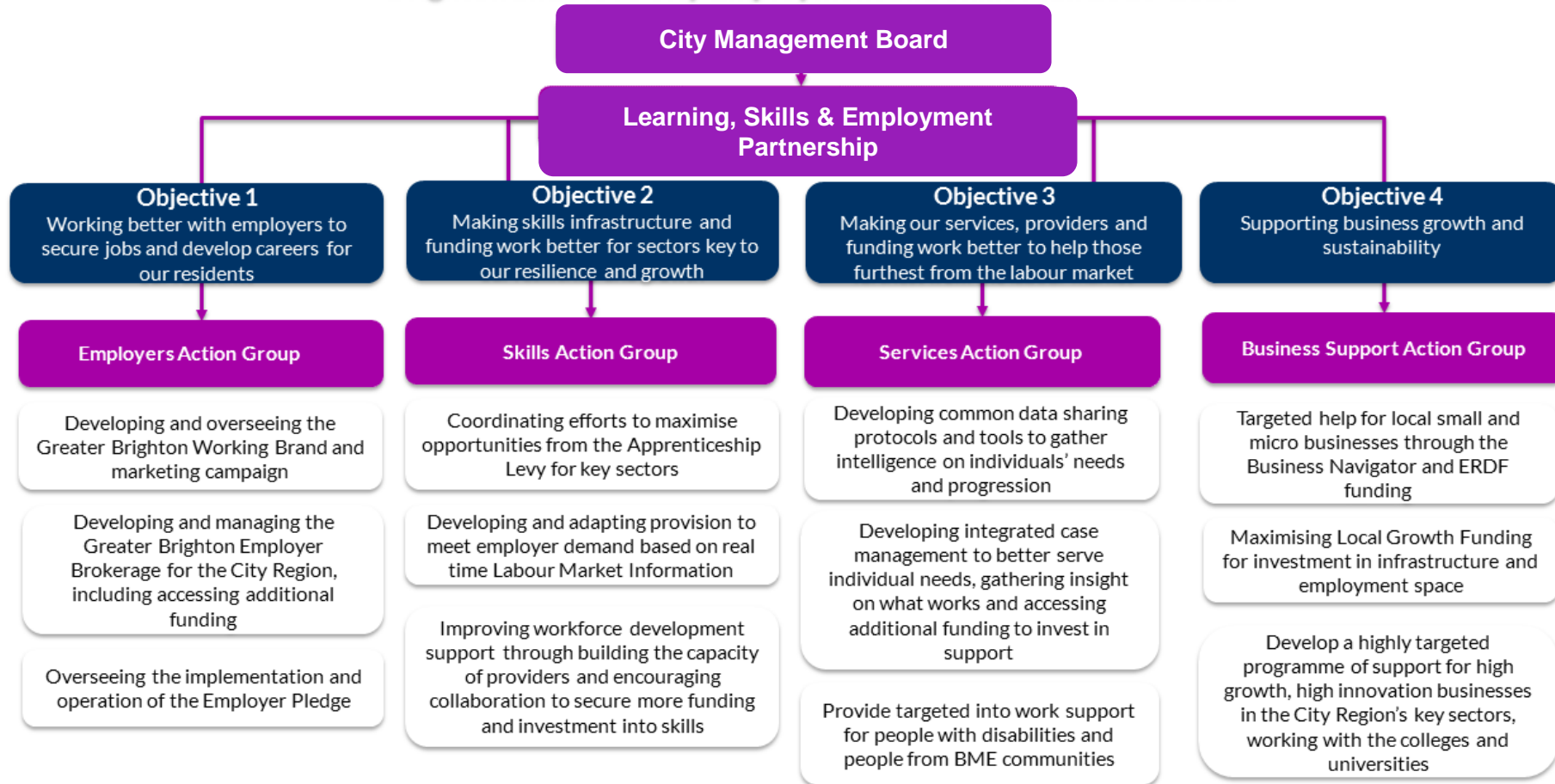
SUPPORTING DOCUMENTATION

Appendices:

1. Strategic Map
2. City Employment & Skills Plan (2016-2020)

Appendix 1

Brighton and Hove City Employment and Skills Plan 2016-2020



Brighton & Hove City Council

Brighton & Hove City Employment and Skills Plan 2016-2020

- Increasing apprenticeships by at least **1,000** new starts in **1,000** days
- Supporting **2,000** long term unemployed residents move into sustainable employment
- Securing **3,000** opportunities to help residents develop their skills, experience and career through the Employer Pledge



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1. Executive Summary

The City Employment and Skills Plan 2016-2020 (CESP) has been developed at a time of real shifts in policy and funding at national, Greater Brighton City Region (GBCR) and Brighton & Hove City levels. These shifts in direction and investment into employment and skills alongside the regeneration and development taking place in the City represent a great opportunity to focus efforts on supporting our residents and business more effectively making the most of the funding, resources and assets the City has available.

The City has benefited from economic growth with a strong financial services sector, vibrant visitor economy, emerging dominance in the creative and digital sectors and a centre for learning and innovation. However, there is evidence that this growth has not benefited everybody. Youth unemployment, although reducing, is still high and we have deeply entrenched unemployment for some residents and increasing polarisation between wealth and poverty.

Taking into account both the opportunity and challenge we have identified three priorities for the CESP 2016-2020 to address:

- **Priority 1 – No one left behind** – Residents and workers suffering disadvantage in the labour market either through unemployment, low pay or lack of aspiration are supported effectively to make the most of the economic opportunity that the City and its wider partnerships can offer.
- **Priority 2 – Supporting learn to earn transitions** – Young people and those making career transitions at any age are supported on their journey from learning to earning and can take advantage of the career, lifestyle and further education opportunities that the City has to offer.
- **Priority 3 – Enabling businesses and workers to benefit from growth** – The key employment sectors of the City that are driving growth such as Creative, Digital & Information Technology (CDIT), and those which are critical to sustaining a healthy and vibrant City such as Financial Services, Public Sector and Tourism, are accessing employees with the right technical skills, aptitude and readiness for work. These employers are given support to help their workforce grow and prosper.

The plan has been developed to address these priorities following consultation with nearly 200 stakeholders at two major consultation events (plus an online survey completed by approximately 170 respondents), an extensive review of practice and models of employment and skills initiatives across the UK, an assessment of the labour market and the co-design of solutions with key services, public agencies, providers and business representatives. It has been closely aligned with the recommendations from the Employer Skills Task Force (ESTF) (March 2016) and the work of the Fairness Commission (reported in June 2016).

The plan consists of four objectives, each supported by three tangible actions which will help us put in place the systems, funding and structures to make our employment, skills and business support infrastructure work much better to serve the needs of individuals and businesses.

These include:

- **Objective 1** – Working better with employers to secure jobs and develop careers for our residents
- **Objective 2** – Making skills infrastructure and funding work better for sectors key to our resilience and growth
- **Objective 3** – Making our services, providers and funding work better to help those furthest from the labour market
- **Objective 4** – Supporting business growth and sustainability

To oversee the implementation and operation of the plan the City Management Board will direct the work of the Learning, Skills & Employment Partnership as well as report on progress and impact on a regular basis.

By 2020 we expect that the CESP will have delivered the following:

- at least 1,000 new apprenticeships will have started helping people move into sustainable careers for the future
- 2,000 long term unemployed residents will have moved into sustainable employment
- 3,000 opportunities will have been provided from the business community through the pledge such as jobs, work experience, apprenticeships, helping schools and providers better prepare people for work.

2. Introduction

This publication sets out the ambition and actions for the Brighton & Hove City Employment and Skills Plan 2016 to 2020.

An extensive review and consultation process has taken place between November 2015 and January 2016, creating the evidence base which underpins this plan as a series of appendices. These include:

- **The Brighton and Hove Story** - An assessment of the Brighton & Hove labour market and issues relevant to the City's relationships to the Greater Brighton City Region and Coast to Capital area
- **Consultation report** - Setting out the views and perspectives of stakeholders and key groups in the City about employment and skills needs, drawn from one to one interviews, two consultation events and online survey amounting to over 170 consultees
- **Review of apprenticeships and devolution** – A paper setting out approaches to supporting apprenticeships from the experience of City Deal areas and in the context of Greater Brighton Devolution
- **Review of employer engagement approaches** – A desk review of different models to support apprenticeship recruitment such as Apprenticeship Training Agencies and employer brokerages across a range of areas
- **Employer brokerage options assessment** – An assessment of different models for developing and funding an Employer Brokerage service for Brighton & Hove.

The following document sets out; the context for the CESP 2016-2020; summarises the key facts around the labour market and challenges for the future; establishes the ambition for the City in 2020; and detailing the activities, accountability, outcomes and indicators required for implementation and measuring progress.

We would like to extend our thanks to Brighton & Hove City Council staff for helping us to access data, insights and facilitate meetings and events as well as to all those stakeholders that have taken part to develop the CESP 2016-2020.

3. Setting the context

3.1 Approach to developing the CESP 2016-2020

The development of the new CESP comes at an important time, as employment and skills support in England is under-going major change. This will have a significant impact on the delivery of the plan over the next four years.

There is the potential for local partners to design and control appropriate interventions that fit local labour market needs and support economic growth through Greater Brighton City Region Devolution.

However, Apprenticeship reform, the Employer Levy¹ and changes to investment from the Department for Work and Pensions (DWP) and the Skills Funding Agency (SFA) (which combined represent the greatest public sector investment in employment and skills) are being reshaped over the next 12 months and likely to be commissioned at a national level. This could limit the extent to which local control around commissioning, investment and performance management will be devolved to local areas.

In developing the CESP, our focus has been on assessing the ‘readiness’ of Brighton & Hove to respond to these changes by:

- Taking advantage of the opportunities these present to support those people furthest from the labour market to access employment and those caught in the low skills low pay cycle
- Achieving the ambition to reduce youth unemployment to zero by 2020
- Making the most of local economic growth and regeneration.

This assessment has concentrated on three key questions:

- What should the leadership and governance of the employment and skills agenda be in a City which has some distinctive labour market issues and is part of a Greater Brighton City Region with ambitions for growth?
- How can the local employment and skills system better respond to the needs of employers, and in turn, ensure that residents and workers are better equipped to secure sustainable employment and develop their career?
- Where should the investment of time and resources be concentrated in the plan so that the right balance is struck between addressing economic exclusion and supporting economic growth?

¹ Information about the Levy and reforms can be accessed here https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/484209/BIS-15-651-english-apprenticeships-our-2020-vision-executive-summary.pdf

And on three lines of enquiry:

- What are the needs of those residents and workers who are disadvantaged in the labour market so that **'No one is left behind'** from a growing economy?
- How can school/college into work transitions be better supported so that young people are making good decisions about their future career and that the **learn to earn** journey is better coordinated, helping youth unemployment continue to reduce and supporting those in low paid employment develop their skills and income potential?
- How can we better understand the needs of employers and adapt our skills and training provision so it enables us to ensure that local people are **benefiting from growth** and supports the needs of businesses to help them sustain and grow?

3.2 Considerations for developing the new plan

CESP 2011-2014

The previous CESP ran from 2011 to 2014 and focused on three priorities:

- Priority 1: Promote the City's employment and skills needs to internal and external partners and agencies
- Priority 2: Support the creation of at least 6,000 new jobs by 2014
- Priority 3: Ensure that local residents are equipped to compete for jobs in the City's labour market

These priorities are still relevant in the context of a new plan, although we have cautioned against setting targets over which the council and its partners have little control or influence. Focusing efforts and investment on interventions that can be controlled will lead to improved local accountability and greater impact on both the individual and the economy.

Governance

The plan is currently overseen by the Learning, Skills and Employment Partnership (LSEP) which brings schools and Post 16 learning and education partners together with agencies such as Department of Work & Pensions (DWP), the Brighton & Hove Economic Partnership (BHEP) and businesses in the City. However, this group is very large and the CESP is one of many items which falls under its control.

We suggest that as this new plan is focused heavily on creating change across the whole employment and skills system, it needs to sit far more strategically across partners and we have suggested a structure for making this happen in Section 5.

Devolution

Since the previous CESP, the geography for policy and investment around economic growth and regeneration has changed.

As part of Greater Brighton City Region, Brighton & Hove now sits with Lewes, Mid Sussex and Adur & Worthing as a group of authorities with a set of agreed devolved powers and levers. This partnership also sits within the wider Coast to Capital Local Enterprise Partnership (C2C LEP) area.

Whilst these relationships are very important for driving economic growth, the particular characteristics of the Brighton & Hove economy makes it distinctive from its neighbours, who have different approaches to supporting the employment and skills system locally. This presents some challenges in terms of the geographical scale interventions will need to operate at. For example, some interventions may need to be at the Greater Brighton City Region level and others at a City and neighbourhood level.

Employer Skills Task Force (ESTF)

The Employers Skills Task Force was a time-limited group, established in 2015 to bring employers together to consider how employers can contribute to increasing the number of apprenticeships and develop a series of recommendations to improve the relationship between business and schools. Alongside eight recommendations, which have included a priority to develop a brokerage model, an Employer Pledge has been agreed alongside a commitment to achieve at least 1,000 new apprenticeship starts in 1,000 days. These recommendations and targets have formed one of the interventions for the new CESP.

Brighton & Hove Fairness Commission

The Fairness Commission (FC) was established in 2015 to conduct an investigation into fairness within the City and reported its findings in June 2016².

Employment and skills is a key area for investigation to which the evidence underpinning the plan has already been presented and is summarised in Section 4. One of the three priorities for the new CESP is to ensure that residents and workers disadvantaged in the labour market are given the opportunity to access sustainable employment.

The recommendations made by the Fairness Commission for the CESP are detailed in Annex 1. These will be considered by the Working Groups which have been tasked with developing the deliverables under the Strategic Map for the CESP (see Section 5).

Other factors

Alongside a changing national funding regime for employment and skills there are a number of other factors that will have an influence on the new CESP over the next 18 months including:

- The need to reflect the limitations on public sector investment in employment and skills alongside continued cuts in public sector expenditure, which may have an impact on future services delivered by different agencies, including the council
- Changes to provision that may arise following the Strategic Area Review of Post 16 education – at the time of writing, the summary report of the Strategic Area Review had not been published and is due to be published in the next few weeks. However City College

² <https://www.brighton-hove.gov.uk/content/council-and-democracy/fairness-commission>

Brighton & Hove and Northbrook College have announced their proposed merger and start formal consultation in Autumn 2016³.

- Devolution of Adult Skills budgets and additional calls under the Building Better Opportunities Fund co-financed between Big Lottery Fund and European Social Fund
- Proposed changes to the Council's Youth Service and the development of a new delivery model
- Changes to the delivery of DWP services moving to a model of outreach and in community support through co-location
- The commissioning of the new Work and Health programme from Autumn 2016/17.

In the following section we summarise the key findings of our labour market assessment which provides the evidence underpinning the new CESP.

³ http://www.theargus.co.uk/news/14379072.City_College_Brighton_and_Hove_to_merge_with_Northbrook_College/

4. What is the Brighton & Hove story?

4.1 Introduction

A review of the labour market was conducted during December 2015 and January 2016 using national and local data sources. We looked back at progress since the previous plan and in some cases to see what longer term changes (over ten years) had taken place in the City's economy. We set out below some of the key facts and figures about the City which the new CESP will need to help address. A full assessment is contained in the Brighton & Hove Story and all references to data sources are contained within that document, unless otherwise specified.

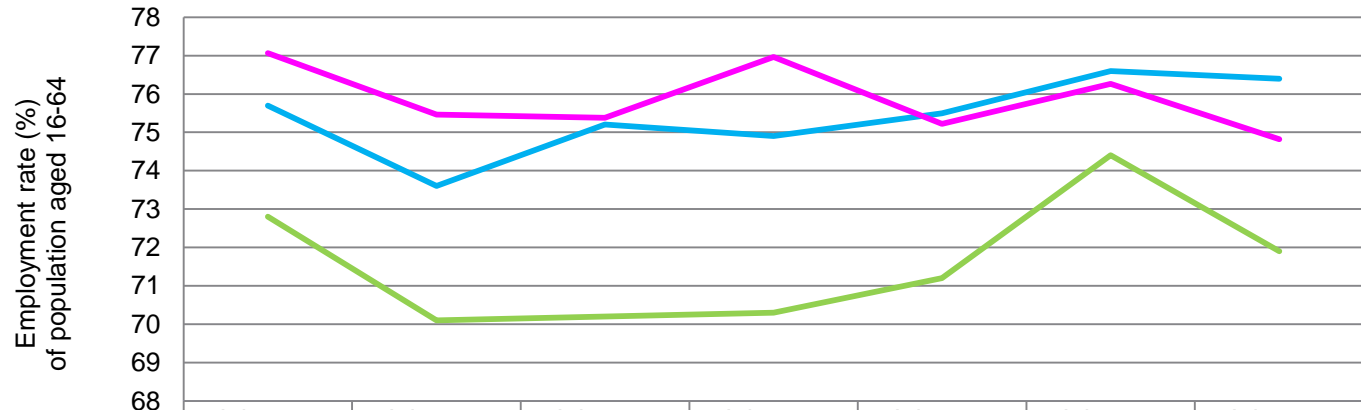
4.2 The City's workforce

Little change in employment rates

Over the past five years there has been little overall change in the City's employment rate which is consistently less than the economic areas of Greater Brighton City Region and Coast to Capital. Despite a slight increase in 2014, overall employment is rising nationally and unemployment reducing. There has also been little change in ethnic minority employment with the rate being well below that of the English average.

There has been a modest rise in self-employment over the past five years reaching the levels achieved back in 2005, although there are gender differences as female self-employment lags 10% behind that of males in 2015. Findings from our consultation suggested that perceptions exist around the lack of affordability and sustainability of self-employment for longer term wellbeing. However, self-employment can be used as a way of helping people get back into work, who would find traditional working patterns challenging either due to health or family circumstances.

Employment Rate Aged 16-64 - Brighton and Hove



| | Jul 2008- Jun 2009 | Jul 2009- Jun 2010 | Jul 2010- Jun 2011 | Jul 2011- Jun 2012 | Jul 2012- Jun 2013 | Jul 2013- Jun 2014 | Jul 2014- Jun 2015 |
|--|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| — Employment rate - aged 16-64 - Brighton and Hove | 72.8 | 70.1 | 70.2 | 70.3 | 71.2 | 74.4 | 71.9 |
| — Employment rate - aged 16-64 - Coast to Capital | 75.7 | 73.6 | 75.2 | 74.9 | 75.5 | 76.6 | 76.4 |
| — Employment rate - aged 16-64 - Greater Brighton | 77.06 | 75.46 | 75.38 | 76.96 | 75.22 | 76.26 | 74.82 |

Source: Nomis Annual Population Survey

Pay and qualifications

Pay has risen modestly and there are differences between weekly wages for those that live in the City - higher by c£32 per week compared to those that work in the City. Women's weekly wages are 23% less - around £111 less per week than those of men.

In addition, issues around pay are important in that the cost of living in Brighton & Hove is increasing mainly through house prices and it is estimated around 600 families are going to be affected by the reduction in the welfare benefit cap from £26,000 to £20,000.

The City has some areas which are income-deprived. Twenty five of the Lower Super Output Areas⁴ spread across Brighton & Hove are in the top 15% most income-deprived in England. This masks a wider issue around affordability in the City. The Brighton & Hove Living Wage campaign has had some success in raising the profile of increasing pay beyond minimum wage, but this may get confused with the National Living Wage introduced in April 2016.

As a University City, Brighton & Hove has a higher proportion of residents with a Level 4 qualification and above. Many consultees reported the issue of graduates taking lower/entry level jobs and remaining in the City after their degree, effectively blocking opportunities for unemployed or more disadvantaged from accessing these jobs. This was corroborated by findings from the UKCES⁵ Employers Survey which identified nearly half (47%) of local businesses employ at least one graduate. Of these, 56% say that none of these jobs actually require a degree.

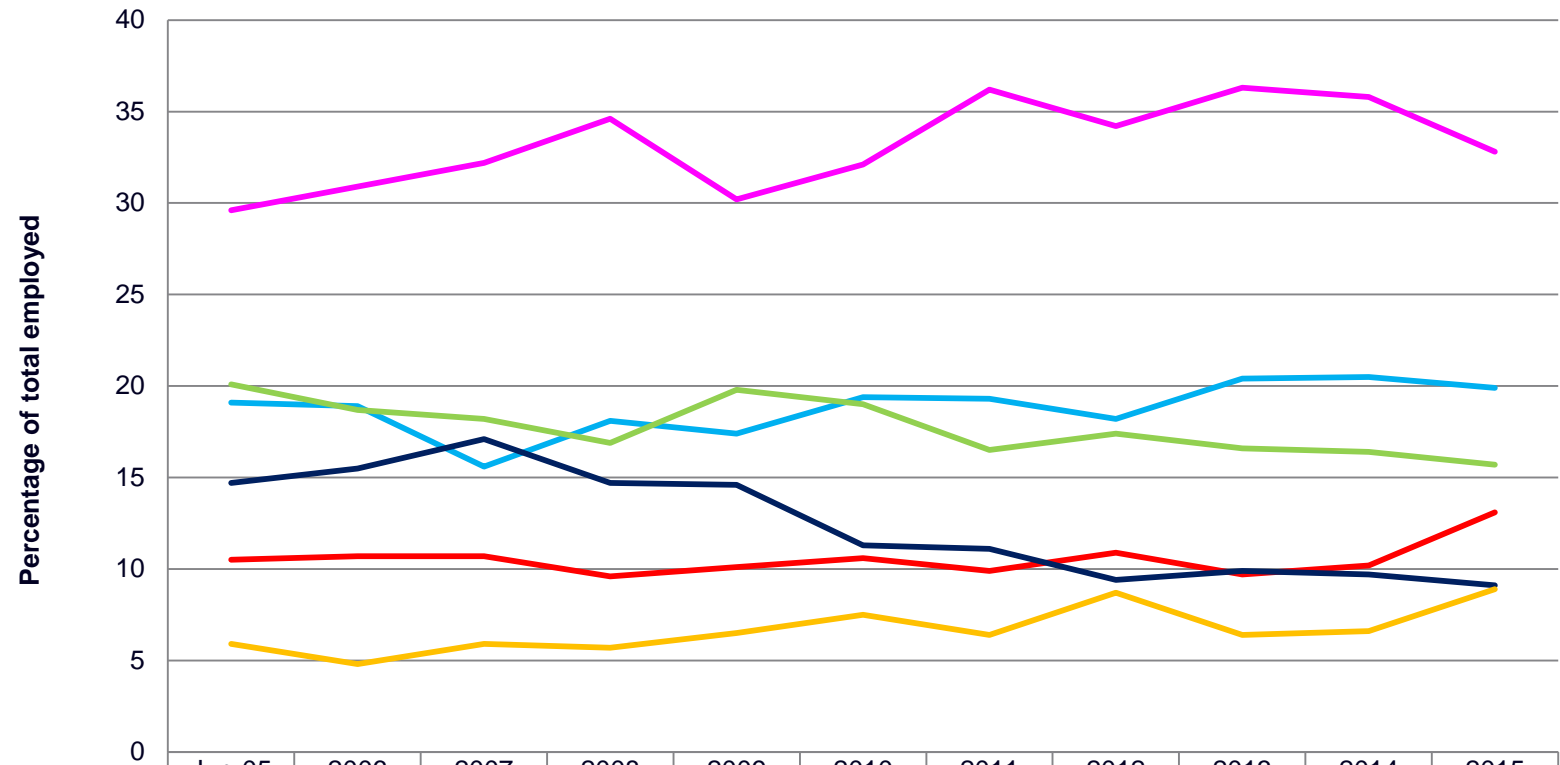
Employment sectors and occupations

Employment is dominated by public administration, health and education, some 33% of the total workforce (46,000 workers). It is closely followed by the banking and finance sector representing one fifth of the workforce (over 28,000). The following chart looks at sectoral change over time and despite some fluctuations over the course of ten years, there has been little overall change from 2005, other than for distribution, hotel and restaurants and manufacturing (decreasing), transport and communications and other services (increasing). The public sector has remained the dominant employment sector in the City since 2005 and despite potential cuts in public sector services it is likely to remain so over the lifetime of the new plan and beyond.

⁴ Lower Super Output Areas (SOAs) are geographical areas used to collect and show data at small area level. For example they are used to show how small areas compare with each other using the Indices of Multiple Deprivation (IMD) which measure deprivation across England.

⁵ UKCES is the UK Commission for Employment and Skills

Changes in employment by sector



| | Jun-05 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 |
|---------------------------------------|--------|------|------|------|------|------|------|------|------|------|------|
| Public admin, education and health | 29.6 | 30.9 | 32.2 | 34.6 | 30.2 | 32.1 | 36.2 | 34.2 | 36.3 | 35.8 | 32.8 |
| Banking, finance and insurance | 19.1 | 18.9 | 15.6 | 18.1 | 17.4 | 19.4 | 19.3 | 18.2 | 20.4 | 20.5 | 19.9 |
| Distribution, hotels, and restaurants | 20.1 | 18.7 | 18.2 | 16.9 | 19.8 | 19 | 16.5 | 17.4 | 16.6 | 16.4 | 15.7 |
| Transport and communications | 10.5 | 10.7 | 10.7 | 9.6 | 10.1 | 10.6 | 9.9 | 10.9 | 9.7 | 10.2 | 13.1 |
| Other industries | 14.7 | 15.5 | 17.1 | 14.7 | 14.6 | 11.3 | 11.1 | 9.4 | 9.9 | 9.7 | 9.1 |
| Other services | 5.9 | 4.8 | 5.9 | 5.7 | 6.5 | 7.5 | 6.4 | 8.7 | 6.4 | 6.6 | 8.9 |

Source: Nomis Annual Population Survey 2005 to 2015

4.3 Unemployment in the City

Job Seekers Allowance (JSA) Claimants are reducing

As with other areas of the country and in line with national figures, unemployment in the City is reducing both for adults and young people, some 2,870 residents⁶ are claiming JSA, more than 50% less than in 2010. However, the rate of reduction in older JSA adults has been less pronounced suggesting some challenges for the older unemployed, most of which are male (over two thirds). There are around 240 JSA claimants who have been unemployed for over two years and 40 over five years. 600 JSA claimants are between 18 and 24.

Employment Support Allowance (ESA)

There are over 12,250 people claiming ESA a benefit which supports people that have a disability in the City, with 2,450 classified as the Work Related Activity Group (WRAG). Just under 2,000 are being assessed as to whether they fit in the WRAG group (where they are expected to undertake work related activity and could move into employment) or support group (where their condition means they are assessed as unlikely to be able to work or undertake work related activity). Although the numbers are low compared to other areas, this group of residents will be targeted as part of the new Work and Health Programme, alongside those that have been unemployed for over two years.

These groups will be some distance from the labour market and require more intensive occupational therapy and support. They are also likely to be presenting themselves to other services in the City such as Adult Social Care, Troubled Families and Housing.

Black and minority ethnic groups

The employment rate for ethnic minorities is far lower than the national average. Data provided for the Brighton & Hove Fairness Commission session on the 20th January 2016 identified ‘that there are low levels of economic activity within specific groups such as the Arab population (47%, totalling 794 individuals) and Chinese population (39%, totalling 1,061 individuals). The 2011 Census shows that 20% of Brighton & Hove residents (53,351 people) are from a Black and Minority Ethnic groups (BME) background.’

Disabled people

According to the Disability in Brighton report, produced by the Public Health Intelligence Team (October 2015), 16% of Brighton & Hove residents have their day-to-day activities limited because of a health problem or disability which has lasted, or is expected to last, at least 12 months. In 2013/14, 1,138 adults with a learning disability were registered with local GP surgeries (0.5% of the total adult population). Anecdotal evidence from DWP suggests that over 50% of people claiming ESA report a mental health condition.

Understanding the barriers to employment for Black and minority ethnic groups and those with physical disabilities and/ or mental health conditions is being explored in more detail through two research studies (commissioned at the time of writing this report). The two pieces of research have a

⁶ Based on NOMIS JSA September 2015 data

particular focus on accessing employment in the local labour market. The recommendations from the research will be fed into the CESP Strategic Map with the aim of delivering specific interventions to support transitions from unemployment into work.

4.4 Jobs growth and productivity trends

What jobs for the future?

Projections from data and analysis in the Coast to Capital Economic Assessment 2015 and summary of the UKCES Working Futures reports 2015, suggest that replacement demand⁷ for jobs will outstrip new net jobs growth by eight times between 2012 and 2022.

New jobs are predicted for the CDIT sector (some 2,000 between 2012 and 2022); additional jobs for finance sectors around 2,000 and new jobs growth linked to key regeneration schemes in the Greater Brighton City Region. However, these are mainly at a higher level of qualification.

Skills gaps and responding to the needs of business

The City relies heavily on its visitor economy (11 million visitors a year) and income through tourism and leisure. There are 24,000 people employed in this sector, yet it is seen to be poorly served in terms of both recruitment and career opportunities and quality of training provided. As shown previously the public sector is the largest employer and will continue to be so. Jobs and skills demand in these sectors are important to support even though these sectors are not seen as key contributors to improving productivity.

There are current skills gaps being reported in the City as well as those projected by UKCES. Although the main source of jobs will be replacement demand, much of this will be with different skills requirements highlighted as being a challenge for the financial services sector which represents a fifth of jobs in the City. Here requirements are shifting from current Levels 2 to 3 standards towards Levels 3 and 4 representing a real need for training and development support at higher levels.

Keeping pace with skills needs of the CDIT sector is challenging. Skills gaps are in the majority of cases either staying the same or worsening. The sector is dominated by small start-ups and freelancers which can make access difficult to provide support to these businesses and constant changing of skills needs makes it difficult for providers to keep up with demand. The proposed merger between City College Brighton & Hove and Northbrook College would form as a new institute for arts and technology, acting as a catalyst for putting CDIT at the heart of its mainstream skills provision.

These current and emerging skills challenges will place greater demand on skills providers and with changes to Government funding require greater insight and flexibility in developing appropriate programmes of training and support.

⁷ These job openings are not due to overall economic growth but to normal turnover in the workforce including retirement

Enterprising but needing support

Business start-ups are high in the City and it is considered to be an entrepreneurial City. In contrast, the rate of business deaths ranks Brighton & Hove 5th highest in the Centre for Cities Outlook 2016⁸ however the rate of business deaths in Greater Brighton City Region is reducing.

Centre for Cities ranks Brighton & Hove in the top ten for many indicators of the conditions needed for business growth but ranks less well around business churn and ratio of private to public sector employment⁹.

The nature of state funded business support has changed significantly, the loss of support agencies such as Business Link and programmes such as the Growth Accelerator and national support through the Manufacturing Advisory Services is not being replaced. There is some support available through the Coast to Capital Business Navigator programme, (a business signposting and support service) and peer to peer networking through organisations such as Brighton & Hove Chamber of Commerce and the Economic Partnership. Opportunities for securing funding for business support are limited and mainly focused around European funding through competitive bidding and negotiated deals as part of the devolution process.

There are plans at Greater Brighton City Region level and through the Local Growth Deal to create the conditions for growth through regeneration, investment in infrastructure and new business space. For example the Circus Street Innovation Hub will create over 200 predominantly local jobs and bring businesses together to help them innovate and scale. City College Brighton & Hove Construction Trades Centre opening in 2016 will help to scale and improve the quality of construction training. A number of schemes are supporting the key growth sectors for the Greater Brighton City Region and in the future there may be scope to use flexibilities around business rates to fund business support activity.

It is clear that greater levels of collaboration across the local authority areas in the Greater Brighton City Region along with the Coast to Capital LEP, is essential to avoid duplication of effort and to help to make access to support services easier for business.

4.5 Young people and apprenticeships

Apprenticeships in the City

Apprenticeship numbers have been falling in the City over the past three years and have fallen below the English average. There has been a real focus on understanding why this is the case through the work of the ESTF and plans are in place through the Employer Pledge to drive engagement with business. However, take up of apprenticeships from school leavers is low and the greatest number of apprenticeships is among the over 25 age group. The City needs to ready itself for the opportunities that will be available through apprenticeship reforms and the Apprenticeship Levy. Employers will have greater role in skills training in the future; larger employers will be required to pay the Employer levy which can be recouped through an increase in apprenticeships

⁸ Centre for Cities is an independent think tank which seeks to understand why economic growth and change takes place in Britain's cities, and to produce research that helps cities improve their performance. They produce an annual analysis of the performance of cities called Cities Outlook. Their 2016 data has been used to inform the CESP.

⁹ Centre for Cities Outlook 2016

while smaller firms will have access to apprenticeship vouchers which they can use to purchase the training that they need for their staff. The proposals are expected to result in a better match between training provision and the needs of local businesses which should in turn lead to greater numbers of apprenticeships.

Attainment rates are improving but there is a skills mismatch

Attainment rates for GCSEs (A-C) including Maths and English are increasing and moving ahead of its neighbours. However, employers are reporting skills gaps and in particular those related to soft skills both attitudinal and behavioural as well as general work-readiness e.g. the ability to cope with the demands of holding down a job such as time-keeping, punctuality and reliability, although this improves for 17-18 year olds when compared with 16 year olds. There is a dominance of business administration apprenticeships in the City and whilst important, take up of apprenticeships across other occupations important to the City, such as IT, is currently low.

Not in Education Employment or Training (NEET)

NEETs have reduced by approximately 2% since 2013 and the 'unknown' figure reduced from 8.1% of young people aged 16-18 years to 2.3%. As a whole this represents around 332 young people who are NEETs. This reflects greater intelligence and insight on the whereabouts of young people but remains an important challenge to address for the City in its ambition to reduce youth unemployment to zero.

4.6 Implications for the CESP 2016 -2020

Our overall assessment of data and findings from the consultation show the changes the City needs to make to ensure it is able to capitalise on the opportunities for growth and regeneration. In particular, opportunities in the City's growth and key sectors as identified in Brighton & Hove's Economic Strategy (2013-2018)¹⁰. But it also needs to protect the vulnerable and help ensure that it retains the skills and people needed to maintain a vibrant City. The City needs to:

- Continue to reduce unemployment but focus efforts on supporting residents that are at risk of long term unemployment such as those on ESA
- Support young people to access opportunities to develop their career; help those of all working ages in low paid, low waged employment attain skills to secure more sustainable employment
- Help businesses work with providers to ensure training meets their needs and help them develop the skills of their employees to manage future skills demand and remain competitive
- Help support business growth through access to business support.

These needs have been reflected in the priorities and work streams outlined in the Strategic Map.

¹⁰ [Brighton & Hove Economic Strategy \(2013-2018\)](#)

5. Where does the City need to be in 2020?

5.1 The focus

In developing the new CESP 2016-2020 the City needs to focus on the priorities and interventions that will have the greatest traction in supporting its economy and employment and skills infrastructure to work more effectively. Partners and stakeholders will need to manage their collective resources in an environment where:

- expectations for quality delivery and performance is high, yet funding and investment into training and support is reduced
- they will need to collaborate to make the most of what they have and reduce competition and duplication of the current offer so that employers and individuals receive the best service possible
- they will have to work more effectively to build sustainable relationships with employers who, through reforms, will become the direct purchasers of apprenticeship training
- Provision must be responsive to skills needs and ingrained into the employment and skills system so that training remains relevant to the needs of the local economy and enables the City to remain competitive.

We have also set out the three priorities and targets for the CESP building on our consultation and analysis of the key issues affecting the City and the need to balance economic inclusion and growth:

- **Priority 1 - No one left behind – Supporting 2,000 long term unemployed residents move into sustainable employment**
Residents and workers suffering disadvantage in the labour market either through unemployment, low pay or lack of aspiration are supported effectively to make the most of the economic opportunity that the City and its wider partnerships can offer.
- **Priority 2 – Supporting learn to earn transitions – Increasing apprenticeships by at least 1,000 new starts in 1,000 days**
Young people and those making career transitions at any age are supported on their journey from learning to earning and can take advantage of the career, lifestyle and further education opportunities that the City has to offer.
- **Priority 3 – Enabling businesses and workers to benefit from growth – Securing 3,000 opportunities to help residents develop their skills, experience and career through the Employer Pledge**
The key employment sectors of the City that are driving growth such as Health & Life Sciences and those which are critical to sustaining a healthy and vibrant City such as Financial Services, Public Sector and Tourism, are accessing employees with the right technical skills, aptitude and readiness for work. These employers should be given support to help their workforce grow and prosper.

5.2 Where is the City now?

Priority 1 – No one left behind

Findings from our consultation highlighted three key issues for residents and workers. The first is that although unemployment has reduced there are a high number of residents who are claiming ESA and this group will be targeted through further welfare reform and the Work and Health Programme. Changes to the delivery of JCP services towards outreach and colocation offer opportunities for collaboration, but issues around data sharing and coordinating services between agencies are currently limited to initiatives such as Troubled Families.

Aside from issues around duplication of services and needs/progress assessment, feedback suggested that many households were at risk of falling into debt and homelessness. The changing and sometimes volatile nature of employment in the City means that individuals are struggling to manage their daily lives and sustain employment. Some stated that sanctions or the fear of them are preventing those with needs from accessing support, so the scale of need is unknown.

Despite having a Living Wage Campaign in the City, working households are struggling to survive because of rising housing costs and rents and that many people are stuck in a low skills-low pay cycle.

Priority 2 – Learn to earn

The City has invested a great deal of time and effort through the ESTF and other initiatives to understand the needs of employers and how they would like to interact with the employment and skills system. We have already taken their recommendations into account along with the need for an independent brokerage to be established to engage and manage interactions between employers, providers and individuals. Our consultation revealed that whilst this was seen to be a good step forward, there were issues around it solely supporting young people and focused on apprenticeships and school engagement. A clear message is the need to ensure it also helps adults and is focused on developing a more sustainable relationship with business to support those already employed.

Whilst there has been some progress made on improving the Information, Advice and Guidance offer, initiatives to date, such as the Enterprise Advisors and proposed Enterprise Passport, have almost entirely focused on young people. There was also concern that some of the initiatives are not sustainable long-term which can frustrate their take up by schools and providers.

However, the need to have a more sustained engagement with employers was seen to be critical, as is the requirement for up to date information on skills needs and vocational pathways that can be used to inspire young people to choose vocational route ways.

Many feel that the all-age brokerage would help to gather this information and insight and provide a mechanism through which the information could be exchanged between schools, careers advisors and other agencies.

Finally, the current apprenticeship offer is not working as effectively as it should. Employers and young people have a number of concerns including the; quality of provision; competitiveness within the market; relevance of the qualification; job readiness of young people etc. Changes to the funding regime will put employers centre stage as the purchasers of training and there is a sense that the provider market needs support to manage this challenge.

The idea of a Brand and Campaign to sit behind the brokerage would help to increase engagement and by association drive up quality and accountability of providers operating within it. Tracking the employer experience and outcome of their engagement would be an important part of a brokerage service.

Priority 3 – Benefiting from growth

A key finding from the consultation has challenged the view that the focus of the plan should be purely on growth sectors. The City and its neighbours as part of Greater Brighton City Region are focusing on key growth sectors in the region, whereas sectors such as hospitality and leisure, retail and care are equally important. This has been corroborated by data on the City, which highlights the public and financial services sectors being responsible for nearly half of the City's total employment.

The City needs to 'raise its game' in delivering employment and skills support. Issues around work-readiness, technical and practical skills must be tackled for key sectors. For example, helping local people and those with entry-level skills into key employment sectors and enabling local people to be equally employable to an employer as a graduate or student requires a more sophisticated and tailored response.

Some commented that although pre-employment support is available, it is rarely tailored to the sectors that people are applying for and this results in candidates not being properly prepared for interview or transitioning into work.

The City has key growth sectors and there are opportunities to support those businesses that want to develop and grow. However, there are also lots of small and micro businesses in the City struggling to survive and thrive; accessing support to help them develop their management and leadership skills could make a big impact on business survival rates. However, changes to business support provision such as the loss of Business Link, Growth Accelerator and Manufacturing Advisory Service and the potential limitation of resources such as the Business Navigator service, will make it difficult for smaller and micro businesses to access the support that they need for sustainability and business growth.

5.3 Enabling the change

Following a process of analysis which has highlighted the issues from the consultation and a review of practice elsewhere in the UK, we identified the seven areas below to be taken forward in the plan. Further consultation highlighted that as these were interdependent and they would only be effective if efforts were better coordinated and managed. These were considered by the stakeholders to be essential to the delivery of the plan and have therefore been reflected in the four objectives:

1. Putting employers at the heart of the plan through establishing a City-wide Employer Brokerage
2. Developing and improving quality and the capacity of providers
3. Developing a case management approach to bring services and support to fit around the individual
4. Developing support for income and skills progression for the unemployed
5. Development of sector led training provision for all ages
6. Putting in place a workforce development programme for small and micro-businesses
7. Development of a business support programme.

Following a period of testing structures and possibilities as well as reflecting on additional work to identify costs and resources, we have concentrated these into four objectives, each with three key actions or interventions and illustrated in the chart on the next page:

- **Objective 1** – Working better with employers to secure jobs and develop careers for our residents
 - Creation of a Greater Brighton City Region brand and campaign
 - The development of Greater Brighton Employer Brokerage service
 - Management and oversight of the Employer Pledge
- **Objective 2** – Making skills infrastructure and funding work better for sectors key to our resilience and growth
 - Helping to make the most of the Apprenticeship Levy for key sectors
 - Using better intelligence to shape skills provision
 - Helping providers to develop their offer and collaborate for funding
- **Objective 3** – Making our services, providers and funding work better to help those furthest from the labour market
 - Developing common data sharing and tools to better identify and support needs
 - Develop integrated case management so that services better fit around individual needs
 - Provide targeted support for BME and disability groups into employment
- **Objective 4** – Supporting business growth and sustainability
 - Targeting support for small and micro businesses
 - Maximising Local Growth Funding to invest in employment space and infrastructure
 - Developing support for high growth and high innovation businesses

Brighton and Hove City Employment and Skills Plan 2016-2020



5.4 Making it happen

Leadership and accountability

Throughout this consultation process, the call for greater leadership and accountability for the delivery of the CESP has been clear. The City Management Board will oversee delivery of the plan through the Learning, Skills & Employment Partnership and report into Greater Brighton City Region governance structures.

The City Management Board would be responsible for assuring and disseminating performance information, managing under-performance and overseeing the monitoring and impact of the CESP on an on-going basis. The City Management Board will need to reflect on data and insight on the needs of equalities groups in accessing and sustaining employment and report on progress as baseline data becomes available.

Action groups

To support the initial implementation of the plan as well as overseeing performance on their respective objectives we are recommending establishing four action groups drawn from the membership within the Learning, Skills & Employment Partnership: Employers Action Group; Skills Action Group; Services Action Group; Business Support Action Group. Representation should be made up of those organisations with a vested interest in the group and with a clear responsibility for delivery in that area of work.

Their purpose can be reviewed once the plan has been established but recommend a focus on supporting delivery of the plan, working with other groups where appropriate to support their work, measuring progress towards addressing the three priorities and targets and provide advice on general issues and challenges over the lifetime of the plan. Chairs of each Action Group would provide a strategic perspective of delivery and performance across each of the four objectives.

Strategic Map

The following sets out a high level plan for delivering on the four objectives, the activities and what success might look like. For additional information and insight please refer to the supplementary reports produced to support the plan, which set out both detail for the proposed employer brokerage and brand.

Objective 1 – Working better with employers to secure jobs and develop careers for our residents**Employer Action Group**

| Actions | Activities | Success measures |
|---|--|--|
| <p>Developing and overseeing the Brighton & Hove Working brand and campaign</p> <p>Please refer to options paper for more detail</p> | <p>Year 1 – Agree brand name and commission support for design and campaign development; develop campaign marketing plan including a launch, digital presence and roll out to providers and employer/business intermediaries; develop a monitoring and review process to measure success and take-up working with brokerage and other stakeholders.</p> <p>Years 2 and 3 – Conduct a quarterly review of progress and take-up with refinements and updates planned in year according to need, demand and business/provider feedback</p> <p>Year 3 – In addition to the above, evaluate impact of the brand and campaign as part of the objective and wider performance of the CESP</p> | <p>Year 1 – Funding identified and agreed to develop the brand and campaign; roll out is successful and employers actively using different routes to engage with the brokerage and providers</p> <p>Year 2 – Providers and the brokerage reporting increased take up of employment and skills opportunities; employers reporting better access to support and information</p> <p>Year 3 – Role of the brand and campaign is regarded as being critical to the engagement of employers and achievement of CESP objectives</p> |
| <p>Developing and managing the Greater Brighton Employer Brokerage</p> <p>Please refer to options paper for more detail</p> | <p>Year 1 – Agree the specification and commission external organisation to establish and deliver the brokerage service; oversee set up and mobilisation; develop and oversee performance management information to track progress of the service; develop and embed</p> | <p>Year 1 – Funding identified and agreed to establish the brokerage; brokerage established and operational; providers are reporting increased take up of opportunities by employers</p> <p>Year 2 – Providers reporting improved take up</p> |

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| | <p>employer and provider satisfaction measures in reporting; provide a watching brief on potential sources of funding</p> <p>Year 2 – Conduct a quarterly review of progress and performance, making recommendations on reviewing and improving service, assessing and reviewing emerging LMI and intelligence on employer need and ensuring read across to other objectives;</p> <p>Year 3 – In addition to the above evaluate the impact of the brokerage, its business model and sustainability, secure future funding and support based on recommendations</p> | <p>of employer opportunities and repeat business, employers reporting high satisfaction rates with the service, more employers providing opportunities year on year</p> <p>Year 3 – Brokerage has become an embedded and highly regarded service that providers and others are willing to fund and support for the next 2-3 years</p> |
| <p>Overseeing the implementation and operation of the Employer Pledge</p> | <p>Year 1 – Routes to embedding the Employer Pledge are established and a common recording system established to gather information on the nature, number and outcome of pledges</p> <p>Year 2 – Conduct a quarterly review on the take up of the Employer Pledge and make refinements and adjustments as required</p> <p>Year 3 – In addition to the above, evaluate the impact of the Employer Pledge in helping to drive opportunities for apprenticeships, work experience and school engagements.</p> | <p>Year 1/2 – Providers and employer intermediaries are collecting and reporting on pledge commitments</p> <p>Year 3 – 3,000 opportunities have been secured through the Employer Pledge to support residents’ access to careers and jobs in the City.</p> |

Objective 2 – Making skills infrastructure and funding work better for sectors key to our resilience and growth

Skills Action Group

| Actions | Activities | Success measures |
|---|---|---|
| <p>Helping to make the most of the Apprenticeship Levy for key sectors</p> | <p>Year 1 – Assessment of emerging guidance and plans from Government on implementation; working with key sectors on developing responses and approaches; collecting information and insight on sector responses, such as public, financial sector, tourism/leisure and CDIT employers; supporting exchange of information and plans to help providers and employers prepare for the change; ensure links are clear between the Digital Apprenticeship Service, Brokerage and brand</p> <p>Year 2 – Quarterly review of performance and apprenticeship take up, where appropriate develop insight on what is working and potential numbers/returns of apprenticeships delivered through the Levy. Ongoing support and exchange of information/insight to support providers. Maintain watching brief on apprenticeship take-up and standards to identify under-performing sectors/opportunities missed and develop local plans to respond</p> <p>Year 3 – In addition to the above, review of apprenticeship take-up by size of employer and key sectors, assessment of gaps and</p> | <p>Year 1 – Brighton & Hove providers and key employers are prepared for new apprenticeship delivery in 2017</p> <p>Year 2 – Apprenticeship take-up is improving and Brighton & Hove is maximising the investment returned back into provision from the Levy</p> <p>Year 3 – 1,000 new apprenticeships have started and take-up of Brighton & Hove apprenticeships is aligned to at least the national average. NEET figures have reduced through improved apprenticeship take-up</p> |

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| | development of future plans | |
| Using better intelligence to shape skills provision | <p>Year 1 – Agreeing reporting requirements on Labour Market Information accessed through brokerage and other sources, development of sector response groups bringing providers together to help plug gaps/develop provision for pre and in-work training based on employer feedback focusing on key sectors (CDIT, Public, Finance, Leisure etc) with a focus on apprenticeships through sector development plans</p> <p>Year 2 – Quarterly review of emerging labour market insight drawn from the brokerage and other routes, progress around sector support and development of plans and projects to plug gaps in delivery or develop new provision. Regular communications around skills development/plans circulated through key networks</p> <p>Year 3 – In addition to the above, a review of the impact of a sector focused response in terms of improved take-up, retention and completion of courses alongside employer, trainee and provider satisfaction</p> | <p>Year 1 – Information about the skills needs has created a better understanding of gaps and developments needed to support sectors and plans are in place to address needs</p> <p>Year 2 – Employers in key sectors are reporting improvements in skills provision, and improved LMI is helping the sector to be responsive and develop new kinds of provision and raise awareness amongst a wider group of stakeholders on labour market needs and developing the skills offer</p> <p>Year 3 –The Brighton & Hove skills infrastructure is considered to be highly responsive to supporting skills needs in the City and satisfaction from trainees and employers is high</p> |
| Helping providers to develop their offer and collaborate for funding | Year 1 – A review of development and support needs of providers to help them prepare for changes to funding and frameworks; an assessment of opportunities to collaborate for | Year 1 – Providers are better prepared and managing funding changes, common working standards in place amongst providers and improved understanding of opportunities to |

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| | <p>new funding and developments around the Work and Health Programme; a process established and protocols for developing common standards and work practice</p> <p>Year 2 – On-going review of provider development and capacity building, building on existing provider forums and engaging providers offering different services (adult and young people) levels, (basic to higher education), at different sizes (small and large) and across sectors (private, public and third)</p> <p>Year 3 – In addition to the above, a review of the impact of supporting provider development in encouraging collaboration, improvements in quality of provision, sustainability and resilience of providers and funding/investment accessed through joint working</p> | <p>collaborate</p> <p>Year 2 – Providers are better networked and are collaborating to bid for and deliver employment and skills services, duplication of services is being reduced and more funding is being accessed and invested into Brighton & Hove through European Social Funding (ESF), mainstream, lottery and other funding</p> <p>Year 3 – Brighton & Hove providers are resilient and financially strong, duplication is reduced and employers/trainees reporting high levels of satisfaction</p> |
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Objective 3 – Making our services, providers and funding work better to help those furthest from the labour market

Services Action Group

| Actions | Activities | Success measures |
|---|---|--|
| <p>Developing common data sharing and tools to better identify and support needs</p> | <p>Year 1 – Development of Brighton & Hove data sharing standard and protocol linked to shared information and intelligence about ESA/JSA/UC/NEET residents (and those hidden</p> | <p>Year 1 – Key partners including DWP, the council, health, housing and other providers have agreed to share data on common clients</p> |

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| | <p>in the system) and their needs leading to improved understanding of pathways, service gaps</p> <p>Year 2 – A quarterly review of progress supporting JSA/ESA/UC clients and identification of unmet needs and sharing of good practice amongst providers and services, development of new or adapted services to support unmet need such as in-work support for low-waged</p> <p>Year 3 – In addition to the above, a review of the impact of data sharing and improved working on both individual service/provider performance and performance at a Brighton & Hove level</p> | <p>including needs, actions and outcomes</p> <p>Year 2 – Improved communication between providers and services is transforming client journeys through the system, reducing attrition and sanctions and supporting those in low-paid employment to improve their finances and skills</p> <p>Year 3 – Through improved collaboration between services 2,000 residents will have accessed sustainable employment, long term unemployment figures have been reduced and improved support has increased household income for the those on low wages</p> |
| <p>Develop integrated case management so that services better fit around individual needs</p> | <p>Year 1 – Agreement with providers to develop a common standard/action plan for working with ESA/JSA/UC/NEET residents (and those hidden in the system) and working through a case management approach to bring services together into a coherent package of support that is both practical and meets the needs of the individual in readiness for the Work and Health Programme and other funding opportunities</p> <p>Year 2 – Development of regular case conferences to support those with greatest need and challenges have been put in place, improved understanding of gaps in services and provision</p> | <p>Year 1 – Key partners including DWP, the council, health, housing and other providers have agreed to develop a common action plan for working with clients and are working together to provide packages of support around individual needs</p> <p>Year 2 – Work and Health programme contract for delivery into Brighton & Hove has been awarded to partners and delivery has begun. Other funding is being accessed to support needs</p> <p>Year 3 – Long term unemployment has reduced</p> |

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| | <p>have been identified and projects being developed to plug gaps in existing services. Ongoing review of performance and learning is building a greater picture of what works and best practice being delivered in the City</p> <p>Year 3 – In addition to the above, a review of the impact of integrating case management and improving short and long terms outcomes to support shared understanding of needs and what works in the City</p> | <p>and those furthest from the labour market have improved their chances of securing sustainable employment. Improved awareness of need and what works has reduced duplication and maximised funding and investment from the Work and Health programme and other funding sources</p> |
| <p>Provide targeted support for BME and disability groups into employment</p> | <p>Year 1 – Commissioning the research to identify areas of need that require intervention</p> <p>Year 2 – Develop a programme of activity to support the target groups and secure funding</p> <p>Year 3 – Embed good practice and review</p> | <p>Year 1 – Better understanding of the needs and possible interventions</p> <p>Year 2 – Successful pilots capable of roll out</p> <p>Year 3 – Reduction of unemployment amongst the target group</p> |

Objective 4 – Supporting business growth and sustainability**Business Support Action Group**

| Actions | Activities | Success measures |
|---|---|---|
| Targeting support for small and micro businesses | <p>Year 1 – Development of a common standard of triaging and connecting support to micro and small business through the various enterprise and business support agencies; developing a plan of engagement and support for small and micro business focusing on improving leadership, business management and growth skills</p> <p>Year 2 – Quarterly reviews of progress in supporting micro and small businesses is developing a shared understanding of needs and issues and identifying gaps in support and/or quality</p> <p>Year 3 – In addition to the above, a review of the impact of business support for micro and small business and shared learning about what works in supporting these businesses to survive and grow is improving practice amongst business intermediaries and support providers</p> | <p>Year 1 – Improved understanding of the needs of micro and small business has led to better targeted and quality of support, to support growth and reduce business deaths</p> <p>Year 2 – Business failure rates are beginning to show signs of improvement and funding has been secured to continue to provide targeted support</p> <p>Year 3 – Business failure rates have reduced in line with those at Greater Brighton City Region level, more businesses are reporting greater productivity levels, profits and creating employment opportunities</p> |

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| Maximising Local Growth Funding and other Government funding to invest in employment space and infrastructure | Years 1 to 2 – Negotiations with Government through the Local Growth Fund for a derogation of £4m from the Coast to Capital (capital only) funds to support business growth | Years 2 to 3 – Better coordination and reach of support interventions for SMEs and micro businesses |
| Developing support for high growth and high innovation businesses | Years 1 to 3 – Putting the knowledge, expertise, resilience and networks of the universities to greater use in the City Region | Years 1 to 3 – Devolution of the Greater Brighton proposals for university led growth via: Digital Catapult, Advanced Engineering Centre, Central Research Laboratory |

6. Conclusion

This City Employment & Skills Plan 2016-2020 represents the greatest opportunity to change the way employment and skills support is delivered and make it far more effective for both business and individuals. The City has a great deal to build on including a committed group of employers who want to be involved in supporting young people develop their careers and providers that recognise the need to change in response to shifts in policy and funding.

A plan is only as good in its implementation. By concentrating on addressing three priorities through four overall objectives the City will be able to maintain a focus on ensuring that the employment and skills infrastructure is performing effectively and is improving its impact on the economic wellbeing of people and businesses. By 2020:

- at least 1,000 new apprenticeships will have started helping people move into sustainable careers for the future
- 2,000 long term unemployed residents will have moved into sustainable employment
- 3,000 opportunities will have been provided from the business community through the Employer Pledge such as jobs, work experience, apprenticeships, helping schools and providers better prepare people for work.

7. Glossary

| | |
|------------|---|
| ESA | Employment Support Allowance |
| DWP | Department for Work & Pensions |
| CESP | City Employment & Skills Plan |
| LSEP | Learning, Skills & Employment Partnership |
| WRAG | Work Related Activity Group |
| BME Groups | Black and Minority Ethnic Groups |
| JSA | Job Seekers Allowance |
| CDIT | Creative, Digital & Information Technology |
| ESTF | Employer Skills Task Force |
| ERDF | European Regional Development Fund |
| BHEP | Brighton & Hove Economic Partnership |
| C2C LEP | Coast to Capital Local Enterprise Partnership |
| GBCR | Greater Brighton City Region |
| NEET | Not in education, employment or training |
| ESF | European Social Funding |
| UC | Universal Credit |
| SFA | Skills Funding Agency |

Annex 1

The Fairness Commission report¹¹ makes the following recommendations to be included in the new CESP Strategic Map.

Recommendations

The city needs to do more to create fair employment and good work for all, embracing a culture of ‘learning to earn’ throughout life and providing targeted support to particularly disadvantaged people. We make the following recommendations and ask for them to be included in the new CESP Strategic Map.

1. To develop a range of routes into work and ensure that no-one is left behind:

- a) All employers should recognise and utilise the experience that older workers and disabled people can bring to workplaces and they should adopt recruitment and training offers in a way to upskill and side skill existing or new older and disabled staff and utilise their skills to train others.
- b) City employers should recognise the potential inequality and impact on young people receiving a lower rate of pay from the National Living Wage (NLW) and should seek to pay all staff, regardless of their age, the NLW of £7.20 per hour as a minimum.
- c) The council should continue to support the Chamber of Commerce’s Brighton & Hove Living Wage Campaign and Public sector providers should only contract with organisations that pay the Brighton & Hove Living Wage.
- d) Commissioning strategies for adult social care should ensure the price paid for care packages will fully allow local providers to meet the living wage obligations when delivering state-funded care. These new obligations need to be made explicit in the council’s market position statement, and the council should be encouraging all organisations within the local social care market to become living wage employers.
- e) With support from the council, the Brighton Chamber of Commerce should spearhead the ‘Happy to Talk Flexible Working’ campaign and the council should become an accredited Timewise Council and lead by example within the city.
- f) Employers in Brighton & Hove should lead the way nationally by publically listing pay ratios through the free public website www.paycompare.org.uk for everyone to see and compare.
- g) The Department for Work and Pensions (Jobcentre Plus) should improve the employment support it gives to disabled people, particularly Deaf people and those with Autistic Spectrum Conditions.

¹¹ Fairness Commission: The Report (pages 58-60) <https://www.brighton-hove.gov.uk/sites/brighton-hove.gov.uk/files/Report%20-%20Fairness%20Commission.pdf>

- h) Support young people with the development of soft skills and mentoring support, via the emerging Enterprise Advisor network, in partnership with the city's schools, colleges and universities.
- i) Recognise and endorse the work of Our Future City initiative in creating and delivering a long term vision for children and young people's skills and employment.
- j) The council should support the Brighton Chamber of Commerce to work with employers to create a Fair Employer Charter that recognises employers that:
- pay the Brighton & Hove Living Wage
 - publish their pay ratios
 - promote flexible working
 - offer quality part-time jobs
 - use and promote the sharing of parental leave
 - offer work trials, work experience or apprenticeships
 - support measures to promote employment of those with protected characteristics under the Equality Act 2010: such as anonymised recruitment practices, making reasonable adjustments, promoting support available through Access to Work grants¹²
 - support adults with mental health issues to access meaningful work placements and employment in partnership with the new DWP Work and Health programme providers.

2. Learn to earn recommendations:

- a) The Council, partners and the wider business community should actively engage with and achieve the 1000 apprenticeships in 1000 days apprenticeship pledge campaign ensuring that the pledges convert into new apprenticeship jobs.
- b) Employers from the key sectors in the city (financial services and contact centres, creative and digital, tourism, public sector) radically increase the number of apprenticeships that they offer.
- c) Cultural and creative industries should be recognised as a priority sector as a focus for developing apprenticeships, with a call to the Arts and Creative Industries Commission to sign up to the Greater Brighton Employers' pledge.
- d) Employers and specialist providers work together to increase the number of paid Supported Internships to aid the transition between education and work for residents with Special Educational Needs or Disabilities (SEND).
- e) Funded Education providers develop and deliver more English, Maths and ESOL provision to ensure there is sufficient training available to address these key barriers to employment.

2. Learn for life and work:

- a) The Council, Local Enterprise Partnership (LEP), Schools and Education and Training providers should develop a city specific Brighton Ambition Careers Offer to transform the landscape of careers and employment support for young people.¹³

¹² <https://www.gov.uk/access-to-work/overview>

- b) Encourage all funded learning providers to review the provision they offer to specifically address skills shortages in the city, including pre-employment and upskilling training co-developed with local employers and the Local Enterprise Partnership.
- c) Ensure that all funded learning providers increase the availability of computer classes, paid and volunteer trainers and support staff to enable people to access computers in communities to tackle digital exclusion.
- d) Learning providers should work more closely together to develop a broader range of accessible accredited, non-accredited and informal learning opportunities that support a wider set of outcomes than just employment, including health and well-being, volunteering and cultural awareness and tolerance.

An additional recommendation in the Fairness Commission report for the City Employment & Skills Plan is as follows:

The Council and its partners should ensure that the City Employment & Skills Plan contains specific actions to address the issue of insufficient and unsuitable apprenticeships and support services so that BME people can secure employment.

¹³ This could be built from the London Ambition Careers Offer that has 7 universal offers for any young person regardless of which school/college they attend. <https://lep.london/publication/London-ambitions-careers-offer>

This report was produced by:

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| | |
|-------------------------------|------------------------------|
| Council | Agenda Item 36 |
| 20 th October 2016 | Brighton & Hove City Council |

| | | | |
|--------------------------|--|--|---------------------|
| Subject: | 4 Year Funding Settlement and Efficiency Plan | | |
| Date of Meeting: | 20 October 2016 13 October 2016 – Policy, Resources & Growth Committee | | |
| Report of: | Executive Director for Finance & Resources | | |
| Contact Officer: | Name: | Nigel Manvell | Tel: 29-3104 |
| | Email: | nigel.manvell@brighton-hove.gov.uk | |
| Ward(s) affected: | All | | |

FOR GENERAL RELEASE

1. PURPOSE OF REPORT AND POLICY CONTEXT

- 1.1 As part of the December 2015 Spending Review, the Secretary of State for Communities and Local Government made an offer to councils to take up a 4-year funding settlement for the period 2016/17 to 2019/20. To accept this offer, an 'Efficiency Plan' is required to be prepared and published by 14th October 2016. The report proposes that the offer is accepted as it will create some certainty of resources and is consistent with the council's approach to its Medium Term Financial Strategy, 4-year Integrated Service & Financial Plans and modernisation programme. The government guidance is clear that the plan should draw heavily on existing plans and decisions, and provide a clear link to them.

2. RECOMMENDATIONS:

That Policy, Resources & Growth Committee recommends to Council:

- 2.1 That it agrees to submit the Efficiency Plan at Appendix 1 to satisfy the conditions of acceptance for the government's 4 year funding settlement for the period 2016/17 to 2019/20.

3. PROPOSALS

- 3.1 The offer made by the Government, as part of the Spending Review, is to any council that wished to take up a 4-year funding settlement up to 2019/20. The purpose of this offer is to provide a level of certainty as local authorities prepare for the move to a more self-sufficient resource base by 2020. The government's stated aim is to provide funding certainty and stability for the sector that would enable more proactive planning of service delivery and support strategic collaboration with local partners.
- 3.2 The Government expects these multi-year settlements to be used to "strengthen financial management and efficiency, including maximising value in arrangements with suppliers and making strategic use of reserves in the interests of residents". These aims are consistent with the council's Medium Term Financial Strategy, 4-year Service & Financial Planning and modernisation plans.

3.3 The 4-Year Integrated Service & Financial Plans and Medium Term Financial Strategy received by council in February 2016 incorporate the funding provided within the 4-year settlement offer. However, it relates only to Revenue Support grant (RSG) which is a decreasing proportion of total council funding, currently £33.126m in 2016/17 decreasing to £6.523m in 2019/20; or 15.8% of net spending in 2016/17 reducing to 3.2% in 2019/20. If this offer is accepted, it potentially provides greater certainty as the funding received will not be less than outlined in the final settlement and would not be subject to the yearly processes that determine the local government finance settlement. The following table sets out the council’s overall resource projections include the 4-year Settlement Funding for Revenue Support Grant that would be secured under this arrangement:

| Funding Source: | 2016/17 | 2017/18 | 2018/19 | 2019/20 |
|---|----------------|---------------|----------------|----------------|
| Revenue Support Grant | 33.126 | 21.618 | 14.144 | 6.523 |
| Top Up Grant | 1.656 | 1.676 | 1.726 | 1.781 |
| Locally retained Business Rates | 53.932 | 55.604 | 57.558 | 59.695 |
| Council Tax - Adult Social Care precept | 2.307 | 2.425 | 2.534 | 2.647 |
| Council Tax - General increase | 117.675 | 123.597 | 129.177 | 135.015 |
| Collection Fund Surplus | 0.875 | | | |
| Total Funding | 209.571 | 204.92 | 205.139 | 205.661 |

3.4 The offer made by the Government is as follows:
 “On 9 February we provided summaries and breakdown figures for each year to your S151 Chief Financial Officer. From those figures the relevant lines that are included in the multi-year settlement offer, where appropriate, are:

- i) Revenue Support Grant;
- ii) Transitional Grant; and
- iii) Rural Services Delivery Grant allocations.

In addition, tariffs and top-ups in 2017/18, 2018/19 and 2019/20 will not be altered for reasons related to the relative needs of local authorities, and in the final year may be subject to the implementation of 100% business rates retention.”

3.5 The latter relates to the Government’s stated intention of local government retaining 100% of its business rate revenues by the end of this Parliament and on which the council recently responded to a consultation. However, to ensure that these reforms are fiscally neutral local government will need to take on extra responsibilities and functions. This is a key aspect of the consultation.

3.6 The ‘new burdens’ doctrine continues to operate outside the settlement, so accepting this offer would not impact on any new burden payments agreed over the course of the four years.

3.7 To secure the 4-year offer, an Efficiency Plan is required and this is appended to this report in line with guidance from the Secretary of State. Government has stated clearly that it does not expect this to be a significant burden on councils and should draw together existing corporate plans and strategies, and this has been the approach adopted to produce the Efficiency Plan.

4. ANALYSIS & CONSIDERATION OF ANY ALTERNATIVE OPTIONS

- 4.1 If the 4-year offer is not accepted, ongoing RSG funding would be subject to the existing annual process for determining the local government finance settlements. Allocations could be subject to additional reductions dependent on the fiscal climate and the need to make further savings to address increasing deficits. The reverse is also possible but unlikely against the backdrop of growing health and social care budget gaps. The fiscal climate is relatively unstable at present due to a wide range of domestic, European and global factors and it is difficult, if not impossible, to predict the impact these may have on revenues and, ultimately, fiscal policy.
- 4.2 Although there are many changes the government could make in relation to Local Government finance, including excessive council tax increase (referendum) thresholds, it is difficult to identify any significant risk or disadvantage that might arise from accepting the 4-year settlement. The only identified disadvantage at this stage is that accepting the 4-year deal may imply acceptance of significant funding reductions over the period. However, significant lobbying by LGA and councils has clearly communicated the funding situation concerning social care.
- 4.3 Apart from a level of funding certainty, the 4-year deal also confers potentially significant advantage through capital flexibilities and would enable the council to deploy capital resources toward revenue investment aimed at delivering 4-year plan savings and efficiencies, subject to these meeting government guidelines. The government guidance quotes examples of qualifying expenditure that can be capitalised, many of which resonate with the council's current plans. The examples are listed in Appendix 2.

5. COMMUNITY ENGAGEMENT & CONSULTATION

- 5.1 None directly in relation to this report.

6. CONCLUSION

- 6.1 Accepting the 4-year deal would appear to provide a level of certainty in relation to some aspects of the Local Government financial settlement while also conferring potentially advantageous capital receipt flexibilities. There appears to be no significant disadvantage to the council.

7. FINANCIAL & OTHER IMPLICATIONS:

- 7.1 The Medium Term Financial Strategy reported to Budget Council in February 2016 incorporates the funding provided within the 4-year settlement offer. If this offer is accepted, it provides certainty that the RSG funding receivable will not be less than outlined in the final settlement and would not be subject to the yearly process determining the local government finance settlement.

Finance Officer Consulted: James Hengeveld

Date: 18/09/16

Legal Implications:

- 7.2 Although the Revenue Support Grant funding proposal from the Government represents a four year offer, that does not of itself present any legal implications to the council. If the proposal in this report is accepted by full

Council on the recommendation of this Committee, the council's budget will continue to be set and adopted by full Council annually and in the usual way, with sight of proposals put to it by the Policy, Resources & Growth Committee.

Lawyer Consulted: Victoria Simpson

Date: 26.9.16

Equalities Implications:

7.3 None directly related to this report.

Sustainability Implications:

7.4 Improved financial certainty enables the council to continue to plan for the longer term and the capital receipt flexibilities would enable current modernisation and investment plans to be realised subject to available resources.

SUPPORTING DOCUMENTATION

Appendices

1. Efficiency Plan
2. Examples of qualifying expenditure

Documents in Members' Rooms

None

Background Documents

None

Efficiency Plan 2015/16 to 2019/20

This Efficiency Plan is drawn from the council's Corporate Plan, Medium Term Financial Strategy and, particularly, the 4-Year Integrated Service & Financial Plans which outline the council's approach to investing in service modernisation, customer service, and efficiency. This statement supports the council's application for 4-year settlement funding which will provide a level of funding certainty over the period 2016 to 2020.

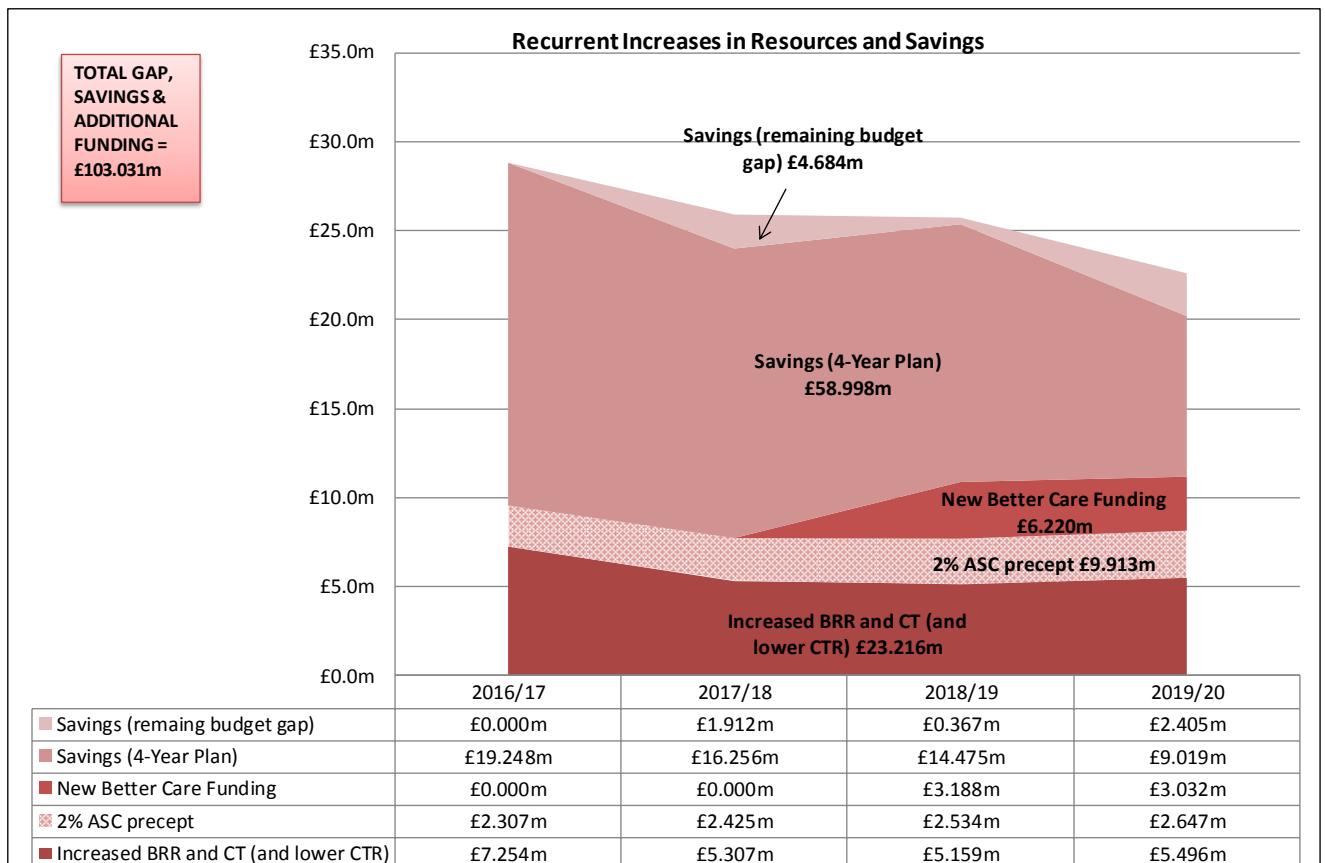
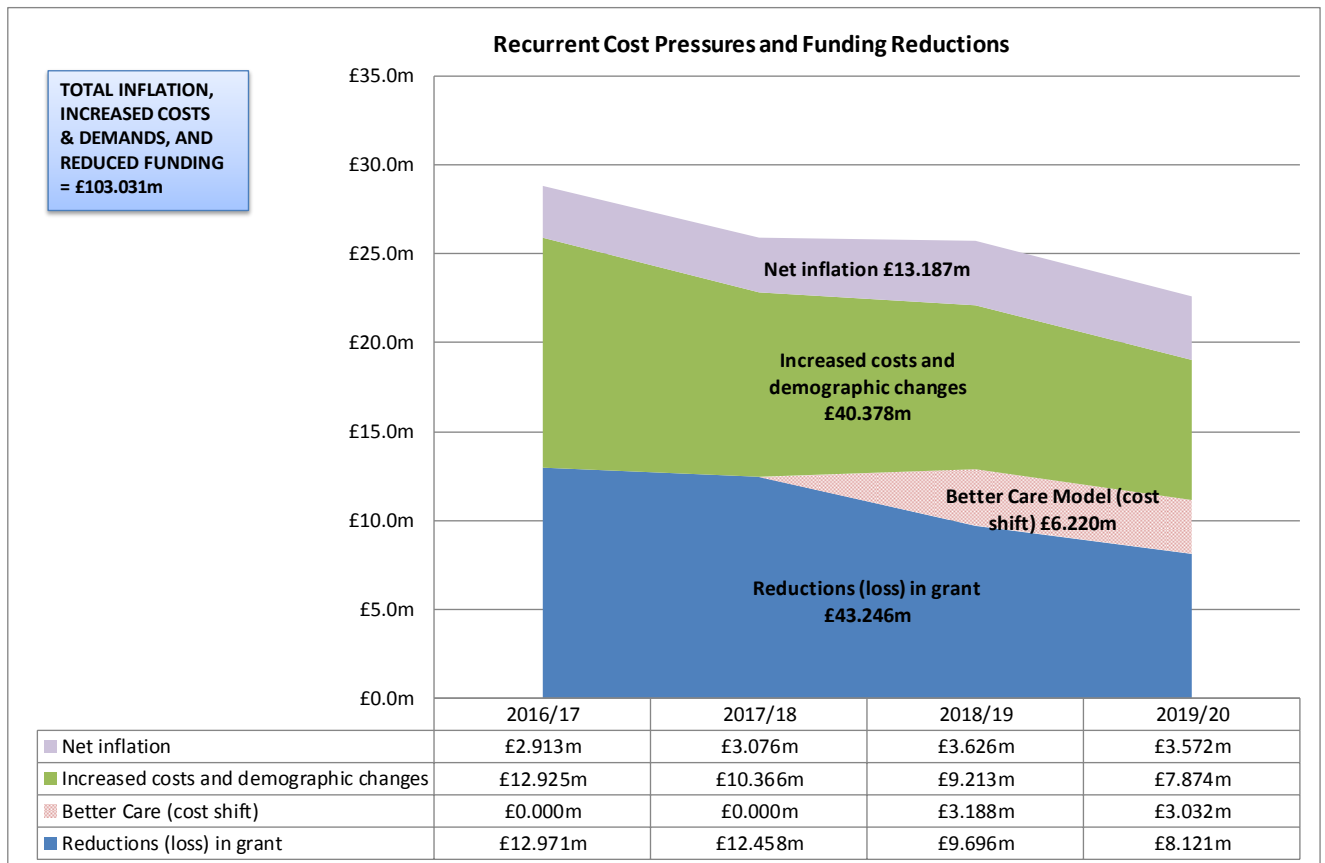
The Financial Challenge

The Council's Corporate Plan 2015 – 2019 'The Way Ahead' outlines the context within which public services will be delivered locally over a 5 year period. The principal issue is the financial pressure facing the council and other public services as the local population grows, demand for services increases, and government funding reduces.

The 2016/17 Budget Council meeting in February 2016 confirmed the challenging scale of predicted budget gaps over the next 4 years following announcement of the government's Comprehensive Spending Review 2015 and an assessment of projected cost and demand pressures facing the authority over the period. A total budget gap of £64 million was predicted for the period, based on 1.99% annual council tax increases and 2% Adult Social Care Precepts. The primary drivers of the predicted gap were reducing government grant support, projected growth in service demands (mainly social care and homelessness), and cost increases (inflationary or new statutory requirements such as the National Minimum Wage).

Two charts below illustrate the position and are important in understanding why the budget gaps and consequent savings requirements are so significant. Both charts cover the 4-year period 2016/17 to 2019/20. The first chart represents the amount of money that will be added to the council's net expenditure each year. This is broken down into:

- Inflation i.e. standard pay and price increases at 1% and 2% respectively. These represent averages increases across pay, expenditure and income budgets;
- Increased costs and demographic changes. This relates to new costs such as the impact of the National Living Wage on the cost of care provider contracts. It also includes a wide range of demographic factors including increasing complexity of social care needs, increasing population demographics for certain age groups, and other new statutory demands;
- Better Care (cost shift). This cost assumption directly matches new Better Care funding due to be provided by the government from 2018/19 (see second chart). The current assumption is that the Better Care Programme, through preventative strategies and integration of health and social care, will result in a significant shift in cost from the hospital setting to other care provision, notably social care. It is therefore assumed that all of this new funding will be matched by new costs and will not be available to address current pressures in councils which the Local Government Association's (LGA) estimates at between £1.5 billion to £2.8 billion by 2020;
- Reductions (loss) in grant. This reflects the known reductions in central government grant support including Revenue Grant Support (RSG), Education Support Grant (ESG), New Homes Bonus and Housing Benefit Administration grant along with other smaller grant reductions.



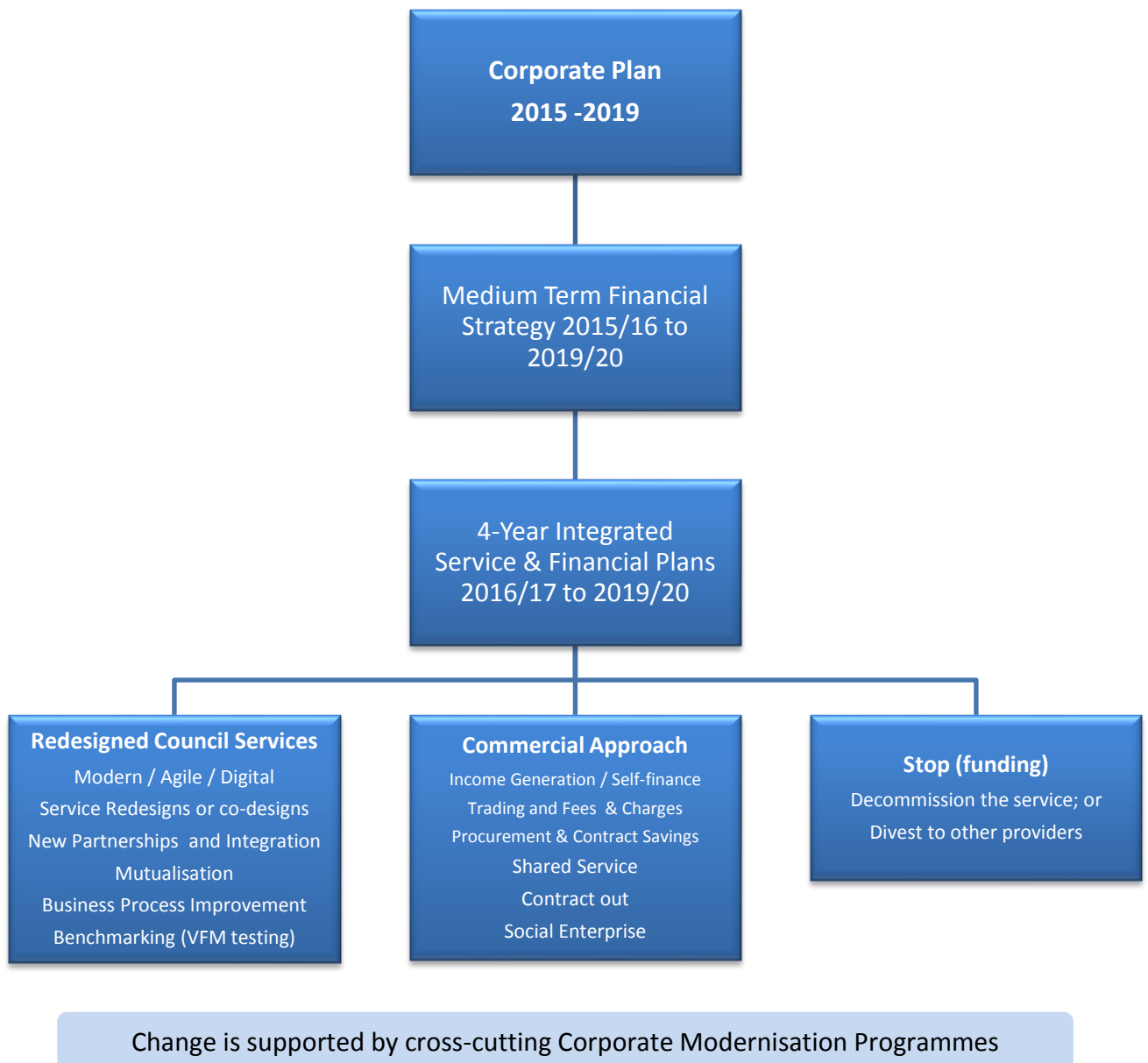
The above charts are identical in size. The first represents the total amount of additional annual costs that the council expects to incur over the 4 year period 2016/17 to 2019/20, totalling £103.031 million. The second chart shows how this must be exactly matched by either new resources and funding, or by reducing costs (i.e. savings). If the two blocks represented by the charts do not match, the council's budget will not be in balance. While a budget surplus is highly unlikely, a budget deficit cannot be permitted.

It is evident that in both charts, there is a level of influence possible in respect of all elements except reductions in grant. However, the two key elements that must be focused on are 'Increased costs and demographic changes' where every effort must be made to avoid increasing costs, for example through effective demand management, preventative health & social care initiatives and integration, and improved homelessness strategies. In addition, identifying other ways to mitigate cost increases such as re-procuring or re-designing services to manage new demands will be explored. The other element, 'savings', is equally critical and will need to follow the 4 year service and financial planning approach below.

4-Year Planning Approach 2015/16 to 2019/20

The Corporate Plan recognises that the council will need to change and, with a decreasing budget, is open about the fact that the council will shrink in size, employ fewer people over the coming years, and that the relationship between the council, partners, providers and citizens will need to adapt.

Due to the scale of financial challenge over the medium term, an annualised budget setting approach was no longer considered appropriate. For 2016/17, Budget Council therefore considered longer term, 4 Year Service & Financial Plans setting out potential savings proposals for closing the budget gap over the period 2016/17 to 2019/20. The 4 Year Service & Financial Plans will be refreshed and 'stress tested' to ensure that proposals remain deliverable and achievable in the context of current service demands and statutory requirements. The approach to Integrated Service & Financial Planning is shown below. This approach will be overseen by a Member Modernisation Oversight Group and managed by the Corporate Modernisation Delivery Board and Directorate Modernisation Boards and will be supported by a number of Corporate Modernisation programmes which apply across the whole council.



The rationale for adopting one approach over another will take into account a wide range of factors including but not limited to:

- The cost of providing services compared with other available provision (i.e. benchmarking or soft market testing);
- The availability of alternative provision, particularly locally;
- Trading or income generation opportunities (i.e. market research on demand and supply);
- Advantages and disadvantages of alternative provision including taxation, VAT, employment, pension liabilities and other financial, legal or reputational risks;
- Statutory versus non-statutory provision or 'universal' services with the latter often providing more choice about what level of service is provided or funded and how;
- The willingness or availability of partners in the city region to develop joint or shared ventures; and

- Levels of one-off or ongoing investment needed to change to a different model of service delivery i.e. whether or not the business case for changing is financially viable when taking into account the cost of change.

The 4-year Integrated Service & Financial Plans will be delivered in the context of the council's modernisation programme outlined in the Corporate Plan and MTFS 2019 to 2020. Modernising the council will involve considerable project and programme support, and investment but will enable the council to deliver, procure or commission more efficient, cost effective services for its citizens and customers.

The longer term service and financial planning approach also requires a different method of engagement and consultation to previous annualised consultation and engagement processes which may not be appropriate or robust enough for conversations relating to a longer term strategies. Links to the work of the Fairness Commission, City Management Board (i.e. public sector city partners), Greater Brighton City Region, Community & Voluntary Sector and other stakeholders will need to be clearer and feed into the planning process as appropriate. More in-depth conversations and engagement with neighbourhoods and communities are also needed and a new directorate structure will ensure this receives the correct focus.

Modernisation includes a wide range of initiatives that will change the workforce and transfer some services to alternative providers. Services and value for money will be improved through:

- Reductions to the workforce with the number of full time equivalent posts reducing by over 550 during the period including considerable management de-layering and administrative efficiencies.
- Reducing the number of administrative buildings we occupy and moving to flexible, 'workstyle' office space with smaller footprints and smarter ways of working. Total administrative office accommodation will reduce by 59 per cent from will deliver savings of £1.4m.
- Integrating our commissioning functions to better understand the needs of the City, design services which meet these needs, and achieve better value for money from providers by managing contract performance more effectively.
- Providing more services online by streamlining and digitising the way services are accessed through our 'Digital First' programme requiring over £6m investment from 2016/17 to help improve customer service and access to services while supporting achievement of 4-year plan savings and efficiencies. For example, we have invested in innovative new technology and digital working for collecting waste: new solar powered street litter bins which hold eight times more waste than normal bins, and use smart technology to let our street cleaning teams know when to collect, are helping to improve efficiency. Digital First is an exciting and ambitious programme and is at the forefront of a broader era of change including how we: integrate local health and social care services; work more closely in geographic neighbourhoods and with local communities; and develop new service offers such as the Orbis Shared Service Partnership with Surrey, East Sussex and West Sussex county councils.
- Bringing disability and families' services together into one directorate to improve planning for 'transition' to adulthood and maximise the opportunities from the comprehensive SEND (Special Educational Needs & Disabilities) Review.

- We are changing a number of services where alternative providers or models can offer better value for money for example contracting out Learning Disability accommodation and community short term services while exploring trust options for the Royal Pavilion & Museums and the Music Service.
- Sharpening accountability for the performance of service managers, by improving management information and focussing on gaps in the behaviours required to modernise services.
- In some areas we will need to withdraw from providing services where others can take this on (e.g. through fundraising or volunteering) or where services are discretionary and can become self-financing, for example, through fees & charges.

The detailed Medium Term Financial Strategy is available on the council's website:

[Medium Term Financial Strategy 2015-16 to 2019-20](#)

The current 4-year plans are also available and set out detailed service strategies for each of the council's service directorates. These are due to be refreshed during the 2017/18 budget and council tax setting process:

[4-Year Integrated Service & Financial Plans 2016-17 to 2019-20](#)

Investing in Change

Delivering the large savings programme and modernising and changing services to be able to manage demands and continue to provide appropriate services with less resource requires significant one-off investment. This is needed to ensure that change can happen within an appropriate timescale but also to provide the resources and support necessary to achieve modernisation aims. The level of investment required will need to cover the following:

Investment in services to support spend-to-save initiatives, service redesigns and alternative delivery identified in the 4-year plans. This is estimated to be a minimum of £6m over the 4 year period. This will be held in a new reserve and only released through approval of business cases by the Corporate Modernisation Delivery Board.

Achieving the 4-Year Service & Financial Plans will also require additional support to co-ordinate and project-manage the implementation of savings and modernisation programmes. The estimated cost including legal support is £3.500m over the 4 year period .

Managing changes in the level of staffing with over 550 posts expected to be deleted from the council's staffing over the 4 years. This will happen through a mixture of normal turnover, redeployments and severance with the latter preferably through voluntary severance. This will inevitably need resourcing and an estimated £5m will be needed over the 4 years to manage change and transfers;

Modernising the council's customer service offer will require significant investment in digital services. The 'Digital First' programme has identified an investment requirement of £6m to provide digital services such as improved web site access, mobile working and data analytics.

Providing for these one-off investment requirements requires significant one-off resources and this Efficiency Plan and application for the 4-year deal will provide additional capital flexibilities to be utilised in investing in change and improved efficiency.

Extract from DCLG 'Guidance on Flexible Use of Capital Receipts'

Examples of qualifying expenditure given in the guidance:

- Sharing back-office and administrative services with one or more other council or public sector bodies;
- Investment in service reform feasibility work, e.g. setting up pilot schemes;
- Collaboration between local authorities and central government departments to free up land for economic use;
- Funding the cost of service reconfiguration, restructuring or rationalisation (staff or non-staff), where this leads to ongoing efficiency savings or service transformation;
- Sharing Chief-Executives, management teams or staffing structures;
- Driving a digital approach to the delivery of more efficient public services and how the public interacts with constituent authorities where possible;
- Aggregating procurement on common goods and services where possible, either as part of local arrangements or using Crown Commercial Services or regional procurement hubs or Professional Buying Organisations;
- Improving systems and processes to tackle fraud and corruption in line with the Local Government Fraud and Corruption Strategy – this could include an element of staff training;
- Setting up commercial or alternative delivery models to deliver services more efficiently and bring in revenue (for example, through selling services to others).
- Integrating public facing services across two or more public sector bodies (for example children's social care, trading standards) to generate savings or to transform service delivery.

The DCLG guidance is available here:

<https://www.gov.uk/government/publications/final-guidance-on-flexible-use-of-capital-receipts>

Council

20 October 2016

Agenda Item 37

Brighton & Hove City Council

| | | | |
|-------------------------|---|--|---------------------|
| Subject: | Rent Smart Partnership Agreement - Extract from the proceedings of the Housing & New Homes Committee Meeting held on the 21 September 2016 | | |
| Date of Meeting: | 20 October 2016 | | |
| Report of: | Executive Lead for Strategy, Governance & Law | | |
| Contact Officer: | Name: | Caroline DeMarco | Tel: 29-1063 |
| | E-mail: | caroline.demarco@brighton-hove.gov.uk | |
| Wards Affected: | All | | |

FOR GENERAL RELEASE***Action Required of Council***

To receive the item referred from the Housing & New Homes Committee for information.

Recommendation:

That the Council notes the report.

BRIGHTON & HOVE CITY COUNCIL
HOUSING & NEW HOMES COMMITTEE
4.00pm 21 SEPTEMBER 2016
COUNCIL CHAMBER, HOVE TOWN HALL
MINUTES

Present: Councillors Meadows (Chair); Councillor Hill (Deputy Chair), Mears (Opposition Spokesperson), Gibson (Group Spokesperson), Atkinson, Bell, Druitt, Lewry, Miller and Moonan.

PART ONE

20. RENT SMART PARTNERSHIP AGREEMENT

- 20.1 The Committee considered a presentation from representatives of Rent Smart and a report of the Executive Director Economy Environment & Culture which drew attention to the Rent Smart Partnership Agreement. Rent Smart, Brighton and Hove was a new citywide partnership of organisations committed to supporting tenants in the private rented sector. The aims of Rent Smart were set out in paragraph 1.4 of the report.
- 20.2 Councillor Hill informed the Committee that she had encouraged a broad range of organisations to get together to look at areas relating to the private rented sector which were outside the remit of the council. Rent Smart had agreed to have a website for tenants which would be launched in November 2016. Councillor Hill asked members to consider requesting an officer report on the council becoming part of the Rent Smart Partnership agreement.
- 20.3 Alex from Brighton Housing Trust and Sarah from Sussex University were in attendance at the meeting. Alex stated that he worked in the Private Sector Housing Team in Brighton Housing Trust and stressed that it had never been so difficult for tenants in the private rented sector. He stated that Rent Smart had a number of key partners and wanted more partners to get involved. The organisation would help to signpost people to relevant agencies.
- 20.4 Sarah stated that Sussex University was involved in representative work and valued the opportunity of being part of the partnership. There were many shared interests and she hoped that it could be demonstrated that organisations are stronger together. The website would be a great resource.
- 20.5 The Chair considered that Rent Smart was a great initiative and a wonderful way forward.

- 20.6 Councillor Gibson welcomed the suggestion that a report be brought back to the committee. He paid tribute to the efforts of Councillor Hill in convening a private rented sector workshop to consider responses to the Private Rented Sector scrutiny report which were outside the remit of the council. Councillor Gibson stressed that Rent Smart was an important group and he was pleased to see that the Living Rent Campaign wanted to be involved.
- 20.7 Councillor Hill asked members to consider adding an additional recommendation 20.2 (2) "That the Committee request an officer report on the council becoming a partner of Rent Smart." This was agreed.
- 20.8 **RESOLVED:-**
- (1) That the attached Rent Smart Partnership Agreement be noted as background information to the Rent Smart presentation and discussion.
 - (2) That the Committee request an officer report to the next meeting on the Council becoming a partner of Rent Smart.

28 ITEMS REFERRED FOR FULL COUNCIL

- 28.1 The following items were referred to Full Council on 20 October 2016, for information.
- (a) Councillor Hill referred Item 20 – Rent Smart Partnership Agreement;
 - (b) Councillor Gibson referred Item 23 – Single Homeless and Rough Sleeper Accommodation & Support Services Remodelling and Tender.

| | | | |
|--------------------------|--|---|---------------------|
| Subject: | Cover Sheet: Rent Smart Partnership Agreement | | |
| Date of Meeting: | 21 September 2016 | | |
| Report of: | Executive Director Economy, Environment & Culture | | |
| Contact Officer: | Name: | Martin Reid | Tel: 29-3321 |
| | Email: | martin.reid@brighton-hove.gov.uk | |
| Ward(s) affected: | All | | |

FOR GENERAL RELEASE**1. PURPOSE OF THE REPORT AND POLICY CONTEXT**

- 1.1 The Council's formal response to the Private Rented Sector Scrutiny Panel was approved by Housing & New Homes Committee on 11 November 2015 in relation to matters within the remit of the Committee.
- 1.2 While non-housing matters were to be reported to the relevant policy committee for consideration some Scrutiny Panel recommendations were outside the remit of the council as a whole. This included recommendations related to a city wide 'rate my landlord' scheme for all private rented housing, promoting the development of university endorsed landlords and lettings agents and joint working outside of our existing formal council partnership arrangements.
- 1.3 Following the Housing & New Homes Committee approval of recommendations relating to matters within their remit, Cllr Hill convened a private rented sector workshop to consider responses to the PRS scrutiny report that are outside the remit of the Council. This has led to the Rent Smart initiative.
- 1.4 Rent Smart Brighton and Hove is a new citywide partnership of organisations committed to supporting tenants in the private rented sector. Rent Smart aims to:
 - Increase awareness of rights and responsibilities amongst private renting tenants and people looking for a place to live in the private rented sector
 - Give tenants/potential tenants more confidence in dealing with agencies and landlords
 - Signpost tenants to up to date information and advice about privately renting
 - Promote use of a ratings system for letting agencies
- 1.5 Rent Smart has been invited to September 2016 Housing & New Homes Committee to present their work. The attached Partnership Agreement outlines the scope of the partnership to help inform the presentation and discussion in Committee.

2. RECOMMENDATIONS

- 2.1 That the Housing & New Homes Committee note the attached Rent Smart Partnership Agreement as background information to the Rent Smart presentation and discussion.

3. FINANCIAL & OTHER IMPLICATIONS

- 3.1 Rent Smart Brighton and Hove is a new citywide partnership of organisations and the purpose of this report is to note their Partnership Agreement and presentation.
- 3.2 Brighton and Hove have not committed any resources to this project, therefore there are no direct financial implications to the council.

SUPPORTING DOCUMENTATION

Appendices:

Appendix 1: Rent Smart Partnership Agreement

Rent Smart Brighton and Hove Partnership Agreement

Rent Smart Brighton and Hove is a citywide partnership of organisations committed to supporting tenants in the private rented sector.

To achieve this aim, Rent Smart will work as a partnership between organisations. This Partnership Agreement is to outline the scope of the partnership and clarify the relationship between partners to ensure everyone is supported and together we utilise our experience, networks and resources to bring about the most positive change for tenants in the city.

Rent Smart aims to:

- Increase awareness of rights and responsibilities amongst private renting tenants and people looking for a place to live in the private rented sector
- Give tenants/potential tenants more confidence in dealing with agencies and landlords
- Signpost tenants to up to date information and advice about privately renting
- Promote use of a ratings system for letting agencies

Objects of Rent Smart:

- To run a website with basic information about renting and links to multiple other websites where tenants can go for detailed information and advice
- To provide hard copy information which can be handed out to people who need advice about renting in the city, which includes information for those who do not have online access
- To encourage tenants to leave agency ratings on the preferred ratings site (www.allagents.co.uk) and use the site to evaluate agents
- To run periodic campaigns to raise awareness amongst tenants, for example annual reviews of agency fees or information campaigns about changes in the law
- To maintain a blog page and comment on good and bad practice in the industry in relation to codes of conduct and tenants' rights
- To agree annual objectives which members can make time available to complete either with staff or volunteers, according to an agreed work plan
- The Group can raise funds for the sole purpose of furthering the objects and aims of the group, as defined by these terms of reference. The partnership/group will record all income and expenditure and operate within the law and with due care and diligence when managing funds and resources
- Funding would be applied for via a designated member which would take responsibility for holding the money and in whose name bids would be submitted, although all members will work on and take responsibility for the bid and use of the funds

Reporting system for Rent Smart:

- The success of the group will be evaluated against the relevant recommendations of the March 2015 Scrutiny Panel report produced by Brighton and Hove City Council following widespread consultation throughout the city. The relevant recommendations are 13, 14, 16, 18 and 20. The exact recommendations may not be followed if the group feels that another approach would be more appropriate and effective.
- We will produce regular updates of our activities (at least annually) to be reported back to the Strategic Housing Partnership and the Housing and New Homes Committee of Brighton and Hove City Council
- Other metrics will also be used to evaluate success such as website page views and number of reviews on allagents.co.uk.
- Minutes can be made available and copies emailed to interested parties

Meetings:

- Meetings of the membership will be held approximately once a quarter, usually at the Housing Centre on Moulsecoomb Way.

- The group may wish to invite other representatives from organisations or interested parties and this will be agreed within the group.
- Notes will be written up of meetings, to include attendance and details of decisions agreed.
- Decisions will be by consensus and task allocation will be clearly minuted and agreed.
- New members to the group will have access to the partnership agreement, previous meeting notes and reports.

Partners will:

- Complete and sign a Rent Smart Partnership Agreement stating what they can commit to in terms of meeting Rent Smart's Aims.
- Keep Rent Smart informed of any initiatives or activities carried out as part of their Partnership Agreement or in the name of Rent Smart.
- Endeavour to attend meetings and events hosted by Rent Smart for Partners.
- Provide relevant information about services and activities for Rent Smart to advertise on the Rent Smart website.

Rent Smart Partnership Agreement

I agree to commit to being part of the Rent Smart collaboration, committed to supporting tenants in the private rented sector in Brighton and Hove by:

Please tick the activities that you can get involved with (specifying any further details in the box below)

- | | | | |
|---|--------------------------|---|--------------------------|
| Follow & promote Rent Smart Via social media | <input type="checkbox"/> | Promote Rent Smart through promotional material | <input type="checkbox"/> |
| Encourage my workplace/organisation to engage with Rent Smart | <input type="checkbox"/> | Spread the word about Rent Smart to your client group | <input type="checkbox"/> |
| Provide resources – printing, funding, equipment or venues for events (specify details below) | <input type="checkbox"/> | Share skills – e.g. communication, PR, web development, design (specify details below) | <input type="checkbox"/> |
| Contribute written content for use on the blog page | <input type="checkbox"/> | Help in the production of regular updates of our activities to be presented at various groups | <input type="checkbox"/> |

Please specify further details ticked above

To help me carry out my above commitment I would like the following support from the Rent Smart Partnership:
(eg. Supply Rent Smart literature, information on other similar activities, advice and support)

| | |
|---|--|
| | |
| Signed: | |
| Name & Position: | |
| Name of organisation (if applicable): | |
| Contact details: | <i>Email address:</i> <i>Telephone number:</i> <i>Address:</i> |
| Date: | |
| <p><i>Partners who sign this Agreement are not legally constituted in anyway. This Agreement is about a commitment to work collaboratively to achieve the goals of Rent Smart outlined above.</i></p> | |

Council

20 October 2016

Agenda Item 38

Brighton & Hove City Council

Subject: **Single Homeless and Rough Sleeper Accommodation & Support Services Remodelling & Tender - Extract from the proceedings of the Housing & New Homes Committee Meeting held on the 21 September 2016**

Date of Meeting: 20 October 2016

Report of: Executive Lead for Strategy, Governance & Law

Contact Officer: Name: **Caroline DeMarco** Tel: **29-1063**
E-mail: caroline.demarco@brighton-hove.gov.uk

Wards Affected: All

FOR GENERAL RELEASE***Action Required of Council***

To receive the item referred from the Housing & New Homes Committee for information.

Recommendation:

That the Council notes the report.

BRIGHTON & HOVE CITY COUNCIL**HOUSING & NEW HOMES COMMITTEE****4.00pm 21 SEPTEMBER 2016****COUNCIL CHAMBER, HOVE TOWN HALL****MINUTES**

Present: Councillors Meadows (Chair); Councillor Hill (Deputy Chair), Mears (Opposition Spokesperson), Gibson (Group Spokesperson), Atkinson, Bell, Druitt, Lewry, Miller and Moonan.

PART ONE**23 SINGLE HOMELESS AND ROUGH SLEEPER ACCOMMODATION & SUPPORT SERVICES REMODELLING & TENDER**

- 23.1 The Committee considered a report of the Executive Director Adult Services which detailed the proposed remodelling and retendering of services to meet the changing needs of homeless people, target resources, and improve the outcomes of this section of the population. The re-modelling proposal included commissioned accommodation and support services for homeless people and rough sleepers; and Hostel accommodation and support services which are directly provided by Brighton & Hove City Council. The report was presented by the Head of Commissioning Contracts and Partnerships and the Commissioning & Performance Manager.
- 23.2 Councillor Mears commented that it was important that the Housing & New Homes Committee had a report back on this matter. She noted that page 99 acknowledged that a sit up bed was a chair and stressed that the Committee had never seen a proper breakdown of the £10 million which had come over from Supporting People.
- 23.3 In response to questions from Councillor Mears it was confirmed that officers would be happy for outcomes to be reported back to the Committee. Staff at New Steine Mews had asked about the possibility of putting in a bid and had been given the link to the website should they decide to make a bid. A great deal of work needed to be carried out at Glenwood to re-model the service. The building would need to be fit for purpose and more work needed to be carried out on the model before going out to tender.
- 23.4 Councillor Druitt referred to the reference on page 95 to the new model providing improved outcomes for individuals and better value for money. He commented that this was getting people to do more for less. He referred to the changing demand for services, and asked what examples could be given where services were currently failing, and what the council was looking for the new model to achieve.

- 23.5 It was explained that the tender was weighted towards quality. Officers had identified gaps in the services which they were trying to fill. The intention was to improve outcomes, and extensive work had been carried out exploring good practice with other local authorities.
- 23.6 Councillor Druitt asked why the current system could not address these matters without a remodelling exercise. Officers explained that it was necessary to go out to tender. A smaller trauma informed women only service was required and there was a need to tender for medium support. The proposals included work around older drinkers and people with dependency and physical health issues.
- 23.7 Councillor Moonan welcomed the re-modelling. With regard to the women only service there would be a greater emphasis on assessment work and focus on older people. She was pleased to see more flexibility within the pathways. There would be peer support and life skills work and multi-agency working. She was pleased to see user involvement but disappointed there were fewer beds. The proposals were about outcomes and targeting work where it was needed.
- 23.8 Councillor Lewry asked for more information about page 103, paragraph 4.5 - Feedback from staff and trade unions. The Head of Commissioning, Contracts and Partnerships explained that she had met with staff at Glenwood Lodge and New Steine Mews and had held two meetings with the unions. Some staff were anxious about tendering to an outside source, whilst others welcomed the changes. There was a mixture of views but generally staff were anxious.
- 23.9 Councillor Miller expressed concern about the loss of bed numbers. He asked what work was being carried out to avoid clogging up the system. He noted that one lease was longer than the tendering length.
- 23.10 It was explained that officers were working with Estate Services regarding the lease of New Steine Mews. A low support service had recently been commissioned. This was about people having access to services and having a large network and resource groups. Move on was a big issue, and officers were working with colleagues across the council on this issue. The proposals had included an element for move on in the tender.
- 23.11 Councillor Gibson stated that it would be hard to improve the service if it was being cut. Staff at Glenwood and New Steine Mews had told him that they could not bid as they were not solvent. He could not support 2.6 of the recommendations (to Policy, Resources & Growth Committee) that the directly provided (in-house) services which are identified in Section 4 of this report be included within the tender for the new accommodation and support model. With regard to moving on, there was a need to move people on smoothly and efficiently. Councillor Gibson expressed concern that there would be less accommodation to offer people. The housing allocation plan might be an opportunity to unblock the system.
- 23.12 Councillor Gibson quoted the minutes of the last meeting as set out on page 10, paragraph 7.10 "An evaluation of the pilot programmes suggested Housing First can deliver savings of up to £15,000 a year". Housing First was a way of unblocking the system, to enable people to move on to appropriate accommodation.

23.13 Councillor Gibson proposed the following amendment which was seconded by Councillor Mears:

To add an additional recommendation at 2.5 as follows and re-number existing recommendation 2.5 and all subsequent recommendations (2.5 as 2.6, 2.6 as 2.7, 2.7 as 2.8, and 2.8 as 2.9):

2.5. 'That the service remodelling also include the expansion of Housing First provision, a way of funding this devised by capturing the savings this approach yields, with surplus savings being reinvested in additional service provision'.

23.14 The Chair asked for advice about the financial implications of the amendment. The Executive Director, Economy, Environment and Culture explained that the true financial implications for this particular report were not known. It was unclear how the new model would work locally. To include the amendment in the recommendations would cause problems. The Committee could ask that Housing First be looked at in the future but it was difficult to agree a recommendation without understanding the financial implications.

23.15 The Senior Lawyer stated that the Committee should not take a decision which has financial implications without an officer report.

23.16 Councillor Moonan stated that Housing First worked. It did save money in the wider context, as would all the other hostels. The whole service provided wider savings.

23.17 The Assistant Director, Adult Social Care informed members that he was happy to bring back a report on the expansion of Housing First, however, there were financial implications and there was a need to know what they were. There would be a need for a separate report on the expansion of the Housing First model.

23.18 The Executive Director, Economy, Environment and Culture suggested that a way forward was for a report to be brought back to the Committee on Housing First which would look at the financial implications of expanding provision.

23.19 Councillor Hill asked officers what the implications of the amendment would be. The Senior Lawyer stated that there were practical implications for procurement, if the process was delayed a few cycles. The Commissioning & Performance Manager stated that all contracts ran out in March 2017. There needed to be procurement and it had reached the stage where officers needed to move on with the re-modelling.

23.20 Councillor Gibson emphasised that Housing First was relevant to this pathway. He agreed that it might be best to take the report on Housing First to the next committee meeting. Councillor Gibson confirmed that he was withdrawing the wording of his previous amendment and was proposing the following (seconded by Councillor Mears):

New recommendation 2.4 (for the Housing and New Homes Committee).

'That a report be brought to the next Housing & New Homes Committee on the expansion of Housing First provision, a way of funding this devised by capturing the

savings this approach yields, with surplus savings being reinvested in additional service provision’.

23.21 Councillors voted on 2.1 to 2.3 and the amendment at 2.4 and these were unanimously agreed.

23.22 **RESOLVED:-**

- (1) That the information provided within the report to remodel and procure accommodation and support services for single homeless people and rough sleepers be noted;
- (2) That the commissioning and procurement plans from October 2016 should be aligned with priorities within the Rough Sleeping Strategy 2016, the Council’s Housing Strategy 2015, the Homelessness Strategy 2014-19, and the Council’s priorities for the integration of social care and health through Better care;
- (3) That ASC Commissioning be delegated authority to review the infrastructure, including the working groups that support services for single homeless people and related strategies;
- (4) That a report be brought to the next Housing & New Homes Committee on the expansion of Housing First provision, a way of funding this devised by capturing the savings this approach yields, with surplus savings being reinvested in additional service provision.

28 ITEMS REFERRED FOR FULL COUNCIL

28.1 The following items were referred to Full Council on 20 October 2016, for information.

- (a) Councillor Hill referred Item 20 – Rent Smart Partnership Agreement;
- (b) Councillor Gibson referred Item 23 – Single Homeless and Rough Sleeper Accommodation & Support Services Remodelling and Tender.

| | | | |
|--------------------------|--|--|--------------------|
| Subject: | Single Homeless & Rough Sleeper Accommodation & Support Remodelling & Tender | | |
| Date of Meeting: | 21 September 2016 - Housing & New Homes Committee 13 October 2016 - Policy, Resources & Growth Committee | | |
| Report of: | Acting Executive Director for Adult Social Care & Health | | |
| Contact Officer: | Name: | Jenny Knight | Tel: 293081 |
| | Email: | Jenny.knight@brighton-hove.gov.uk | |
| Ward(s) affected: | All | | |

FOR GENERAL RELEASE**1. PURPOSE OF REPORT AND POLICY CONTEXT**

- 1.1 Given the changing demand for services and the increased complexity of need, it has now become essential to have a new model of accommodation and support for single homeless people and rough sleepers.

A new model would respond to this changing need by seeking to provide improved outcomes for individuals and better value for money. It would also provide an opportunity for experienced service providers to bring new ideas and ways of working to the city.

The current accommodation and support model for homeless people and rough sleepers has been in place since 2007. The needs of homeless people in the city have changed over the past 9 years and the city is seeing increased numbers of rough sleepers, an increase in demand for supported accommodation services and increasing numbers of homeless people with multiple and complex support needs. This paper details the proposed remodelling and retendering of services to meet the changing needs of homeless people, target resources and improve the outcomes for this section of the population.

- 1.2 This remodelling proposal includes

- Commissioned accommodation and support services for homeless people and rough sleepers.
- Hostel accommodation and support services which are directly provided by Brighton & Hove City Council.

2. RECOMMENDATIONS:

That the Housing & New Homes Committee agrees to the following:

- 2.1. That the information provided within the report to remodel and procure accommodation and support services for single homeless people and rough sleepers be noted;
- 2.2. That the commissioning and procurement plans from October 2016 should be aligned with priorities within the Rough Sleeping Strategy 2016, the Council's Housing Strategy 2015, the Homelessness Strategy 2014-19, and the Council's priorities for the integration of social care and health through Better care;
- 2.3. That ASC Commissioning be delegated authority to review the infrastructure, including the working groups that support services for single homeless people and related strategies;

That the Policy, Resources & Growth Committee agree the following:

- 2.4. That the commissioning and procurement plans from October 2016 should be aligned with priorities within the Rough Sleeping Strategy 2016, the Council's Housing Strategy 2015, the Homelessness Strategy 2014-19, and the Council's priorities for the integration of social care and health through Better care;
- 2.5. That the procurement and remodelling process outlined in the report for 2016-17 and 2017-18 be agreed;
- 2.6. That the directly provided (in-house) services which are identified in Section 4 of this report be included within the tender for the new accommodation and support model;
- 2.7. That Policy, Resources and Growth Committee agree to the extension of existing contracts that are included in the service re-model to ensure continuity of service whilst procurement activity is being completed;
- 2.8. That authority be delegated to the Executive Director for Health, Adult & Social Care to procure and enter into any contract to secure effective delivery of support services for vulnerable people as outlined in Section 3 of the report, having consulted with the Executive Directors for Economy, Environment & Culture, Neighbourhoods, Communities & Housing, Families, Children & Learning and the Monitoring Officer.

3. CONTEXT/ BACKGROUND INFORMATION

3.1 Background

Housing Related Support Services (previously Supporting People) are commissioned to provide accommodation and support to vulnerable people. This report deals solely with the procurement of services designed for single homeless adults and rough sleepers.

The majority of accommodation and support services for people who are homeless are provided in the independent sector. The services currently provided as part of the pathway are included in **Appendix 1**.

The current accommodation and support service for single homeless people and rough sleepers is referred to as the Integrated Support Pathway. The services within the pathway include outreach services, hostels and supported accommodation and were designed to move individuals from rough sleeping and homelessness towards independent living. This group of people tend to be non-statutory homeless.

The contracts for the majority of single homeless and rough sleeper services come to an end on the 31st March 2017. Some services such as the Rough Sleeper Outreach Service, Housing First Service and the Floating Support Service for those in independent accommodation have already been re-procured.

3.2 Significant work has been undertaken to ensure that the new model will address the changing needs and demographics of people who are homeless. This has been based on analysis of needs, national good practice and consultation with partners and stakeholders. This includes the:

- Rough Sleeper & Single Homeless Needs Assessment 2013
- Homeless Health Audit 2014
- Homelessness Strategy 2014-19
- Overview & Scrutiny Report on Homelessness & Rough Sleeping 2014
- Rough Sleeping Strategy 2016

3.3 The work identified a number of gaps in service delivery and indicated the following areas for development:

| Need Identified | Development Required |
|---|--|
| Lack of appropriate facilities to assess the needs of rough sleepers | Develop a Safe space for people to have an assessment within 72 hours to ensure their needs are met in a timely way, and individuals can be supported to reconnect to areas where they can access accommodation and support. |
| Lack of flexibility in the pathway meaning service user needs are not met | Develop a more flexible referral and hostel allocations system to make sure people are supported in the right accommodation that meets their needs |
| Difficulty for service users moving from high 24 hour support services to low support services. | The introduction of medium support accommodation. This will ensure that provision for people with higher needs is appropriately targeted. |
| The needs and safety concerns of women could be better met in women only accommodation. | Women only accommodation |
| Cohort of older long term residents whose needs could be better met in a more appropriate accommodation | Development of a specialist service for older individuals with physical health and substance misuse needs |

| | |
|---|---|
| service. | |
| The need for peer support for vulnerable women and those with complex needs. | Develop a new model of peer support. |
| High levels of unmet physical and mental health needs | Ensure the new services are integrated with the Better Care model to reduce health inequalities for single homeless people. |
| High levels of substance misuse | To ensure that services support people in their recovery from substance misuse |
| High levels of trauma and other mental health needs in the homeless population. | People get access to Psychologically Informed Environments (see 5.(c)) |

3.4 Aims

It is important to address the gaps in the services above to ensure that:

- Rough sleeping in the city is reduced.
- Single homeless people receive personalised multi agency support.
- Outcomes for homeless people are improved and that they are supported to develop the skills for independent living.
- Health outcomes are improved, and deaths are prevented.
- People are supported to recover from homelessness, substance misuse, ill health and mental ill health.
- The number of people experiencing revolving door (repeat) homelessness will reduce.
- The efficiency of accommodation and support services is improved.
- Services are aligned with the Better Care Integrated Homeless Health Model.

3.5 Proposal for Retendering Services

As contracts for current services for single homeless people are coming to an end and gaps in our current provision have been identified it is the right time to address these issues through the procurement of new services.

Timetable for Retendering

A procurement plan including three distinct procurement projects has been designed and is recommended to minimise the disruption to service users and support the move to the new way of working as follows:

- Stage 1: tender assessment and high and medium supported accommodation. These services are integral to the success of the model and involve large accommodation services which may have complex mobilisation arrangements.
- Stage 2: tender women's service and low support accommodation. Potential providers may wish to apply as a consortium or a partnership and will need time to develop and explore the options available to them.

- Stage 3: tender for support services including the provision of education, peer support and lifeskills as well as the service for those with long term physical health needs. These services have been placed in stage 3 to enable time to develop the models of support for these services in consultation with partners.
- It is proposed Stage 1 will be tendered at the end of October 2016 subject to committee approval; Stage 2 in February 2017 and Stage 3 in May 2017 with a view to all new services being in place and operational by November 2017. These stages are detailed in the table at 3.6.



3.6 Accommodation & Support Services Tender Timetable

The following table is an outline of the services due to be tendered. An overview of the full model of accommodation and support including existing services is attached as **Appendix 2**. The Services related to in house provision and with properties will be tendered for 5 years with an extension of up to 2 years. Other services will be 4 years with an extension of up to 2 years.

| Tender | Description | Units / Beds |
|-----------------------|--|--|
| Tender Stage 1 | | |
| Assessment Beds | <p>Assessment Beds:</p> <ul style="list-style-type: none"> • Assessment Beds will enable people to access short term accommodation for up to 6 weeks. The service will provide level access for those with disabilities or health needs, facilitating hospital discharges where appropriate. The service will be scaled up from around 12 beds initially as the model is mobilised and developed to a possible 24 beds dependent on evaluation of the model. <p>The Assessment service will also provide up to 5 safe spaces (nightly emergency sleeping facilities in the form of a sit up chair or fold out bed) either within the hostels common area or a separate building as emergency provision for rough sleepers. This safe space</p> | 12 assessment & 12 hostel beds + 5 safe space places |

| | | |
|-------------------------------------|---|-------------------------------------|
| | acts as a place of safety for up to 72 hours to enable the assessment of rough sleepers and facilitate reconnections for non locally connected rough sleepers. | |
| High & Medium Support Accommodation | <ul style="list-style-type: none"> • Services will provide accommodation for people who have a mixture of high and medium support needs, allowing service users to move through an internal pathway which reduces the levels of support they require. • The services will provide personalised asset based key work support and day time activities. • The services will operate Psychologically Informed Environments. The services will make space available and encourage external services (e.g. community groups/ counselling/ food projects) to come in and offer groups and activities to improve health and wellbeing, lifeskills and education and training opportunities. • Services will focus on recovery from substance misuse, mental and physical ill health and homelessness. | 160-200 (80 high / 80 – 100 medium) |
| Tender Stage 2 | | |
| Women's Service | <ul style="list-style-type: none"> • Trauma informed specialist accommodation service for women with multiple and complex needs. • Offering strength based and personalised key work support and case coordination. • Accommodation that allows women to move on as independence grows and their support needs reduce. | 20-25 (approx 10 high / 10 -15 med) |
| Low Support Accommodation | <ul style="list-style-type: none"> • Short term accommodation for those with low support needs who are reaching readinesses to move on to independent accommodation. • The service will offer low level floating support in independent or shared accommodation. • The Accommodation will offer support to move on and sustain independence, including work, learning and employment, resilience and building links within the community. | 80-100 |
| Tender Stage 3 | | |
| Substance Misuse & Physical Health | <ul style="list-style-type: none"> • Specialist support for older people with alcohol issues and long term physical health needs. • The service will operate from a council owned HCA funded building subject to committee approval. • The service will allow a longer term stay than | 12 TBC |

| | | |
|---|---|-----|
| | other hostel accommodation but will have a focus on recovery from substance misuse and reintegration into the wider community. | |
| Peer Support / Work & Learning / Lifeskills / Education | <ul style="list-style-type: none"> • Model still being developed through evaluation of service needs and gaps and feedback from Stakeholders. • We will commission a peer support model to work with individuals with multiple and complex needs to look at recovery and reintegration within the community, accessing services as well as community groups and activities. • We intend to procure services which offer personalised education, lifeskills and employment service to support people to live independently and move away from homelessness. | TBC |

4. Internally Provided Council Services

- 4.1 Brighton & Hove City Council currently provides a number of accommodation and support services within the Integrated Support Pathway. These services are included in the remodelling proposal.

It is proposed that external providers are sought for New Steine Mews Hostel, The West Pier Project (which is part of the Mental Health Pathway), Lifeskills and Business Action on Homelessness as part of the tender process. The market for providing accommodation and support services for homeless people both within the city and nationally is diverse. There are a range of services currently operating within the voluntary sector which specialise in training, development and innovation in the delivery of homeless services and have a proven track record of running specialist assessment services, hostels for people with multiple and complex needs and support services for the homeless. These organisations have infrastructures which focus on developing expertise, innovation and improving services for homeless people. They have a knowledge and skills base in homelessness which the local authority cannot match within its current resources.

- 4.2 Specialist providers in the independent sector can offer added value which includes opportunities to explore and expand funding sources. They can provide a quality service based on a clear service specification, supported by a robust contract management function through the Adult Social Care Commissioning team.
- 4.3 The remodelling proposal detailed in this paper includes the provision of services for homeless people which are directly provided by Brighton & Hove City Council. These services are detailed below:

| Service | Service Description | Staffing (July 16) |
|------------------------|---|---------------------------------|
| New Steine Mews Hostel | 24 beds of 24 hour supported hostel accommodation | 10.2 FTE (full time equivalent) |

| | | |
|---------------------------------|---|----------|
| Glenwood Lodge Hostel | 47 beds of 24 hour supported male only hostel accommodation. | 13 FTE |
| West Pier Project | 25 beds of 24 hour supported accommodation with those with mental health & substance misuse needs within the mental health pathway. | 12.3 FTE |
| Lifeskills Project | Offering one to one and small group work with hostels residents to develop the skills needed for independent living | 2 FTE |
| Behaviour Support Service | Psychology service offering case work support to individuals, and support to staff within adult and youth homeless services. | 2 FTE |
| Business Action on Homelessness | Support into work service – currently not staffed. | 0 FTE |

4.4 The proposals for the services are as followings:

New Steine Mews Hostel

It is proposed that New Steine Mews is subject to an external tender as part of Stage 1. The building is owned by the council can provide mobility accessible rooms, food and has an additional building suitable for the safe space places and its use by the successful Provider will form part of the tender package.

West Pier Project

It is proposed that the West Pier Project is subject to a joint external tender with the CCG who joint fund the service. The service would remain part of the mental health pathway as a service for those with severe and enduring mental health needs and substance misuse issues. It is proposed that the West Pier Project be tendered as part of Stage 2.

Lifeskills & Business Action on Homelessness

It is proposed that these services are included as part of a wider education and work and learning tender which is still in development. The tender for this service would be included in phase 3 of the tender process.

It is proposed that **Glenwood Lodge Hostel and the Behaviour Support Service** remain as council provided services pending further work on the future model of these services.

Staff and Managers within these services have been made aware of the proposals and will be kept up to date with ongoing developments.

We are commissioning outcome focused services, so only the minimum requirements are set out in the specification. The detail of the model will be developed as part of the quality evaluation of the tenders, based on the proposals submitted by bidders. This means that the required staffing structure, roles and numbers to deliver the new model of support have yet to be determined and the impact and implications for existing employees delivering current services are not yet known. At this stage existing employees may see their

employment and role either TUPE transfer to a new provider and/or be retained & reviewed by their current employer and/or ended as existing services cease. The implications for existing staff will be communicated in due course as they emerge in the procurement process.

4.5 Feedback from Staff & Trade Unions

Unison and the GMB are being consulted on the proposed changes to in house homeless services provision.

5. The new model will require changes in 3 key areas:

5.1 Change of approach to providing accommodation

The new model of accommodation and support will require a significant shift in working practices for all providers as we move towards a psychologically informed, personalised, asset based model of support which minimises evictions and reduces the number of 'revolving door' clients (people who move between services without reaching a positive sustainable outcome), increases multi agency and integrated working. The Commissioning Team intends to work closely with providers as part of the transition and on an ongoing basis to create flexible services which are able to change and adapt based on needs and emerging good practice.

The new accommodation services are being developed in order to increase flow and enable more individuals to be helped away from rough sleeping and homelessness towards independent living or to access services that best meet their needs. This means that more people will be able to access accommodation. The total number of beds in the new model will be dependent on the winning tenders; however a minimum number of beds will be specified for each tender to ensure value for money.

Current model:

| Service | Beds in Current Model | Beds in New Model (pending award of new contracts) |
|---|------------------------------|--|
| 24 Hour Supported Accommodation | 273 | 161 |
| Medium Support Accommodation | 0 | 102-127 |
| Low Support Accommodation | 157 | 80-100 |
| Other High Risk Offenders & Housing First | 13 | 13 |
| Total: | 443 | 356 – 403 |

In addition to this a further 53 beds of low support accommodation was commissioned in June 2016 which supports move on from single homeless accommodation and the mental health pathway.

5.2 Infrastructure that supports Homeless people in the city

As the Integrated Support Pathway is being remodelled, a review of the working groups and infrastructure which has supported the Integrated Support Pathway will be undertaken. This will enhance the integration of services and expand multi agency working in line with new models of working in homeless services, new strategies and the Homeless Better Care programme.

5.3 Innovation in Service Delivery

As part of the new service model a number of developments are already taking place in line with national good practice and locally identified need these include:

- A bespoke IT system to support referrals and client data collection is in development. Subject to data and information governance legislation. This will enable Commissioners to closely monitor services, trends, client journeys and identify gaps. It will also enable services to quickly share information and prevent service users having to repeatedly tell their stories to different services.
- Working with staff to embed Psychologically Informed Environments (PIES); PIES were developed as a way of working with individuals who have experienced trauma to give them a route out of homelessness. PIES concentrates on staff support and training, personal relationships, the physical environment and the psychological needs of both staff and service users. Further information on PIES can be found at <https://www.mentalhealth.org.uk/sites/default/files/pies-literature-review.pdf>
- Working with Housing and Voluntary Sector partners to support access into private rented sector accommodation.
- To pilot the safe space 72 hour assessment service within a current accommodation service with the St Mungo's rough sleeper outreach service. This pilot will take place over 4 weeks in two, two week periods.
- Embed service user consultation and involvement through work with the Fulfilling Lives service user action group and the CGL Peer Mentors. Fulfilling Lives is a lottery funded project to work with homeless people with multiple and complex needs. The service works with Commissioners around whole system change and has a service user group available to support commissioning and service development. CGL provides a group of Peer Mentors who work across the city including in hostel accommodation. The aim of this work is to consult with service users on the development of services and the assessment and referral process.
- To develop partnerships and support integrated working and 'in reach models' which will expand the services which are on offer in supported accommodation such as leisure activities, staff training, health care, health promotion, healthy eating and substance misuse services. This work will be aligned with the Better Care Model.

6. Links to Better Care

- 6.1 ASC and local health services have been working together since 2014 to integrate and align services for homeless people with health needs. A new model of service provision is in development and will be in place from 2017. This will be a healthcare hub with co location of services. The aim is for these services to deliver an integrated and specialist health and care service for the city's homeless population to address health inequalities and reduce unplanned admissions to hospital and attendance at A&E.

Central to the model is a specialist primary care led multidisciplinary team (MDT) including:

- Specialist Homeless General Practice
- Community health services (nursing, OT, physiotherapy, mental health)

The community health services have been 'in reaching' into hostels since 2014 delivering health care, Occupational Therapy and physio services to residents. They have uncovered a large amount of unmet health needs and work with hostel staff to ensure people access their GP and other mainstream services.

7. Referral and Assessment

- 7.1 Placements into supported accommodation are currently managed through the Allocations Team within Housing. This team assess an individual's needs through a matrix system and makes placements via a weekly panel meeting. The proposed new model of accommodation will require a review of the referral & assessment process in line with the Rough Sleeping Strategy to ensure the delivery of effective support planning for individuals.

8. ANALYSIS & CONSIDERATION OF ANY ALTERNATIVE OPTIONS

- 8.1 The development of the new model has been consulted on with stakeholders and consideration has been given to a number of options of types of accommodation and support. Through this process the model most suitable for the needs and demographics of Brighton & Hove has been developed. The aim of the newly tendered services is that they will be flexible and adaptable to changing demands, good practice and new innovations so they can continue to develop as the city changes.
- 8.2 Consideration has been given to developing the directly provided council services proposed to go out to tender in this paper in house, however as explained in section 4 this was discounted as an option. External providers of accommodation services for single homeless people nationally have been building their expertise in this area over many years. It is becoming increasingly difficult for local authorities to secure resources and develop the expertise to develop more specialist homeless services.

9. COMMUNITY ENGAGEMENT & CONSULTATION

- 9.1 Full consultation was undertaken as part of the development of the Housing, Homelessness and Rough Sleeper Strategies which included service users and stakeholders.

- 9.2 Consultation was undertaken with partners, stakeholders and providers prior to the development of the model to identify service demand, gaps and barriers. This consultation has continued through working groups and with individuals on the new model and on the proposed tender process.
- 9.3 Consultation and engagement is part of an ongoing process and will continue after the tender process as services mobilise and develop.
- 9.4 We are working with the Fulfilling Lives Service User Group and CGL (formerly CRI) well established Peer Mentors to ensure we have ongoing structures in place to consult with service users on the development of the new services. The Fulfilling Lives group is part of the group developing referral and assessment forms and will be providing support with the tender evaluations.

10 CONCLUSION

- 10.1 The remodelling of current accommodation and support services is integral to improving outcomes for single homeless people, reducing rough sleeping and meeting changing needs.
- 10.2 The contracts for the externally provided services contained in the remodelling proposals terminate with effect from the 31st March 2017 and retendering is required under procurement regulations and in order to comply with the Council's Contract Standing Orders.
- 10.3 It is imperative that single homeless accommodation and support services are aligned with key strategies within the city including the Better Care integrated model for Homeless People and the recently approved Rough Sleepers Strategy.
- 10.4 In order to develop a new model of accommodation and support the infrastructure surrounding these services needs to be reviewed including the working groups and the referrals and allocations processes. These structures are integral to the success of the proposed new model.
- 10.5 This report proposes the external tender of a number of current directly provided council services. Specialist providers in the independent sector can offer added value. This includes opportunities to explore and expand funding sources that are not available to services that are directly provided by the council.
- 10.6 This report recommends that authority be delegated to the Executive Director for Health, Adult & Social Care to procure and enter into any contract to secure effective delivery of support services for vulnerable people as outlined in Section 3 of the report, having consulted with the Executive Directors for Economy, Environment & Culture, Neighbourhoods, Communities & Housing, Families, Children & Learning and the Monitoring Officer.

11. FINANCIAL & OTHER IMPLICATIONS:

Financial Implications:

- 11.1 The external contracts for providing Single Homeless and Rough Sleepers Accommodation Support Services noted within this report are included within the Housing Related Support budgets. The revenue targeted budget management (TBM) net budget for the Integrated Support Pathway contracts is £2.678m in 2016/17 and £7.945m across 2016-2019 which includes savings identified in the 4 year Integrated Service Financial Plan and a 2% inflation year on year.

The revenue TBM net budget for the in-house service identified for external tenders noted in this report is £0.758m in 2016/17. The potential financial implications of the re-model will develop in line with the procurement process making sure that we provide value for money across the services.

Where the contracting-out of a service to another provider involves a transfer of staff covered by the Transfer of Undertakings (Protection of Employment) (TUPE) regulations (as may be the case here for some / all staff), there are likely to be pension-related costs of transfer. Consideration will need to be given to:

- i) An assessment of the current pension liabilities for any transferring staff and any pension deficit on the fund (this information is provided by the pension fund) – any pension deficit is normally payable by the awarding authority and will be taken into account in assessing savings potential and value for money;
- ii) Whether or not a 'bond' will be required from the provider – this is normally the case to insure against outstanding pension liabilities in the case of business failure/insolvency. Tender invitations can therefore ask for prices with or without a bond;
- iii) Whether or not the council will act as a 'guarantor'. This can be considered in addition to a provider bond to offer additional assurance to the pension fund. There is no direct financial implication.;

Given the uncertainty as to whether the TUPE Regulations will apply to some / all of the staff involved in this service (as the commissioning is for outcome focused services rather than replicating the current model), and the potential impact for the tender process, the considerations identified above will need to be made clear to potential bidders at the outset as an integral part of the overall procurement exercise. The procurement process will therefore obtain the necessary confirmation from potential bidders that they are willing to comply with the council's requirements

Finance Officer Consulted: Neil J Smith Date: 31/08/16

Legal Implications:

- 11.2 The purchase of services by a public body is subject to the Public Contracts Regulations 2015 (PCR) where they meet the applicable threshold and unless they are expressly excluded from the regulations. Certain services are excluded from the full procurement regime and those services, which include health and

social care, are listed in Schedule 3 to the PCR. The services described in this report fall with Schedule 3 and are therefore subject to a “light touch” process. This requires the services to be procured transparently and without discrimination and where their value exceeds the threshold of Euros 750,000 or the sterling equivalent of £589,148.00 the opportunity must be advertised by the placing of a Prior Information Notice calling for competition or a Contract Notice in the Official Journal of the European Union. The award of a contract without prior advertisement will render the contract open to challenge by an economic operator which as a result suffers or risks suffering, loss or damage.

Contracts below the threshold must be awarded in accordance with the Council's Contract Standing Orders. Contracts valued in excess of £250,000 to comply with Contract Standing Orders must be in a form approved by the Head of Law and shall be given under the Common Seal of the Council.

Lawyer Consulted: *Name Judith Fisher* *Date: 12/08/16*

12. Equalities Implications:

An Equalities Impact Assessment has been completed and is under regular review in relation to the tender and remodelling process. The tender and remodelling of services aims to tackle a number of equalities issues including the lack of women only accommodation and specialist services for those with physical health issues.

The client group for these services tends to experience multiple exclusions, and have multiple and complex needs and the aim of the newly commissioned services is to improve service models and ensure they provide better outcomes for the most vulnerable.

The full Equalities Impact Assessment is available as additional information.

13 Sustainability Implications:

Procurement processes are taking into account the sustainability of housing stock and the principles of social value in order to achieve best value for money and sustainability of services.

14 Any Other Significant Implications:

14.1 With the retendering of single homeless and rough sleeper accommodation comes the risk that a large number of individuals will need to move between accommodation services. The potential impact of this risk is being mitigated by additional time being given to the mobilisation of new services and by continued communication with service providers and partners as the process continues.

14.2 Single homeless people are subject to multiple disadvantages in terms of mental and physical health, substance misuse and worklessness. As part of the new assessment model we will be working with partners to ensure health, substance misuse, mental health and social care assessments are undertaken at an early stage so that service users are provided with the support that they need to recover and move towards independence. Some of this work is already in

progress with the development of the Homeless Better Care programme. In the short term this process of assessment may increase the demands on health, substance misuse and social care services through increased assessment, identification of needs, and engagement in services. However in the long term it will prevent the worsening of physical and mental health conditions, reduce the demand of crisis intervention services and prevent deaths.

Other implications include

- The possible loss of current accommodation within the integrated support pathway.
- The possible loss of employment for staff members through the remodelling of services and TUPE process.
- The risk of the loss of bed spaces and decanting of people in services. This risk is mitigated longer term through the remodelling of services to ensure better outcomes for services users.

SUPPORTING DOCUMENTATION

Appendices:

1. Appendix 1 – Current Service Provision
2. Appendix 2 – Model Graphic

Documents in Members' Rooms

1. Equalities Impact Assessment

Background Documents

- Rough Sleeper & Single Homeless Needs Assessment 2013
- Homeless Health Audit 2014
- Homelessness Strategy 2014-19
- Overview & Scrutiny Report on Homelessness & Rough Sleeping 2014
- Rough Sleeping Strategy 2016

Appendix I – Current Service Provision September 2016

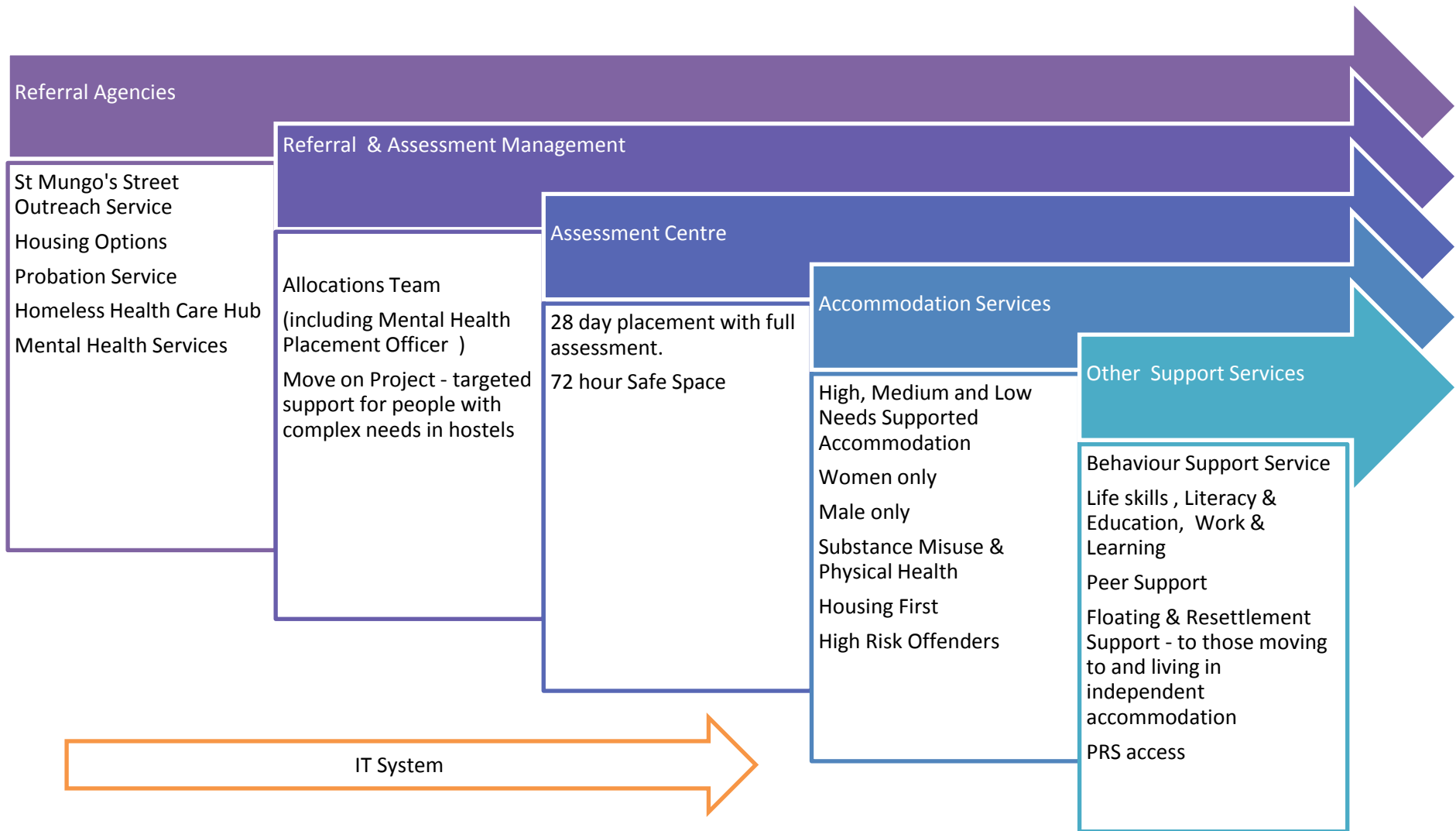
Those services highlighted in the table will remain in place as part of the new model of accommodation and support.

| Current Services | Provider | No of Beds | Provision |
|-----------------------------------|------------------------------|------------|--|
| 24 Hour Supported Hostels: | | | |
| Phase One | Brighton Housing Trust | 52 | 24hr Supported Hostel |
| St Patricks | Riverside | 29 | 24hr Supported Hostel |
| George Williams Mews | Brighton YMCA | 25 | 24hr Supported Hostel |
| William Collier House | Brighton YMCA | 96 | 24hr Supported Hostel |
| New Steine Mews | Brighton & Hove City Council | 24 | 24hr Supported Hostel |
| BHCC Glenwood Lodge | Brighton & Hove City Council | 47 | Directly provided in house 24 hour hostel service taking a large number of probation referrals. To be remodelled into a specialist psychologically informed environment for male offenders in consultation with the Probation Service. Offering day time activities and specialist key work support Harm reduction approach |
| Low Support Accommodation: | | | |
| George Williams Mews | Brighton YMCA | 37 | Low support accommodation |
| Fred Emery Court | Brighton YMCA | 32 | Low support accommodation |
| Stanley Court | Brighton YMCA | 31 | Low support accommodation |
| Leslie Best | Brighton YMCA | 11 | Low support accommodation |
| BHT Low Support | Brighton Housing Trust | 17 | Low support accommodation. |
| Sanctuary Low Support | Sanctuary Housing | 11 | Low support accommodation |
| Southdown Low Support | Southdown | 18 | Low support accommodation |
| Community Moves | Southdown | 53 | Successfully tendered and awarded in June 2016 this service offers short term low support accommodation for those from single homeless or mental health supported accommodation. This |

| | | | |
|--------------------------------------|------------------------------|---|---|
| | | | service supports individuals through courses and one to one work to accessing work and learning opportunities and private rented sector accommodation. |
| Other Accommodation Services: | | | |
| High Risk Offenders | CGL | 5 | This is an existing therapeutic high risk ex-offenders service supported by the probation service and specialist staff. This service is under contract until the 31 st March 2018. |
| Housing First | St Mungo's | 8 | This service provides intensive support to people who have multiple and complex needs and a history of homelessness who live in independent accommodation. This was tendered in 2015 and commenced in January 2016. |
| Floating Support Services: | | | |
| Street Outreach Service | St Mungo's | | Outreach service for Rough Sleepers successfully tendered and awarded in September 2015. This service works on the streets with rough sleepers assessing needs and supporting individuals into accommodation or to reconnect outside of the city. |
| Community Connections | Southdown | | Floating Support Service successfully tendered and awarded in October 2015. The service offers short term resettlement support to those exiting supported accommodation services, flexible support to those struggling to maintain tenancies and crisis response to those at risk of eviction from private rented sector accommodation. |
| Life Skills | Brighton & Hove City Council | | Support with developing life skills for those in hostels |
| Literacy & Numeracy | Friends Centre | | Literacy, Numeracy and IT courses - 1:1 and group work |
| Behaviour Support Service | Brighton & Hove City Council | | Existing service offering trauma informed interventions to individuals within both adults and young people's services. The service also provides training and support to staff within |

| | | |
|---------------------------------|------------------------------|--|
| | | homeless services to work with people with complex needs who may have experienced severe trauma. |
| Business Action on Homelessness | Brighton & Hove City Council | Supporting people into work and learning opportunities. |
| Other Ongoing Contracts: | | |
| First Base | Brighton Housing Trust | Day Centre for Rough Sleepers offering case work support, health care and work and learning. |
| SWEP | Brighton Housing Trust | Severe Weather Provision for Rough Sleepers. |

Appendix 2 - Single Homeless Accommodation & Support Model



JOINT NOTICE OF MOTION**LABOUR AND CO-OPERATIVE GROUP
GREEN GROUP****PROTECT REFUGEE CHILDREN**

This Council welcomes the Government's commitment to create a resettlement scheme to bring unaccompanied refugee children in Europe to safety in the UK. We recognise and support the vital role that local councils can and should play in caring for children seeking sanctuary.

As such this Council pledges its support to the Dubs scheme and urges central government to provide funding to build the essential regional infrastructure necessary to secure the placement and support of children across the country and help build them a brighter, safer future.

Proposed by: Cllr Daniel

Seconded by: Cllr Littman

Supported by: Labour and Co-operative Group of Councillors
Green Group of Councillors

Supporting information:

Liberty members and supporters are calling on their local councillors to show their support for the Dubs scheme to support refugee children, and join the call to central government to provide the correct funding for the scheme to reach its potential.

<https://www.liberty-human-rights.org.uk/campaigning/protect-refugee-children>

NOTICE OF MOTION**LABOUR AND CO-OPERATIVE GROUP****HMO LANDLORD LICENSING AND BUSINESS RATES**

This Council resolves:

To request that the Chief Executive writes to the Chancellor of the Exchequer, Secretary of State for Communities and Local Government, the Chair and Vice-Chairs of the Local Government Association and local MPs to request that councils should be given powers to bring HMO landlords within the scope of business rates in the same way as for example hotels and guest houses are within the scope of business rates.

Proposed by: Cllr Hill

Seconded by: Cllr Cattell

Supported by: Labour and Co-operative Group of Councillors

Supporting information:

- There is increasing pressure in some areas of the city from an imbalance of HMOs, including student HMOs.
- A high proportion of HMOs are used for student accommodation which leads to increased pressure on housing supply for non-student residents of the city.
- Research is underway into the feasibility of expanding the licensing of HMOs, which will come as a report to the November Housing & New Homes Committee.
- The student housing supply is being considered as a key component of Part 2 of the City Plan and the council's Student Housing Strategy is being refreshed.
- The costs associated with HMOs for managing issues such as fly tipping, noise, nuisance, refuse/recycling collection and street cleaning, along with enforcement of housing and planning legislation, are not covered through HMO licensing, and are borne by the Council as a whole.
- HMO landlords do not pay business rates.

NOTICE OF MOTION
CONSERVATIVE GROUP
DIVERSITY OF SCHOOLS

This Council

- a) Requests the Chair of the Children, Young People & Skills Committee to write to the Head Teachers' of all the city's excellent Academies, Free Schools and Faith Schools reassuring them that they will remain a key part of the city's diverse "family of schools" into the future; and
- b) Asks the Leader of the Council to write to the Leader of Her Majesty's Official Opposition explaining the vital role that these schools play in helping all the city's children and young people to achieve their goals and ambitions.

Proposed by: Councillor Brown

Seconded by: Councillor Wealls

Supported by: Conservative Group of Councillors

Supporting information:

This Council believes that the provision of our diverse range of schools is vital in terms of meeting the wide-ranging needs and aspirations of children and young people in the city and in providing greater choice for their parents.

Therefore, this Council notes with grave concern the impact that the recent re-election of the Leader of Her Majesty's Official Opposition will have on the education policy of the City Council's Labour Administration. Of particular concern is the future of the city's Academies, Free Schools and Faith Schools, all of which the Leader of the Opposition has said he would like to abolish. Given recent statements from senior figures in the Administration that the Leader of the Opposition now has "a clear mandate" to lead the Party, these schools would be forgiven for thinking that, at the very least, the Labour Administration feels they are not welcome in this city.

NOTICE OF MOTION**CONSERVATIVE GROUP****CHRISTMAS PARKING AND ROADWORKS SUSPENSION**

This Council resolves to:

1. Request that officers bring a report to the appropriate Committee which, if agreed, would introduce free parking at Norton Road, London Road, Regency Square, High Street and Trafalgar Street car parks on Small Business Saturday (3rd December) and the 3 Sundays before Christmas (4th, 11th and 18th December); and
2. Request that the Chief Executive seeks the suspension of all non-urgent roadworks in the city centre during December.

Proposed by: Councillor Bell

Seconded by: Councillor Wares

Supported by: Conservative Group of Councillors

NOTICE OF MOTION**LABOUR AND CO-OPERATIVE GROUP****THE FAST TRACK CITIES INITIATIVE: 90:90:90**

The Council supports the aims of the Fast Track Cities initiative and requests that the Health & Wellbeing Board:

- Agrees the Paris Declaration of 1st November 2014 and commits the Council, with the support of health partners, to the 90:90:90 target of 90 % of people living with HIV being aware of their status; 90% of them being on antiretroviral treatment and 90% of those having undetectable viral loads;
- Agrees to Brighton & Hove becoming the first city in the UK to become a fast track city and through sustained efforts work towards the ambition of the Martin Fisher Foundation strategy “Towards Zero, HIV Prevention Strategy: Working together towards Zero new HIV infections, zero HIV related deaths and zero HIV stigma in Brighton & Hove”.
- Agrees to work to end any stigma associated with living with HIV infection.

Proposed by: Cllr Yates

Seconded by: Cllr Daniel

Supported by: The Labour and Co-operative Group of Councillors

Background:

Fast –Track Cities

The Fast-Track Cities initiative is a global partnership between the United Nations Programme on HIV/AIDS (UNAIDS), the United Nations Human Settlements Programme (UN-Habitat) and the International Association of Providers of AIDS Care (IAPAC). *Fast-Track Cities* aims to build upon, strengthen and leverage existing HIV programmes and resources in high HIV burden cities to support their achievement of the UNAIDS 90-90-90 targets by 2020. Further information about the *Fast-Track Cities Initiative* and its partners can be found at <http://www.iapac.org/cities/>

The Paris Declaration on Fast-Track Cities

As of 1st of November 2015, an additional 52 cities have signed the *Paris Declaration* committing themselves to attaining the UNAIDS targets by 2020. In signing the declaration, Mayors and Leaders of Council also commit to seven additional objectives:

End AIDS as a public health threat in cities by 2030; Put people at the centre of everything we do; Address the causes of risk, vulnerability and transmission; Use our AIDS response for positive social transformation; Build and accelerate an appropriate response to local needs; Mobilize resources for integrated public health and development; Unite as leaders and work with a network of cities to make this Declaration a reality.

To date no UK city is signed up to the *Fast-Track Cities Initiative*.

JOINT NOTICE OF MOTION**GREEN GROUP
LABOUR AND CO-OPERATIVE GROUP****COMMUNITY PHARMACY SUPPORT**

This Council believes that the Government's plans to reduce funding for community pharmacies threaten patient access to pharmacies and pharmacy services in Brighton and Hove.

Our local pharmacies are at risk of closure or being forced to cut services such as free delivery of prescription drugs, family planning advice and advice on medicines.

This will put more pressure on GPs and hospitals and impact social services and is at odds with the local Clinical Commissioning Group's desire to increase the use of pharmacists to ease pressure on GPs.

We therefore call on the Government to abandon these cuts and maintain a fully-funded community pharmacy service and request the Leader of the Council to write to the Secretary of State for Health, NHS England and Brighton and Hove Clinical Commissioning Group expressing this view.

Proposed by: Cllr Dick Page

Seconded by: Cllr Daniel Yates

Supported by: Green Group of Councillors
Labour and Co-operative Group of Councillors

Supporting information:

In December 2015 the Department of Health indicated an intention to reduce funding for community pharmacies.

Response from LGA http://www.local.gov.uk/media-releases/-/journal_content/56/10180/7742497/NEWS

Support Your Local Pharmacy Campaign <http://supportyourlocalpharmacy.org/>

Value of Community Pharmacy summary report <http://psnc.org.uk/wp-content/uploads/2016/09/The-value-of-community-pharmacy-summary-report.pdf>

NOTICE OF MOTION**GREEN GROUP****REPLACING TRULY AFFORDABLE RENTED HOUSING**

This Council requests:

(a) That the Chief Executive writes to Government calling for:

- 1) An end to the borrowing cap on HRA borrowing to enable new homes to be built through prudential borrowing; and
- 2) A commitment to allow councils to retain sufficient income from the sale of higher value homes to fund its replacement with a socially rented council house.

b) A press release is issued publicising these calls.

Proposed by: Councillor Gibson

Seconded by: Councillor Druitt

Supported by: Green Group of Councillors

Supporting information:

This council notes that in Brighton & Hove:

- 88,000 residents cannot afford to rent or buy without needing subsidy or spending a disproportionate amount of their income on housing (1)
- 15,000 households can only afford to pay social rents
- Between 1997/8 and Oct 2014, 1,342 social rented council homes were sold under the right to buy
- Currently around 80 homes a year cease to be available as socially rented housing due to sales under the right to buy
- Waiting lists social housing have grown to an estimated 25,000 people
- Many more homes will cease to be available if the council decides to sell vacant "higher value" council houses under the regulations of the Housing and Planning Act
- The Housing Revenue Account (HRA) is currently prevented from borrowing prudentially above its borrowing cap to invest in new homes

This council notes that nationally:

- The Government has stated that sold council houses should be replaced like for like yet for 41,755 sold under right to buy between April 2012- April 2016, there have been only 5,731 replacement Local Authority builds, starts or acquisitions (2)

(1) Assessment of affordable housing need BHCC (2012)

(2) DCLG Sept 2016

